	Page 1		Page 3
1	Thursday, 10 January 2019	1	Control Systems Upgrade-Hong Kong MTRC Rail System'
2	(10.02 am)	2	project."
3	CHAIRMAN: Yes.	3	Then the queries went on to ask, amongst other
4	MR PENNICOTT: Good morning, sir. Good morning,	4	things, how that would affect Mr Huyghe's ability to
5	Prof Hansford.	5	give independent expert evidence to the Commission.
6	COMMISSIONER HANSFORD: Good morning.	6	Now, Mr Huyghe will confirm what I'm just about to
7	MR PENNICOTT: Welcome back. On behalf of the legal team	7	tell you in a moment, but MTRC and indeed Mr Huyghe want
8	for the Commission, can I wish you, sir, and	8	to make it clear that CORE is not and was not
9	Prof Hansford, and everybody in the room, a happy new	9	a contractor to MTR. Specifically, it was not
10	year.	10	a contractor to MTR so far as the power and
11	Sir, I understand that you may wish to say a few	11	environmental systems upgrade-Hong Kong MTRC rail system
12	words about why we weren't sitting yesterday.	12	was concerned.
13	CHAIRMAN: Yes. Thank you very much.	13	The facts of the matter are as follows. After
14	We did receive an enquiry from a section of the	14	Mr Huyghe left Hong Kong in 2014 to return to the US, he
15	media as to why we did not commence yesterday. In the	15	set up CORE. He agreed to work with a Mr Gerard King
16	public interest, we replied to the effect that a brief	16	from Australia to procure consultancy work on
17	announcement would be made this morning.	17	a collaborative basis. Incidentally, Mr King is well
18	The reason why the Commission did not commence	18	known to me because he was my programming expert in
19	yesterday was because two experts in respect of project	19	a large LNG arbitration I was instructed in in Australia
20	management were able to meet, which is quite normal,	20	last year.
21	indeed encouraged in many jurisdictions, in order to see	21	The profile and experience of Mr Gerard King in
22	to what extent, if at all, their expert reports	22	those circumstances was set out on CORE's old website.
23	harmonised with each other, and to what extent therefore	23	One of the projects that Mr King I emphasise
24	they may be able to put forward a joint statement of	24	Mr King had done about 20 years ago was the power and
25	their expert recommendations in respect of relevant	25	environmental control systems upgrade-Hong Kong MTRC
	Page 2		Page 4
1	project management issues.	1	rail system project.
2	Both Prof Hansford and myself are delighted to say	2	Mr Huyghe was not involved and did not do any work
3	that the time spent yesterday was very fruitfully spent	3	at all in relation to that project. Because of the fact
4	and in fact late yesterday afternoon a joint statement	4	that it looked as though Mr King and Mr Huyghe were
5	of the project management experts was provided to us and	5	going to work collaboratively, Mr King's project, the
6	we now have that here.	6	name of which I have just referred to, was set out on
7	That joint statement appears to have achieved very	7	CORE's old website CORE's old website.
8	largely what we were hoping for and why the adjournment	8	In the event, upon Mr Huyghe's return to the US,
9	was given.	9	because of Mr Huyghe's commitments and Mr King's
10	Thank you, Mr Pennicott.	10	commitments, they agreed no longer to proceed to work
11	MR PENNICOTT: Thank you very much, sir. On that basis, can	11	together to procure consultancy work on a collaborative
12	I then pass the baton to Mr Boulding for MTR, who is	12	basis; they were simply too busy. As a result,
13	going to call Mr Huyghe, the MTR's project management	13	Mr Huyghe removed the profile and experience of Mr King
14	expert.	14	from the CORE website. In fact, the new CORE website
15	MR BOULDING: Yes. Good morning, sir. Good morning,	15	does not contain any references to the profiles of
16	Professor. Happy and healthy 2019 to you both.	16	Mr King or indeed the work he did for MTR. And as I've
17	Before I call Mr Huyghe, I would also like to put on	17	said already, but it is important so I repeat it for the
18	record a matter concerning a media enquiry which MTR	18	benefit of the media, Mr Huyghe confirms that he has not
19	received yesterday from the Apple Daily. Perhaps I can	19	done any work for MTRC in the past, including in the
20	be permitted to read the query:	20	power and environmental control systems
21 22	"The independent expert on project management	21	upgrade-Hong Kong MTRC rail system, and accordingly
23	appointed by MTRCL, Steve Huyghe, is the chairman and founder of CORE International Consulting LLC. According	22 23	there is no conflict.
23	to previous records, CORE International Consulting LLC. According	23	I hope that's helpful, sir. Now, against that background
25	a contractor of MTRCL in the 'Power and Environmental	25	CHAIRMAN: Sorry, Mr Pennicott, you have no problem with
23	a contractor of INTINCE III the FOWER and Environmental	43	CHAIRWIAN. Sorry, wir remincout, you have no problem with

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Page 5 1 that? MR PENNICOTT: Sir, I have no problem whatsoever with that. 2 3 I'm sure, as Mr Boulding has just indicated, Mr Huyghe 4 is going to confirm those facts. 5 Mr Boulding was kind enough to inform me of what he 6 has just told you this morning. Certainly the legal 7 team's position for the Commission is that no point 8 whatsoever will be taken in relation to Mr Huyghe's independence. We are perfectly satisfied that he is 9 10 independent and is giving evidence independently from 11 MTR. 12 CHAIRMAN: Thank you very much. MR BOULDING: Thank you very much, Mr Pennicott. 13 CHAIRMAN: In which case, certainly we would obviously -- we 14 15 haven't been involved in this, but unless something 16 should appear which concerns us, we are prepared to work 17 on the basis of our own counsel's recommendation, on 18 an objective matter such as this, and it is an objective 19 matter. But as I say, should anything arise which concerns us, then we would obviously look at it. 20 21 MR BOULDING: I'm much obliged, sir. 22 Against that backdrop, I wonder if I can call 23 Mr Huyghe. 24 25 Page 6 1 MR STEVEN ALBERT HUYGHE (sworn)

page of that joint statement, with a date of 9 January 1 2 2019 at the foot of the page?

3 A. Yes.

4 Q. If we could go on to page T-5, I hope we will see your signature below Mr Rowsell's signature above the date of 9 January 2019?

7 A. Yes.

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Q. As we've been told, that is the joint statement, the agreed joint statement, which occupied so much of your time and Mr Rowsell's time I think yesterday?

11 A. That's correct.

12 Q. Now, as a result of that joint statement, matters have 13 moved on slightly from your report, but taking account 14 of what you've agreed and what you've written in your report, insofar as you refer to facts, are those facts 15

true to the best of your knowledge and belief? 16

17 A. Yes, they are.

18 Q. And insofar as you express opinions, are they opinions

19 which you honestly hold?

20 A. Yes.

21 Q. Now, Mr Huyghe, you were sitting there two or three 22

minutes ago when I referred to the query from the

23 Apple Daily. You heard what I said?

24 A. Yes, I did.

25 Q. Are you in a position to confirm the accuracy of what

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A. Yes. Very accurate. Q. So far as you are concerned, are there any conflicts that would prevent you from giving independent evidence

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on behalf of MTRC to assist the Commissioners?

6 A. No. there are none.

7 Q. With the leave of the Commissioners, you have been given 8 permission to make a short statement summarising your

relevant project management views, so I would ask you to

10 do that now. I understand that you have a little crib

11 sheet in front of you, because it's not a memory test.

12 Can I hand the floor over to you, Mr Huyghe.

13 CHAIRMAN: Mr Huyghe, before you do so, the reason -- it's

14 a little unusual that we would ask you to sort of give 15 a schematic overall summary at the beginning, but it's

very easy for us, when we've read your statements and 16

17 when we've read other expert reports, to understand by 18 plunging directly into the deep end of the pool, so to

19 speak, and swimming with you.

20 But for the media and the public, it is not so easy 21 to understand, and that's why we are of the view that 22 this would help if given by you and by Mr Rowsell later

23 and by other experts so that there's a pocket guide, if

24 I can put it that way, without being derogatory in any 25 sense at all, to assist the public, to assist the media,

I said, Mr Huyghe?

Q. You have given your full name. Would you like to give your professional address to the Commissioners, please? 4

A. My address is in Atlanta, Georgia, 1273 Peach Tree Street in Atlanta, Georgia, 30327.

Examination-in-chief by MR BOULDING

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7 Q. Thank you very much. It's correct, is it not, that you 8 have prepared a report for the Commissioners' assistance 9 in this reference? And I think if we can go to

10 bundle ER1, tab 2, page 1, I do hope that we will see the first page of that report. 11

12 Is that the first page of your report there,

13 Mr Huyghe?

14 A. That's correct.

Q. If we could go on to page 84, I hope we will see your 15 signature. Is that your signature there above the date 16 17 of 4 January 2019?

18 A. Yes.

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19 Q. But we know it doesn't stop there because, as the 20 learned Chairman has stated already, you have managed, 21 have you not, to agree and sign off a joint statement 22 with Mr Rowsell, the Commission's expert?

23 A. Yes.

Q. Just for the record, perhaps we can stay in bundle ER1 24 25 but this time go to tab 9, and there do we see the first

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and frankly to assist us as well. Thank you. 1

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2 A. No, I agree, and it's my pleasure to do so if it can be 3 of assistance.

I thought I would tell you a little bit about me, some background information. I graduated from Purdue University in Indiana in the States, with two degrees, one civil engineering and one a bachelor of science in construction management. So that's my educational background.

My work experience is now 50 years long. I spent the first 23 years of my work life as a general contractor, actually building large infrastructure projects, waste water projects, throughout the United States. In the early 1970s we were one of the largest general contractors performing that work. We were one of the only general contractors that actually did our own formwork and our own rebar work. So I just thought that would be of interest.

So for 23 years I was an actual contractor building projects. For the next 27 years, I've been a construction professional, dealing in projects regarding disputes, construction means and methods, issues like project management issues, primarily internationally. I've worked on projects in 16 countries. Three of those years were spent here in 1 please?

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- 2 A. It was Tren Urbano project.
- CHAIRMAN: Thank you very much.
- A. So I helped them as they provided their project 5 management services throughout the project.

I can go on to many more, I worked for many --6 7

Department of Transportation in the United States that 8 provided the same type of services, but those are fairly

9 relevant to this project regarding this scope of work.

10 Regarding to project management specifically, I just finished an assignment in Saudi Arabia on a \$22 billion 12 project, where I was retained to review the construction

13 management procedures, how they provided the procedures

14 with three large CM firms, and it was built by eight 15 international contractors that all had to follow the

16 same procedures that were established on that project.

17 So I was engaged in looking at their performance and

18 based on their ability to implement those project

19 management procedures.

- 20 CHAIRMAN: Sorry, again, CM firms?
- 21 A. They were construction management firms.
- 22 CHAIRMAN: Thank you.
- 23 A. So that's basically some relevance to my past history
 - and my education --
- CHAIRMAN: And your expertise, your professional expertise. 25

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1 Hong Kong, working on projects here locally, and from 2 this base I did many projects in the Middle East and 3 Asia Pacific. So I have done a lot of project 4 management work not only in the United States, 5 obviously, but around the world.

I thought I would list a couple of projects that may be of interest, because they are similar to this project. I spent ten years in New York City, for the New York City Transit, working with the head of design and construction, as he developed his procedures to handle all the various subway stations, underground tunnelling, in New York City. I helped him to monitor the work. I helped him to manage the work, and I also was retained to provide training to 350 resident engineers, to use their project management procedures properly and also to help keep their projects on time and on schedule. So I provided that to New York City

In addition I worked on the Tren Urbano project in Puerto Rico, which was a \$3 billion project. It had 16 stations, 17 kilometres of rail, tunnelling, cut-and-cover work, and it was very similar to this project in nature. I worked for Siemens. They were designing a building, the entire project --CHAIRMAN: Can you give the name of the project again, 25

A. And my expertise.

I thought it also may be helpful to kind of walk you through how I analysed this project, because it's pretty straightforward but how I look at these projects regarding to a project management perspective is I look at the way the project management was planned to be enacted, by looking at all of the relevant documents. I then, to find out, you know, what actually happened, look at how they planned to do the work, and then I looked at how it was actually performed, and to understand how it was actually performed I looked at the witness statements and the testimony, to try to determine what actually occurred on the site.

I knew the plan, I knew the actual, and I identified the differences, and believe me there's differences on all projects of this size. There were differences in New York City, every place I went in -- the world is not perfect. There were problems on those projects and there were problems that existed on this project.

So I identified the differences and as I was identifying the differences I came up with recommendations that I thought may be helpful in the future, that mitigate or even maybe prohibit some of the problems that occurred on this project.

So that's the process I went through. Now, to give

Page 13 Page 15 a little bit detail -- I don't know how I'm going on 1 but others have come up with will help in the future. 1 2 2 time -- but I looked at the entrustment agreement, the When I came to Hong Kong to finalise my report, 3 I was pleasantly surprised to hear that MTR had already 3 BD letters of acceptance, I understood that the PMP 4 flowed from that and the PIMS were the segue, adding 4 started to deal with action plans with some of the 5 5 recommendations that were in the Turner & Townsend more detail. I understood the SSP that was required 6 under the BD regarding how Leightons and how MTR had 6 report that I took into consideration in my analyses. 7 jointly prepared the SSP. I looked at that in detail. 7 So I set out in my expert report, where you'll see at 8 8 I looked at the Leightons quality assurance plan and how the end -- I was trying to be helpful and put together 9 9 that then segued into the ITP and all the various my recommendations, I also then received Mr Rowsell's 10 10 report, I included his recommendations, the documents that were recorded for the hold points and 11 things that are necessary when you are doing work 11 recommendations from Turner & Townsend compared to the 12 on site. So I looked at the ITP. And I also understood 12 actions that I understood that MTR was putting in place. 13 the QSP, and how that was addressed with regards to the 13 MR BOULDING: Mr Huyghe, I just wonder whether we can have 14 14 a look at that. If you could go to ER1, tab 2, and it's actual coupler installations, not only the supervision 15 and the time required for the supervision but the actual 15 internal page 67. 16 kinds of documentation that were to be provided 16 Do you there see, "Table 3 -- summary of the project 17 17 underneath that. management recommendations"? 18 So that's how I basically analysed the project. 18 Q. Is that what you are talking about and if so can you 19 Just to give you a summary, I found that the project --19 just explain for the Commissioners' benefit what this is 20 CHAIRMAN: I should say, by the way -- you said you are not 20 intended to show? 21 sure how you are doing for time -- you are fine for 21 22 22 time; we haven't started yet. What you have done so far A. Yes. In fact this kind of helps the time line that 23 is proved your expertise, subject to any questions that 23 I just explained. If you look to the far left, by 24 may be asked, and to set out how as an expert you set 24 category, item 1 is "Overall MTRCL", those are the about your analysis. So your summary comes now. Thank 25 25 recommendations that I started to come up with when Page 14 Page 16 1 you very much. 1

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A. Okay. For having read all the documents -- and I have to say that the documents that are provided on this project -- and by "documents", I refer to the PMP and the PIMS -- they are very similar to the New York City Transit because you have such a wide spectrum of types of work that they have to cover. They have to cover station work, they have to cover tunnelling, they have to cover cut-and-cover. So there's a lot of generalities in the PMP and even to an extent in the PIMS, because they cover -- it's not project-specific. It's not project-specific for contract 1112.

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So I found that by looking at that and looking at the actual work performed in the field, I believed that the project management procedures set out and followed -- I think that with the PIMS -- the PMP first and then the PIMS, they provided a very robust basis for the development and implementation of this project.

I do say that there are some things that I would recommend that were done differently, and I think that there's some record-keeping and some communications that were lacking, and I go into those in detail in the report. So, on any project, there's room for improvement, and I certainly hope and I desire that some of the recommendations that not only I've come up with

I identified the differences. So I started putting up recommendations that I thought would be helpful. When I received Rowsell's report, I looked at his recommendations and I tried to place them in the same category. When I came to Hong Kong, before I finished my report, I found out that MTRCL -- I met with them and they are enacting the various things that you see on the right, that basically falls under the same category as

9 listed on the far left, and also in the centre of those 10 are all the T&T recommendations that I feel go with that 11

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So I thought it would be helpful to the Commission to be able to see all the recommendations and see the actions that were already in place and what were occurring in one location. COMMISSIONER HANSFORD: Mr Huyghe, I think this is very

17 helpful. You mention that you looked at Mr Rowsell's 18 report and you inserted his recommendations in there as 19 well. You haven't inserted all of his recommendations, have you, just the ones that refer to your

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recommendations; is that correct?

A. But if you -- yes, that's true, but if you look at each category, those are his recommendations that refer -- so there will be recommendations probably that he has that are additional to what I -- I just put them by my

Page 17 Page 19 1 recommendations so we can just compare some. But they 1 list that MTR had provided that listed all the various 2 2 are very similar; they are very, very similar. things that they were putting in place or had put in COMMISSIONER HANSFORD: Okay. Thank you. 3 3 place or were working on. So I took that action, I met 4 A. So then, after I had made this table, and I was 4 with MTR, I took that action list, and I simply lifted 5 5 finishing my report, then I noticed, by reading from the action list those things that basically 6 Mr Rowsell's report, that we had so many things in 6 coincide with these various item numbers, because this 7 common, which is somewhat unfamiliar to me in this 7 is just one item. There's the PIMS and the PMP and 8 business. So I and Mr Rowsell -- I met Rowsell, we 8 there's other issues. And I tried to identify which met --9 ones in the MTRC actions were in correspondence with or 10 10 COMMISSIONER HANSFORD: I think it's Rowsell. compared to the same ones that I had listed for myself 11 CHAIRMAN: We've got interesting names from both experts. 11 and Mr Rowsell and the T&T. 12 Yours caused us a good deal of exploration yesterday. 12 Q. I wonder whether we can look at another document in your A. In fact, when I spoke to Mr Rowsell in the first 13 first report, ER1, tab 2. It's a document which is 13 14 instance, I said, "Let's first do some housekeeping: my 14 about five or six pages from the end. Unfortunately, 15 name's Huyghe, what's yours?" 15 it's not been paginated yet. But it's a document on MTR 16 Then we met and we went through and we discussed our 16 notepaper headed, "T&T's interim report dated October 17 opinions, and you can read the statement, they are 17 2018". Appendix D I think it probably is. It's the 18 fairly well -- all aligned, and we thought that since 18 last appendix. 19 we -- it would be also helpful in the joint statement to 19 Can you explain, please, Mr Huyghe, what this is and 20 take the recommendations that were in our reports, and 20 what its purpose is? 21 he went through this list with me and we inserted some 21 A. Yes. When I looked at the various action plans that 22 of the ones that we thought were relevant, maybe more 22 were provided by MTR, I wanted to make sure that, you 23 relevant, into our joint statement, so that we could 23 know, if in fact the T&T interim report basically 24 24 also include not only what we agreed upon but also what identified the same types of recommendations, and this 25 we felt were the recommendations that may be helpful for 25 was a letter that was prepared that actually outlines Page 18 Page 20 1 1 the project in the future. the work that MTRC is actually doing in regards to 2 MR BOULDING: I wonder, Mr Huyghe, whether you can just 2 implementation of those action plans. 3 explain a little bit about the column headed 3 Q. I see. And that's signed off, is it, at the bottom by 4 "Corresponding T&T recommendations" -- what does that 4 Mr Stephen Hamill, the MTRCL project 5 5 management-technical support? refer to? A. Yes. T&T had provided a report for the MTR, and it had A. That's correct. I had met with Steve and he prepared 6 this document and signed it and I included it in my 7 the various nomenclatures that pointed to particular 8 types of activities. So what we did was -- I wanted to 9 COMMISSIONER HANSFORD: We are just commenting that they are go in and see exactly what T&T were saying and compare 10 it to the categories on mine. So I just went through 10 all called Steve. A. You can refer to me as "the older Steve". 11 the report and picked those out and did MR BOULDING: I may have taken you off your course somewhat 12 a cross-referencing to make sure that I had the same 13 corresponding recommendations. 13 there but is there anything else you'd like to say by 14 COMMISSIONER HANSFORD: And in fact I understand we have 14 way of introduction before you are questioned? 15 Turner & Townsend's report in bundle B, which we may A. I think I've covered everything. 16 refer to at a later stage. 16 MR BOULDING: Now, the procedure now is you will be asked MR BOULDING: That's correct. 17 17 questions, a few questions I understand by Mr Pennicott, 18 A. Yes. 18 and then there are various other lawyers in the room who 19 COMMISSIONER HANSFORD: Thank you. will have the option of asking you questions. The 19 20 MR BOULDING: I think finally on this table, "Actions 20 Commissioners of course can ask questions at any time 21 21 already taken by MTRCL to this date to address T&T's that takes their fancy. And then it may well be that at 22 recommendations" -- can you tell the Commissioners the 22 the end of your evidence I might ask you a few more 23 23 source of your information so far as the implementation questions. So please sit there. 24 Examination by MR PENNICOTT 24 of those recommendations was concerned? 25 A. Yes. When I arrived in Hong Kong, I was given an action 25 MR PENNICOTT: Good morning, Mr Huyghe.

Page 21

- A. Good morning. 1
- 2 Q. First of all, thank you very much for coming along to
- 3 give evidence to the Commission. Thank you for your
- 4 report and thank you for your joint efforts with
- 5 Mr Rowsell in providing to the Commission the joint
- 6 statement which, as has been indicated, is very useful.
- 7 As I understand it, just taking a step back from the
- 8 joint statement, essentially what yourself and 9
- Mr Rowsell have done is taken the first couple of 10 columns from your table and worked your way through the
- 11 respective wording, to try and come up with some joint
- 12 wording which we now find in the joint statement.
- 13 I mean, that's essentially the process, as I understand
- 14 it.
- 15 A. Yes.
- 16 Q. As a consequence of that process, I don't really have
- an awful lot to ask you. There are just a few points 17
- 18 that I want to ask you to clarify by reference to the
- 19 joint statement, and it may be that when I ask these
- 20 questions I may also need to ask Mr Rowsell the same
- 21 sort of questions as well.
- 22 Could I ask you to be shown the joint statement, and 23
- in particular, to start with, paragraph 17.
- 24 Paragraph 17 is under the general heading,
- 25 "Rebar/coupler inspection at the EWL slab"; do you see

1 A. Yes.

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- 2 Q. We know that in the PIMS document, the MTR's document,
 - as it currently exists, the criteria which is used or
- 4 adopted as to when an NCR may or may not be issued is
- 5 whether the incident is significant. That is the word
- 6 that is used in PIMS, "significant".
- 7 A. That's correct.
- Q. As I understand it, by reference to what Mr Rowsell
- describes as the near-miss principle, I think normally
- used to refer to matters of health and safety in the UK 10
- 11 in particular --
- 12 A. Yes.
- 13 Q. -- he believes that there should be, as it were,
- 14 a downgrading of the word "significant". I'm not quite
- 15 sure how one puts it. But less significant incidents
- 16 should be the subject matter of NCR, and I think you
- 17 agree with that general proposition; is that correct?
- 18 A. Yes.

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- 19 Q. In fact, if one goes to the Turner & Townsend document
- 20 that Mr Boulding took you to earlier, I think also they
- 21 agree with that proposition as well.
- 22 A. That's correct.
- 23 Q. Could we just look at it so everybody's got it clear in
 - their minds. If we go back to the appendix D to
- 25 Mr Huyghe's report, please, and if we go to the next

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Page 24

- 1 that?
- 2 A. Yes.
- 3 Q. At 17 you both say:
- 4 "We agree that if the bottom layers of the rebar are
- 5 obscured by the subsequent top layers, then
- 6 an individual inspection by layer (or by mat) should
- 7 have been performed. Separate inspection forms (ie one
- 8 for top mat and one for bottom mat) should have been
- 9 prepared for signing off the rebar inspections."
- 10 Mr Huyghe, can I ask you this: in a nutshell, is
- what you are saying there that there should have been 11 12 an additional hold point once the bottom mat had been
- 13 completed?

- 14 A. Yes, they should go through and they should actually do
- 15 the inspection to make sure that everything is installed 16
- properly before they move on to the second mat. 17 Q. Okay. So there should have been a separate RISC form.
- 18 effectively, for the bottom mat, which was signed off by
 - Leighton and MTR?
- A. That identifies the couplers, yes. 20
- 21 Q. And which identified the couplers, yes. Okay. All
- 22 right. That's very clear. Thank you.
- 23 The next point I wanted to ask you about is the
- 24 following section in the joint statement, "F. Process
- 25 of non-conformance reporting"; do you see that?

- 1 page, please -- that's it -- and then if we can
- 2 highlight or expand/enlarge PP8, please, towards the
- 3 bottom of the page.
- 4 This is obviously a document that somebody at MTR --
- 5 Mr Hamill at MTR has prepared, and we can see that he's
- 6 listed out here the T&T recommendations, and PP8 is the
 - one I'm interested in:
- 8 "NCRs to be re-categorised to capture lower less
- 9 'significant' defects."
- 10 That, as I understand it, is a process that is
 - taking place already, to your understanding?
- A. That's what I understand.
- 13 Q. Have you seen how they are going about re-categorising
 - these -- the less significant defects?
- 15 A. Not specifically, because I know that they are going
- 16 through quite a process. If I could step back a second,
- 17 they are trying to get into a BIMS modelling programme 18 and they are trying to use electronic documents, how to
- 19 make these definitions, so it's a lot easier to be used
- 20 in the field.
- 21 COMMISSIONER HANSFORD: Sorry, did you say PIMS modelling of
- 22 BIMS?
- 23 A. BIMS.
- MR PENNICOTT: We are going to get BIMS and PIMS in a 24
- 25 minute. We've now got BIMS.

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- A. I don't know specifically how they are capturing that in 1
- 2 that electronic document.
- 3 Q. Right.
- 4 A. But if I may, I did make one suggestion. Could I fill 5
 - that in there --
- 6 Q. Please.
- 7 A. -- from a construction perspective? I always -- and
- 8 it's in my report so this isn't something that I'm
- 9 offering that's outside the realm of my testimony. As
- 10 a contractor, if you find an activity going on on
- 11 a project that is defective work and it can be
- 12 immediately corrected, I often would not issue an NCR
- 13 because it was actually something you found and you
- 14 corrected. It's not to say you don't take it seriously,
- 15 it's not to say you don't alert the contractors. It's
- 16 just that if it can be actually corrected that day, then
- 17 an NCR would not be issued.
- 18 However, if that same type of defective work 19
- occurred again, then an NCR is issued. So if you could 20 correct the problem that day, then an NCR wasn't issued.
- 21 Obviously you took into consideration what type of
- 22 defective work it was. But that was something that
- 23 I was trying to offer, to try to get -- because when you
- 24 start talking about something significant/insignificant
- 25
 - in construction, that's somewhat hard to do.

- significance. You should at least raise that
- 2 immediately and go to the sub-contractor and find out
- 3 what is going on with that work.
- 4 CHAIRMAN: Then it's a choice of approach, perhaps, either
 - you inform other people in the organisation to be aware
- 6 of this, so that they know that it's happened, as well
 - as having it dealt with immediately, or perhaps it
- 8 becomes the subject of an NCR?
- A. That's right. My take on -- if I try to put -- I always
 - try to put myself in the boots of the people on the
- 11 ground, and I guess if I was out there and I found
 - an incidence of that and I thought it was a one-off, the
- 13 first time it happened I may not make an issue, if they
- 14 corrected it immediately. And as I state in my report,
- 15 if it happened a second time, then you raise it -- not
- 16 only -- you raise it to everybody, the contractor, you
- 17 raise it to your own staff, to put everybody on alert
- 18 that they should be looking for this. By the time the
 - second incident came around, I think that should occur.
- 20 COMMISSIONER HANSFORD: Mr Huyghe, I saw that report.
- 21 I thought that was interesting. The difficulty I've got
- 22 is that if one inspector spots it and it's corrected,
- and therefore he chooses not to record it because it's 23
- 24 corrected and it's a one-off for him, but it happens
- 25 somewhere else and another inspector spots it but wasn't

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- CHAIRMAN: I appreciate that it's very difficult to reduce 1
- 2 to absolute specifics a term of principle like
- 3 significance, but would you agree that "significant"
- 4 would include "novel", in the sense of "unexpected" or
- 5 "different"? The reason I ask that is because, during
- 6 the course of the evidence that's been given, a couple
- 7 of fairly senior officers of either Leighton or the
- 8 MTRCL have said that they had never heard of cutting of
- 9 rebars or trimming of rebars in order to put them into
- 10 a coupler before, and it would seem to me that if,
- therefore, during the course of your work, you come 11
- across something which may not of itself be highly 12
- 13 significant, but is nevertheless novel and may indicate
- 14 some unsatisfactory trend towards a building, that
- 15 perhaps should be made the subject of an NCR.
- That's a bit of a long rambling proposition. 16
- 17 A. I understand. I think if you'll see the nature, not only in my report, in our joint statement, if you find a 18
- 19 cutting of a rebar, even though in this matter there are
- 20 about five instances that I understand were found,
- 21 albeit there were three defective couplers,
- 22 I understand, were encased in concrete. So it's not
- 23 really -- if you only find one or two instances. You
- 24 actually have to go to what was actually done, what was
- 25 that issue, and the cutting of rebar is something of

- 1 aware of what the first inspector had spotted, that
- 2 learning, that cross-learning, is not happening between
- 3 the two inspectors.
- 4 A. That's true.
- COMMISSIONER HANSFORD: So I've got a small difficulty with
- a point of, "If it's corrected immediately it's not 6
- 7 recorded."
- A. That's a good point. You are depending on the other
- inspectors to be looking for the same thing. But
- 10 I could only go on what the witnesses had stated in
- 11 their testimony.
- 12 COMMISSIONER HANSFORD: Yes. I'm thinking looking forward
- 13 to future jobs rather than perhaps this one.
- 14 A. If you want to look forward to future jobs, what I would
- 15 do is get spray paint, simply get spray paint of
- different colours, and when you are checking the rebar 16
- 17 couplers, if it's a one-level inspection, you simply go
- 18 through and you spray that coupler that it's acceptable, 19 and if it's not you spray it with another, so you can
- 20 physically see it. I've done that not on specifically
- 21 rebar couplers but on other defective work issues, and
- 22 that helps for everybody to raise issues, so everybody
- 23 can physically -- if you have a rebar coupler that's
- 24 been cut and you see 17 fluorescent orange markings on
- couplers, everybody should be able to understand.

Page 29 CHAIRMAN: That's actually an interesting point, because, 2 from a layman's point of view, one of the issues that 3 obviously has arisen -- and I'm not suggesting any decision has been made in this regard whatsoever but 4 5 it's out there in the ether, if I can put it that way; 6 it may be rejected entirely, it may not, I don't know --7 is that with inspections of course there's the issue of 8 you can say inspection should be committed or should be 9 undertaken but whether they are in fact undertaken and 10 the level of enthusiasm with which they are undertaken 11 is another matter. On a sort of military analogy you 12 can say that a perimeter must be patrolled every ten 13 hours, but if the patrols go out 10 feet and sit under 14 a tree, smoke cigarettes and listen to the radio, you're 15 not actually having a patrol of the perimeter conducted. 16 A. That's right. 17 CHAIRMAN: Then the question is how do you ensure that? It 18 seems to me your answer is delightfully simple and 19 20 A. It may be too simple. But, as Mr Pennicott took me to 21 earlier, there should have been record sheets kept, just 22 like they did for the diaphragm wall. 23 CHAIRMAN: Yes, the record should be kept as well, but sometimes records can be kept after the event, if you 24 25 know what I mean. Page 30

Page 31 1 I know how construction works. Oftentimes NCRs aren't 2 issued for a day or two. What you want to do is you 3 want to get to the root of the issue, so as soon as you 4 see something -- you know, everybody on that site is 5 trying to do their best job. I do believe that in 6 construction. I think everybody still today tries to do 7 what they feel is right, and if you come across 8 an incidence like this, you should tell everybody that 9 you know who is involved in that inspection process and 10 the contractor, and everybody that is involved in that 11 inspection/supervision process should be made aware of 12 that issue. 13 Q. It just seemed to me that that sentence there and what 14 you've just said meets Prof Hansford's point -- may meet 15 Prof Hansford's point that if you've got different 16 inspectors, if there is a communication process, then you might be able to cover that point. 17 18 A. That's right. 19 Q. Can I just -- it may be helpful or it may not be --20 let's try to apply paragraph 22 to what, on one 21 analysis, happened here, in our case. 22 So we had what we call the first incident of bar 23 cutting, which we, on the evidence, understand may have 24 involved one or two bars, remedied on the same day, and 25 therefore, on the basis of your agreement with

A. Exactly. So if you spray-mark them, you do your 2 inspection, you have to sign off a record sheet, it's 3 just kind of -- I call it belt and suspenders to make 4 sure you have caught everything. COMMISSIONER HANSFORD: Belt and braces. CHAIRMAN: Yes. Thank you. 6 MR PENNICOTT: Mr Huyghe, can you go back to a question that 7 8 Prof Hansford asked you a few minutes ago and look at 9 paragraph 22 of the joint statement which seemed to me 10 to be directly relevant to the point that was being put 11 12 What you and Mr Rowsell say there is: 13 "We agree that an NCR need not be issued if the 14 defective work is identified, corrected and immediately 15 signed off on the same day." 16 Which is a point you reiterated just a moment ago. 17 Then you say this: 18 "However, all site supervision and construction 19 engineering teams should be made aware of this defective 20 work and put on notice." 21 As I understand it, what you're both saying there is

that even if an NCR isn't actually issued on the first

25 A. That's right, and the reason I say that is because

be made to all concerned?

incident, nonetheless some form of communication should

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Page 32 Mr Rowsell, no NCR to be issued, but you would, on your evidence or on your agreement, have expected a memo or something to have been circulated to draw attention to that issue. A. That's correct. COMMISSIONER HANSFORD: Which was not done. MR PENNICOTT: Which was not done, correct. We then move to the second incident, which also involved one or two bars, as we understand it on the evidence. Now, on your agreement, at that point, for the second incident, you would have expected an NCR to be issued? 13 A. That's correct. 14 Q. Okay. COMMISSIONER HANSFORD: Which was not done. 16 MR PENNICOTT: Which was not done. And when you say NCR you mean an NCR by MTR, not just by Leighton? 18 A. You could -- I would prefer if the contractor took responsibility and issued the NCR. That would be my preference, because an NCR coming from a contractor to

their sub-contractors, there's a contractual

the bones if you do it in that fashion.

relationship, and I think that there may be more meat on

Q. So there's a slight qualification to that agreement: an NCR by the contractor, or possibly by MTR but

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communications between inspectors and the engineers,

is made in your report and in Mr Rowsell's report about

that communication between parties assisted by more

A. Very much so, because the projects today are being --

you can take a picture of it and send it to everybody

on the site. So the digital communication world, of

various electronic data that when you catch something,

you've got your pads, your iPads and all types of

that is also something I would like to emphasise.

digital platforms for records. Is that assisted -- is

digital platforms for communications?

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Works at the Hung Hom Station Extension under the Shatin to Central Link Project Page 33 1 certainly by the contractor? 1 2 2 A. That's right. 3 3 Q. And that of course didn't happen, as Prof Hansford 4 rightly says. 4 5 5 Can I just test the proposition in this way, or test 6 6 that paragraph, 22, in this way. Let's assume that the belittled. 7 first incident was actually the third incident, so we 7 8 didn't just have one or two bars, we had five bars, in 9 two areas, close to each other, in what appears to have 9 10 10 been a fairly complex area of rebar. We've got five 11 bars this time, cut, not connected. So in terms of 11 12 quantity, on one view, rather more significant than the 12 13 13 first two incidents, would paragraph 22 still hold if 14 14 incident 3 had in fact been incident 1? 15 A. So if I could re-state, I think what you are asking me 15 government? 16 is if in fact there was five rebar discovered on the 16 A. Yes. 17 17 same day. Q. And it had been the first incident. 18 18 19 A. And it was the first incident? 19 20 Q. Yes. 20 21 A. I think if they could have been corrected, I'm not so 21 22 sure I would have issued an NCR if they could have been 22 A. That's correct. 23 corrected, because you are talking about, you know, 23 24 30,000 couplers out there, and even though I don't --24 25 cutting rebar is not something to be taken lightly, but 25 Page 34 1 I think that I would probably follow that same 1 2 guideline, as long as they were corrected. 2 3 But then, again, you need to make sure that 3 4 everybody --4 be there? 5 Q. The memo or --A. Correct. A. Exactly. Let me step back from the memo. All these 6 7 people break bread together, they sometimes go to the 7 8 same bars together, they all are on the job site, so 8 9 memos are good but also basically just going up to 9 10 everybody and saying, "Hey, guess what I saw" -- you 10 have to have a close working relationship. So the 11 11 12 memos, obviously they are important -- I'm not trying to 12 13 belittle that at all -- but I think just the 13

Page 35 being able to talk with electronic information, especially with the younger generation because they know how to use it -- so if you can just submit that to everybody quickly, then that is the new form of communicating, as well as I think word of mouth can't be COMMISSIONER HANSFORD: Okay. Thank you. MR PENNICOTT: The third brief topic, Mr Huyghe, I just wanted to touch on was as-built records and as-built drawings that again you and Mr Rowsell have dealt with in paragraphs 23 to 25 of the joint statement. Just trying to draw it together, we are all agreed, you are agreed, that MTR ultimately has a responsibility to submit as-built records and as-built drawings to the Q. To facilitate that objective, under the Conditions of Contract with Leighton, in the conditions themselves and in the General Specification, certain obligations are imposed upon Leighton to produce as-built records and as-built drawings? Q. As I've understood it, from paragraph 25 of the joint statement, what you are -- and I think, if I may say so, there might be one word missing and one typo in this Page 36 paragraph, which Mr Rowsell has pointed out to me this morning. It should say, "We agree that the documentation setting" -- the word "out" perhaps should Q. "... as-built records requirements should be reviewed for consistency and clarity of responsibilities. The arrangements should ensure that records are", rather than "and", "submitted progressively and promptly." Would you accept those two minor changes? A. I accept those changes. Q. Standing back for a minute, my understanding is in paragraph 25 essentially what you and Mr Rowsell were 14 saying is, "Look, the obligations in relation to 15 as-built records and as-built drawings are to be found COMMISSIONER HANSFORD: On that latter point, much reference 16 in a number of different places in the contract and in 17 the agreements"? A. That's correct. 18 19 Q. And what you are saying is it would be helpful to, as it 20 were, draw all those together in one place? A. Exactly, and describe them. But also, I was a big 21 22 proponent when I was building projects that the project

close-out documents start on day one. You have to get

everybody's understanding that it's very difficult to

get as-built records because contractors -- it's very

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type of work that's being performed.

Page 37 Page 39 1 hard. So not only does it need to be brought into one COMMISSIONER HANSFORD: Yes. 2 location but you need to give the timing of when those CHAIRMAN: During the course of the Inquiry -- and again 3 3 this is not said critically -- but there was certainly records are supposed to be submitted, because some 4 contractors leave the projects earlier than others, so 4 one witness who said, "Well, our own PIMS is 5 5 you have to make sure you have a clear understanding of all-inclusive. So we've got the young engineers on site 6 and we don't need to tell them about anything, other when documents -- as-built records, which includes 6 7 drawings, that are to be submitted after certain surveys 7 than the obeying of PIMS or following that", which 8 are done, such that those records are coming on 8 of course excluded other aspects of inspection that came 9 9 a progressive basis, not waiting until the end and in the quality requirements and things like that. 10 10 trying to get all of them. A. Yes. 11 Q. Yes. You make that point, the last sentence: 11 CHAIRMAN: And what you suggest here, perhaps, is that for 12 "The arrangements should ensure that records are 12 each contract, depending on the size of the contract, 13 13 submitted progressively and promptly." whoever is in charge there reduces down to a single 14 14 A. Yes. manual the various obligations that may be contained in 15 Q. That really ties into the issues that we know a lot 15 collateral documents? 16 about, that is the problems that have been encountered 16 A. And they share it with all the other parties. with regard to, to put it neutrally, the top of the east 17 CHAIRMAN: Yes. 17 18 18 A. The PIMS document -- and again -- I believe it was diaphragm wall? 19 A. Yes. 19 a very well-prepared document, I think it's very 20 20 Q. All right. Similarly and lastly, on the question of overall -- completed in a proper way, but the PIMS 21 supervision, which you deal with in the joint statement 21 document is not project-specific. 22 at paragraphs 26 to 28 -- again, without listing them 22 COMMISSIONER HANSFORD: No. 23 all out, Mr Rowsell in his report -- and I think there's 23 A. And you have to go into various categories within the 24 PIMS document -- like I went into the construction 24 no disagreement between you about this -- so far as both 25 MTR is concerned and Leighton is concerned, the 25 management category to look for specific things, but it Page 38 Page 40 1 supervision obligations again are found in a host of 1 doesn't contained a detailed listing that you're 2 different volumes? 2 describing now. COMMISSIONER HANSFORD: I hesitate to correct the Chairman, 3 3 A. That's correct. but I think --4 Q. And with different definitions, different words used, 4 5 CHAIRMAN: You mustn't hesitate at all. and essentially what you are saying in 28(b), as COMMISSIONER HANSFORD: Okay. But I think the witness the 6 I understand it, is it would be helpful to everybody to 7 7 Chairman was referring to previously wasn't referring to have what is called a supervision manual so that all of this material could be collected in one place? 8 PIMS as such, he was referring to his company's quality plan. A. That's right, and also electronically now. 10 Q. Right. 10 CHAIRMAN: Yes, quality plan, that's right. 11 A. Because they can be -- the responsibility of the 12 COMMISSIONER HANSFORD: And the inference was, in his view 12 supervisors can be laid out and also the timing of all 13 the inspections and supervision can be actually 13 that company's quality plan was all-inclusive and 14 identified now, as to when this occurred and who was 14 therefore they didn't need to go to the specifics. 15 supposed to have accomplished it. 15 A. The Leightons quality plan does lay out particular 16 COMMISSIONER HANSFORD: And that site supervision manual 16 guidelines as to what inspections are supposed to occur 17 that you and Mr Rowsell are recommending here should be 17 when. 18 project-specific? COMMISSIONER HANSFORD: Right. A. Yes, because I think again --A. It is very detailed, and I've seen -- I've not seen 19 19 COMMISSIONER HANSFORD: Or even contract-specific? 20 others that are basically any better. So it did lay out 20 A. Yes. It goes to the nature of the work. It goes the 21 specific guidelines for when things were supposed to 22 nature of the work. It should be specific to the type 22 occur. 23 COMMISSIONER HANSFORD: But is that contract-specific? of work that's being performed, like if you've got top 23 24 bars and bottom bars -- it should be specific to the A. In construction, with regards to those, it probably --

if it's talking about rebar, the rebar on a contract,

Page 41 1 it's basically rebar on a contract, other than if you 2 are talking about the actual rebar couplers on this 3 project. 4 COMMISSIONER HANSFORD: Yes. 5 A. But I do think that they had a good quality assurance 6 plan. I think their ITP, with coming up with the RISC 7 forms and the hold points, I think that it was a good 8 plan. But -- but -- there's always a way to make 9 improvements and I think that's what Mr Rowsell and 10 I are talking about, is how you can actually -- you 11 know, it's like peeling an onion, you get to another 12 layer of transparency. 13 CHAIRMAN: The manual, the inspection manual. A. Yes. 14 CHAIRMAN: Thank you very much. MR PENNICOTT: I just wanted to ask a couple more questions 16 16 17 about -- that was a general question about 18 supervision -- a couple of more detailed points. 19 If we could look, please, at paragraph 26 of the 20 joint statement. I ask you about this because it's not 21 really something that we've looked at in any detail, if 22 at all, during the course of the hearing so far. 23 "[You and Mr Rowsell] agree that 'full-time and 24 continuous supervision' does not mean 'man-marking'." 25 The first point, the term "full-time and continuous

Page 43 1 you see that in practical terms working, the 1:10 ratio? 2 A. Again it gets into the type of work. If you have ten 3 iron workers out there putting in rebar, as a general 4 contractor you should have somebody out there, maybe not 5 full-time but they are coming by very regularly to look 6 at the work. The reason they say that is you have to 7 take into consideration the actual work. Sometimes you 8 can do a bay of steel, it takes a day to put it in, and you get to the next, it takes a day, so you have to kind 10 of plan your work. Good contractors and good 11 superintendents know the foreman's working on the job 12 and they come by and they come by when they feel it's 13 necessary. So to stand there full-time watching them 14 when they may not be actually getting the work 15 progressed for another two or three hours -- you actually determine your day based upon the work that's 17 going on on the site. So when I see these things about 18 one supervisor for every ten workers -- you may need one 19 supervisor out there for two workers, depending on what 20 they're doing. It all depends upon the type of work. 21 Q. The issue we've got here -- as I say, I'm not going to 22 go into it with you -- is one has this obligation for the full-time and continuous supervision on the one 23 24 hand, and then one has this one supervisor for ten

Page 42 supervision" comes from the OSP --2 A. Yes. 3 Q. -- and it applies to Leighton, not MTR? That part of

4 it, the full --5 A. Yes, ves. 6 Q. I know there are other parts that apply to MTR, but that

8 A. That's right.

part applies to Leighton?

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9 Q. Okay. Then it goes on in the joint statement, a point 10 that's mentioned in Mr Rowsell's report:

> "The requirements for supervision by the contractor are set out in the General Specification ..."

And I put in brackets for the purpose of the transcript that's G3.9.1 clause in the General Specification at C3/2040.

"... and require a minimum ratio of 1 supervisor to no more than 10 workers."

I'm trying to envisage a situation where Leighton, through their sub-contractor, Fang Sheung, are installing rebar into couplers in a particular bay, and let's say they are doing the bottom mat, and let's say there are ten workers on any particular workfront or workface. I know it's ultimately a question of contractual interpretation, Mr Huyghe, which I don't really want to go into in too much detail, but how do 1 A. That's right.

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Q. -- and somehow you've got to put those two things together to make them make sense. 3

workers on the other, if you like --

4 A. That's right. That's where the supervision manual would 5 come into effect, to get into the type of work you're

actually going to be watching over. 6

8 Mr Huyghe. I have nothing else. Thank you very much. 9

MR PENNICOTT: Yes. Understood. Thank you very much,

Questioning by THE COMMISSIONERS

10 COMMISSIONER HANSFORD: I have two questions at this point, Mr Huyghe. One is a question of detail and the other is a bit more general.

On the detailed question, if I can find it in your expert report -- it's paragraph 245 of your expert report. If we can go to paragraph 245, in the second sentence you say:

"Leighton, along with its design Atkins team B, came up with an alternative plan to deal with coupler alignment issues by using thousands of drill-in dowel bars."

21 I hadn't remembered that from the evidence of the 22 last couple of months, this thousands of drill-in dowel

23 bars, and I wonder if you could tell us where you got

24 that from?

A. I was thinking that I had read that. But I do know that

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Page 45 Page 47 1 their alternative plan was to put in dowel bars. 1 on site, and Mr Rowsell was not saying that he thinks 2 2 COMMISSIONER HANSFORD: Yes. Mr Steve Chi is going to be out there doing it, but he A. And I can't recall whether I read the thousands or they 3 was making the point that there is an engineer of record 4 would be -- if you looked at the whole length of the 4 and that's the gentleman that signed the PMP. 5 D-wall, whether or not I just extrapolated that 5 COMMISSIONER HANSFORD: Right. So it's not an area that you 6 myself -- but I thought I had read it. 6 disagree? 7 COMMISSIONER HANSFORD: Because I had it in my mind, A. We don't disagree, it's just that -- Mr Rowsell can 8 Mr Huyghe, that this was a detail that would be used explain, but he was just pointing out that there is 9 9 occasionally when required, and I hadn't had it in my an actual engineer of record and it is the gentleman who 10 10 mind that it was a proposal for thousands of dowel bars, signed the PMP, and that we agreed on. and I just wondered if I had got it wrong. 11 COMMISSIONER HANSFORD: Okay. I'm sure we will cover that 11 12 A. What I read it to be was they were, instead of using 12 when we get to Mr Rowsell, probably later today. Thank 13 13 through-bars, going to be drilling in, doweling in you very much. 14 rebars, all along the top of the diaphragm wall, and 14 MR PENNICOTT: It's Stephen Chik. Inevitably it's Steve, 15 then they would grout those in, what I call hot 15 but Mr Chik. 16 grouting, and that would be the connection of how they 16 COMMISSIONER HANSFORD: Thank you. 17 were going to deal with the top of the wall versus 17 CHAIRMAN: Did you have another question? 18 COMMISSIONER HANSFORD: No, that's all from me. 18 cutting the wall down and putting in through-bars. 19 COMMISSIONER HANSFORD: Right. MR SO: No questions from China Technology. MR CHANG: No questions from Leighton. 20 A. If in fact they were going to have to drill and put 21 dowels in all along that wall -- I can't recall whether MR KHAW: Just a few questions from the government. 22 I read it or whether I was just looking at the length of MR PENNICOTT: I should say that Fang Sheung are not here 23 wall and determined it would be a lot. 23 but they have indicated they've got no questions. Thank 24 COMMISSIONER HANSFORD: Okay. But in the event, they didn t24 25 do that? 25 CHAIRMAN: Atkins? Page 46 Page 48 A. Yes, because it would have been a very long and arduous MR CONNOR: It's the government first. 2 2 CHAIRMAN: Thank you. Sorry. 3 COMMISSIONER HANSFORD: That helps me. Thank you. 3 Cross-examination by MR KHAW 4 A rather more general point, Mr Huyghe. In 4 MR KHAW: If I may refer you to the joint statement, 5 5 Mr Rowsell's expert report, he refers quite extensively paragraph 26, the paragraph that Mr Pennicott has just 6 to the role of the engineer under the contract, and in 6 referred you to, in relation to full-time and continuous 7 your report you don't, and the joint statement between 7 supervision. We can all see what you and Mr Rowsell 8 you doesn't make reference to that either. Is that 8 have agreed on here. 9 a point you disagree with Mr Rowsell on? If I can ask you to just take a look at your report 10 A. We talked about that, and in fact we talked about that 10 on this point. It's page 38 of your report, 11 in detail, and Mr Rowsell can offer his own opinion. 11 paragraph 147. Thank you. COMMISSIONER HANSFORD: I'm sure he will. 12 12 It's under the heading of "3.4.2", Mr Huyghe; can 13 A. But the engineer of record is actually in the PMP, it's 13 you see that? 14 signed by Stephen Chi, I believe -- I could have that 14 A. Yes. 15 name wrong. 15 Q. In fact, in this heading, you've referred to COMMISSIONER HANSFORD: Stephen Cheuk, I think, isn't it? paragraph 78 of Mr Rowsell's report; do you see that? 16 17 A. But he would be the engineer of record and he would be 17 A. Yes. 18 responsible for this project regarding the engineering. 18 Q. In paragraph 147 you said: 19 My opinion was I agree with that and if there's 19 "Rowsell sets out his view on full-time and 20 an engineer of record, but in my evaluation I was 20 continuous supervision under the QSP requirement. He 21 referring to the engineer who would, like, sign off on 21 states that 'a contractor's supervisor needs to be 22 hold points which would be the construction engineers on 22 present at all times where mechanical coupler works are 23 the project. So I was always talking about if there's 23 underway'." 24 an engineer needed to sign off on a hold point or sign 24 You have also quoted another sentence from his off on the work in the field, that was somebody that was 25 25 paragraph 78.

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- 1 In fact there are just a few sentences in
- 2 Mr Rowsell's paragraph 78 that I wish to seek your
- 3 comment on. If we can have a look at Mr Rowsell's
- 4 paragraph 78, the seventh line of this paragraph, where 5
 - he said:

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- "I consider that the interpretation of this requirement" -- "this requirement" being the full-time and continuous supervision requirement -- is very simple and requires the need for the coupler works to have continuous supervision. That means, in my opinion, that a contractor's supervisor needs to be present always
- 12 where mechanical coupler works are underway." 13 If we can just stop here.
 - Just looking at this sentence, where Mr Rowsell says it means "a contractor's supervisor needs to be present [at all times] where mechanical coupler works are
- 17 underway", do you have any objection to what he said
- 18 here?
- 19 A. No, but again, as I defined "continuous" -- I think the 20 issue comes back down to the continuous supervision. On
- 21 a construction project, I think the supervision of work
- 22 of this nature depending upon how the work is installed, 23
- does not require somebody to be out there continually
- 24 because there may not be a need for them to be there
- 25 overseeing each and every hour of the work.

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1 Q. Right.

- 2 A. So I think that a lot of the confusion -- and I hope we
- 3 can clear it up in the future -- is this normal -- this
- 4 word of "continuous" supervision on a construction
- 5 project.
- 6 Q. Thank you. But I think you agree with Mr Rowsell that 7 continuous and full-time supervision would require
- 8 somebody present at the time when the actual coupling 9
 - works were being carried out; that you would agree?
- 10 A. Yes.

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- Q. Thank you. Then another sentence from Mr Rowsell's 11 12 report, that is:
 - "The objective being to ensure that the work is done properly in accordance with the specifications and any problems are resolved without delay. It does not have to be the same supervisor for the whole of a working day but continuous supervision has to be provided for the full time that work is underway."
 - Do you have any objection to this statement of Mr Rowsell?
- 21 A. No.
- 22 Q. Thank you. Then further down, after he referred to what
- 23 was said by Mr Paulino Lim of BOSA, he said:
- 24 "In my opinion, the obligation requires a supervisor 25 to be present at the site of work activity rather than

- 1 for example, being present elsewhere on site or in the
- 2 site office carrying out other tasks."
- 3 I suppose you would also agree with Mr Rowsell on 4 this point; is that correct?
- 5 A. Where are you at?
- Q. Sorry. You see the footnote 21 here after "Mr Aidan 6 7 Rooney"?
- 8 A. Yes.
- 9 Q. Then the sentence starts from, "In my opinion" -- can 10 vou see that?
- 11 A. Yes.
- 12 Q. It's that sentence that I have referred you to.
- A. Yes, and you can speak to Mr Rowsell about that as well. 13
- 14 You know, I again say that the inspections that are
- 15 carried out, there may be times that the superintendent
- 16 has to go to the office and actually fill out paperwork,
- 17 there's things that go on during the day that, as long
- 18 as they are experienced and they know that they are
- 19 fulfilling their obligations to inspect the work, is the
- 20 key, in my opinion.
- 21 Q. In your report, if we can go back to your report in 22
 - relation to this particular topic. If we can have
- 23 a look at paragraph 156, where you said you agree with
- Mr Brewster and also Mr Stephen Lumb in relation to 24
- 25 their views on full-time continuous supervision; do you
 - Page 52
- 1 see that? A. Yes.
- 2 3 Q. If I may just very quickly take you to have a look at
 - Mr Lumb's evidence which was given at this Inquiry.
 - It's transcript Day 25, page 57.
 - There, Mr Stephen Lumb was giving evidence in relation to his interpretation of full-time supervision.
- 8 He said:
- 9 "'Full-time supervision' for me means that someone
- 10 is fully engaged on the project, as opposed to
- 11 part-time, which is often used in the BD language, which
- 12 means they are visiting the site, the site being the
- 13 whole project, at a certain frequency."
 - Then if we move on:
- 15 "'Continuous supervision', again I think, in the
- context of Hong Kong supervision, just means the normal 16 17 daily supervision and inspection regime. It certainly,
- 18 in my opinion, doesn't mean that you are man-marking
- someone who is actually physically screwing a bar in." 19
- 20 That is consistent with what you and also Mr Rowsell 21 said in your joint statement in relation to the
- 22 man-marking theory; do you see that?
- 23
- 24 Q. If we move on, the Chairman started to ask Mr Lumb some
- 25 questions regarding his interpretation of the

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requirement. The Chairman said:

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process."

"No, no. The point I am making is perhaps a different one. I accept entirely that 'splicing assemblies' doesn't have to mean necessarily purely the act, and that it might have a broader term meaning once the connection has been made. All I'm asking here is, within this particular paragraph, it says that you will be responsible to carry out full-time and continuous supervision of the splicing assemblies. Now, if in fact you're talking about assembling that's already been done, it strikes me that you don't need then to have full-time and continuous supervision of it. Do you see the point? It would seem to me that in the context of that sentence, what you are asked to do is to have full-time supervision of the actual process of assembly, because otherwise it's like saying -- otherwise you're walking around looking at something that's been done, just a lot of iron."

Then his answer was:

"I don't think it's ever been read like that, in the context of the Hong Kong construction industry. I'm certainly never aware of circumstances where we've had individuals just literally stood there, watching the physical act of a bar being screwed, because again, in my opinion, that is impractical. You would need to

1 continue on and you wouldn't need to be there with 2 a continuous supervision; you could make your rounds and 3 come back.

So again I think it boils down to the experience of the individual and how much time needs to be provided and looking at the coupler work and the rest of the mat that goes -- that is installed.

Q. Thank you. Another topic I wish to discuss with you is a point set out in paragraph 27 of the joint statement. In the last sentence of this paragraph it says:

"We are also agreed however, that there was a lack of clarity for the designated responsibility of formal inspections and for maintaining records."

Do you see that?

15 A. Yes.

- Q. Correct me if I'm wrong, this point of lack of clarity 16 17 was not initially picked up in your report; is that 18 correct?
 - A. I don't know if I used the word "clarity" but I pointed it out, and that's in regards to under the QSP it's a requirement that they were supposed to provide 20 per cent -- the MTR was supposed to provide 20 per cent supervision and they were supposed to provide a TCP-3 inspector, and they didn't designate

specifically Kobe Wong, and Kobe Wong was the one who

Page 54

probably multiply by a factor of ten the number of supervisors on a site to actually carry out that

That seems to be somewhat inconsistent with what you've just told us; that is someone would actually be required there to actually stand there, during the process, when the actual coupling works were being carried out. Would you agree?

A. I don't think this contradicts anything. One of the things I would like to point out is that when you screw the rebar into the coupler, at that same time you normally have iron workers shaking out the steel that follows the coupler work, that you attach and you go forward and put in your mat steel.

So I think because of the issue here and this matter has been in the spotlight, the spotlight is on couplers, I don't want to take away from the fact that the iron workers out there that are attaching to that rebar and they are putting in the slab or the steel work, that also needs to be inspected for spacing and requirements.

So the idea of a superintendent that watches the couplers go in, once the rebar mat starts to go in, the shake-out of the steel has to be performed, they have to get, obviously, the right sizes of steel, the right spacings, the right chairs in. So that work would

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provided those inspections. So this, meaning lack of clarity that Mr Rowsell and I spoke about, that was pertaining to that, Mr Kobe Wong was never designated but he was the designee on the diaphragm wall couplers and he performed those duties for the EWL slab but he wasn't actually identified, and that's what we mean by "clarity".

Q. Yes. If we can have a look at Mr Rowsell's report, page 54, paragraph 82. He said this:

"The procedure for undertaking inspections described by Mr Louis Kwan (a construction engineer ...) in his evidence does not appear to me to be well controlled. He explained that as far as he was concerned, he was only responsible for the inspection of reinforcement bars in the slabs and not the coupler connections although he might look at them. He was not aware however, of who was responsible for coupler inspections. He considered that it was the inspection team which should conduct inspection of the coupler connections in the EWL slab. Mr Kobe Wong, a senior inspector of works of MTR, however, considered that the responsibility for inspecting the couplers connections should lie with the construction engineer team and not the IoWs [the inspectors of works]. There would appear to have been a breakdown in the management communications if it was

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- 1 not clear where responsibilities lay."
- 2 Mr Huyghe, I take it that your agreement with
- 3 Mr Rowsell as stated in the joint statement in relation
- 4 to the lack of clarity point arose from this particular
- 5 paragraph of Mr Rowsell's report; is that correct?
- A. It's part of it. It's not everything. But it's the --6
- 7 the role that Kobe played was an IoW, but he was a TCP-3
- 8 under the Geotech stream, so he had the right
- 9 credentials but he performed the work on the EWL slab.
- 10 Yes, that would be a part of it.
- 11 Q. Thank you. Apart from the lack of clarity, in your
- 12 report you have also commented on Leighton's general
- 13 lack of awareness of the QSP; do you remember that?
- 14 A. Yes.
- 15 O. The evidence also reveals that in fact none of
- 16 Leighton's engineers involved in the inspection works
- 17 was a qualified grade T3 TCP as required under the QSP;
- 18 do you remember that?
- 19 A. I'm sorry, will you repeat that again?
- 20 Q. Yes. The evidence also reveals that none of Leighton's
- 21 engineers who were involved in the inspection process
- 22 was a T3 TCP as required under the QSP?
- 23 A. I don't think they -- they weren't to be designated
- 24 under the QSP, but they did -- if you look at their
- 25 quality assurance plan, then they do provide the

- Q. One final question, Mr Huyghe. When you were preparing
- 2 for your report on MTR on project management, were you
- 3 aware of any difficulty that MTR had ever encountered in
- 4 terms of its communications with any government
- 5 department?
- A. No. 6

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- MR KHAW: Thank you. I have no further questions.
- CHAIRMAN: Are you likely to be very long, or even moderate
- length? The reason I ask is it's now 11.35 and perhaps
- 10 the tea adjournment?
- MR CONNOR: Moderate, I think, sir, but a good time, 11
- CHAIRMAN: Good. Then we will have 15 minutes. Thank you 13
- 14 very much.
- 15 (11.35 am)
- 16 (A short adjournment)
- 17 (12.02 pm)
- MR PENNICOTT: Sir, counsel for China Technology are just
- 19 taking instructions on a matter but they have indicated
- 20 that they are happy for us to continue in their absence.
- 21 CHAIRMAN: Yes. I think one of them has just come in.
- 22 Apologies for keeping you. Administrative matters
- 23 arose, as they do from time to time, and that has
- 24 extended the tea break. Thank you.
 - Cross-examination by MR CONNOR

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- 1 necessary supervision/inspections of that work.
- Q. Yes. On this note, if I can ask you to have a look at 2
- 3 your paragraph 54 -- it may be just a matter of
- 4 presentation but I just want to clarify that with you.
- 5 Paragraph 54 starts at page 15, but my focus is on
- 6 paragraph 54(c), where you started the sentence by 7 saying:

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"Even though MTRCL and Leighton provided proper and continuous supervision and inspections of the

rebar/coupler [connections] that were required of them ..."

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Given the lack of clarity in relation to

13 responsibilities that we've identified, given that we've 14 also identified that in fact Leighton was not aware of

15 the QSP requirements, I'm just wondering on what basis

did you say that "MTRC and Leighton provided proper and 16 17 continuous supervision and inspections of the coupler

18 installations".

- 19 A. Yes, "that were required of them".
- 20 Q. Yes.
- 21 A. And the requirement of them basically goes back to the
- 22 QSP with 20 per cent supervision, and that was provided
- 23 by Kobe Wong, and under the QAS of Leightons, they also
- 24 provided continuous supervision over the quality
- 25 control, based on the QAS and the ITP.

- MR CONNOR: Thank you, sir. Thank you, Professor.
 - Good afternoon, Mr Huyghe.
- 3 A. Good afternoon.
- 4 Q. We have met but for the record I'm Vincent Connor,
 - representing Atkins China Ltd, and I have a few
- 5 6 questions for you in relation to matters arising in your
 - joint statement with Mr Rowsell and arising from your
- 8 report.
- A. Great.
- 10 Q. Thank you.
- 11 There are two main areas on which I have some
- 12 questions, but perhaps just before we come to them
- 13 I might pick up on a point that arose through some
- 14 questions earlier, I think from Mr Pennicott.
- If you have in front of you, which I think you do, 15
- your own report, and in particular -- sorry, which for 16
- 17 the record is ER1, tab 2 -- and turn to paragraph 245 of
- 18 it, please, which appears on page 57 -- a short point, 19 Mr Huyghe, which doesn't touch on the two areas on which
- 20 I have questions, but you remember Prof Hansford I think
- 21 in particular asked you about your comment in this
- 22 paragraph. The paragraph begins, "In this context", and
- 23 in the second sentence you make reference to
- 24 an alternative plan for tying in the rebar with the
- 25 cast-in couplers, to deal with coupler alignment issues

between MTRCL's DM and CM teams, Leighton, and Atkins.'

suggestions on how the communications might be improved.

If you will bear with me, I would like to come back

to this section in just a moment, but for completeness

and therefore also in this joint statement appears in

the second broad area that you deal with in your report

Q. Then in paragraph 14 you go on to deal with some

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A. Yes.

You recall that?

Page 61 Page 63 1 by using thousands of drill-in dowel bars. 1 section D, and that appears on page T-3 and 2 2 The short point I think is this, Mr Huyghe. When paragraphs 15 and 16. 3 you were asked about that earlier by Prof Hansford, 3 Dealing firstly with paragraph 15 of the joint 4 I think you were not clear as to what document you may 4 statement, you say there: 5 have seen in all your work that gave rise to that point. 5 "We agree that it is not a good practice for the 6 Firstly, maybe I might ask you, in the time since the 6 same design firm (ie Atkins) to provide services to the 7 professor asked you that question, has it occurred to 7 employer and to also represent the contractor in making 8 you where you might have seen that? 8 design revisions or modifications, because it poses 9 A. No. a real or perceived conflict of interest." 10 10 Q. Thank you. The particular reason why I do ask you is Yes? 11 that you have no doubt seen a lot of the evidence that 11 A. Yes. 12 the Commissioners have heard so far, and in particular 12 Q. You then go on to say that "MTRC should develop 13 the evidence that arises through the preparation of 13 a conflict of interest policy and procedure for 14 either temporary works design submissions or permanent 14 a conflict of interest check on all design-related 15 works design submissions, and you have heard 15 services". 16 references -- forgive me for many a reference number --16 A. Yes. 17 to TWD-025C1, to TWD-4B3 and 4B2, PWD-59A3, DAmS 310 17 Q. I'd like then to deal, if I may, in a few questions, TQ33 and TQ34 -- I stand to be corrected but I don't 18 18 with this section first, and we will come back to 19 think any of those actually deal with a particular 19 communication as a separate point in just a moment. 20 detail of the scope and range of the kind that you refer 20 Just as a preliminary point on this question of 21 to there. 21 conflict of interest, given that you are instructed for 22 So, to help you, that's probably why at least one of 22 the purposes of this Commission by MTR Corporation, do 23 us, maybe more than one of us, was asking the question 23 you recall as part of your instructions whether you were and is now asking the question. But upon reflection you 24 24 furnished with any such conflict of interest policy that 25 can't really help us? 25 they have? Page 62 Page 64 A. I can't. A. I don't recall seeing one. Q. Thank you. I'm happy then just to move on. Q. Did you hear about one in particular in the course of 2 2 3 My starting point in my moderate time with you this 3 your engagement by MTR? 4 afternoon is the joint statement, if I may, but if you 4 5 keep your report in front of you, please -- if we have 5 Q. I think I'm right in saying that this particular forward 6 on the screen, please, the joint statement, which is recommendation regarding the provision of a conflict of 6 7 ER1, tab 9. interest policy did not arise in your own report or 7 8 There are, as you will recall, two broad areas 8 table 3 but is one which Mr Rowsell has covered and 9 arising in your report and therefore in this statement, 9 which you agree with? 10 which touch upon the interest of Atkins in relation to 10 A. Yes, we discussed that and the specific reference to 11 the matter. The first of them is covered in section C this conflict of interest was that -- it goes back to 11 12 of the joint statement, and particularly you will see at 12 when Atkins was first retained as team A and then it 13 page T-2, paragraph 12. 13 progressed along and then became team B. So the 14 You say there: 14 discussion Mr Rowsell and I had was that if there was 15 "We agree that, even though interactions had 15 possibly a conflict of interest policy for the design 16 occurred, there was a lack of meaningful communications process -- that's how the topic began. 16

Q. My question which is about to come is not intended to becritical, it's just more to explore where you are with

that recommendation. You do not go further at this

stage to delve into what the detail of that policy would

consist of?

22 A. No.

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23 Q. Simply that there ought to be one?

24 A. Yes.

5 Q. So does one take it from that that it is at least within

Page 65

- 1 your range of expectation that it is possible in the
- 2 future that one could have a situation again, as we did
- 3 here, where a designer is engaged by both employer and
- 4 contractor, but simply that they will be so engaged
- 5 under the auspices of such a conflict of interest
- 6 policy?
- 7 A. Yes, as long as -- the issue that we're referring to,
- 8 regarding to, again, the process of how the engineer was
- 9 retained is separate and apart from just an overall,
- 10 I think, comment that you've just made.
- 11 Q. Let me just unpack that a little bit. If I understand
- 12 your future recommendation, it is that, if I may put it
- 13 in my words, if there is to be another occasion in the
- 14 future where MTR and the contractor each engage the same 14
- 15 consultant, then it is important, in your
- 16 recommendation, that they do so with a conflict of
- 17 interest policy in place?
- A. It spells out specific requirements regarding the use of 18
- 19 an owner having an engineer and then the contractor
- 20 employing the same engineer.
- 21 O. Understood.
- 22 And in fairness, at this stage, if you and I think
- 23 Mr Rowsell -- quite clearly he can speak for himself --
- 24 but you don't go to the extent of dictating or writing
- what that policy would look like but simply that there 25
 - Page 66
- 2 not something which has been brought out before you so
- 3 far.

- ought to be one? 2 A. Yes.
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- Q. I raise the next document not with a view to casting doubt on that at all, just simply by way of background.
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- 5 Could you have before you a document, please, B8214.
- 6 That is a page from the tendering document of the 7
- consultancy agreement C1106 which we understand to be
- 8 the consultancy agreement eventually entered into here 9
- by Atkins and MTR.
- 10 Have you seen this document before, Mr Huyghe?
- A. I don't recall seeing it. 11
- 12 Q. If we might scroll down, please, to condition Y3.8.
- 13 I pause at this point, and accepting that you
 - haven't seen this document before, then if you can for
- 15 these purposes take my proposition to you that it forms part of the tendering materials for the purposes of the 16
- 17 consultancy agreement that we've been discussing.
- 18 You'll see at paragraph Y3.8, there's a provision
- 19 there that:
- 20 "The Consultant shall avoid the situation of
- 21 conflicts of interest that may arise should the
- 22 Appointed Tenderer wish to engage him as his technical
- 23 adviser."
- 24 Now, you haven't seen this before and it wasn't
- 25 brought to your attention apparently before, but at

- 1 least on the face of it, it would appear that, at the
- 2 stage of Atkins being invited to tender for services to
- 3 MTR, there was at least some consideration given to two
- 4 things: one, that it is possible that they might have
- 5 been appointed in due course by the successful tendering
- 6 contractor also; do you see that?
 - A. Yes.

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- 8 Q. And also, shall we say, a direction that if that
- 9 happens, that they should avoid the situation of
 - conflicts of interest?
- 11 A. It's very broad language, but yes.
- 12 Q. So this will be a matter of submissions in due course,
- 13 but if that be the case, that doesn't necessarily go
- quite as far as what you and Mr Rowsell talked about in
- 15 terms of a conflicts of interest policy, but at least
- 16 there's something there that gives the warning and the
 - steer to the appointed consultant as to what he should
- 18 do if he is appointed also in due course by the
- 19 successful contractor; yes?
- 20 A. That's correct.
- 21 Q. Thank you.
- 22 CHAIRMAN: The only problem, again -- of course it's
- a comment with a question mark -- but at the end it's 23
- very broad language, is it not? 24
- 25 MR CONNOR: Absolutely, sir. I think it's a matter that one
 - Page 68
- 1 would submit to you in due course on. But I think it's

- 4 CHAIRMAN: No.
- 5 MR CONNOR: And I think it is important for the Commission
- to understand that clearly MTR had this in anticipation
- 7 as a possibility at that stage.
- CHAIRMAN: Yes.
- MR CONNOR: And what the consultant ought to do.
- 10 CHAIRMAN: Yes. The only thing -- my reading of what's been
- 11 said by the experts is that they're looking at conflict
- 12 of interest policies that are a lot more specific and
- 13 would say, "In this instance you don't do X" or "In this
- 14 instance you can do Y but it must be subject to the
- 15 following safeguards." We talk about Chinese walls and
- 16 things like that in finance companies and that kind of
- 17 thing. It's similar.
- 18 MR CONNOR: I'm sure the Chairman is right but I think
- Mr Huyghe has said already and he and Mr Rowsell in 19
- 20 their recommendation do anticipate a policy, and
- 21 one assumes that a policy goes much further than two or
- 22 three lines.
- 23 CHAIRMAN: Yes.
- 24 MR CONNOR: But in fairness to the witness, what he said is
- 25 they haven't got as far as seeking to articulate what

Page 69 1 that policy would look like, just that there should be 2 3 CHAIRMAN: Yes. 4 COMMISSIONER HANSFORD: Just for my part, Mr Connor, I don' 5 understand what "shall avoid the situation" means in this context, but that's just for my part. 6 7 MR CONNOR: Understood. Again, Professor, I think that's 8 not something that's, I think, fair to take this witness 9 into, but again just for your and the Chairman's 10 benefit, I think we do have some factual evidence from 11 before Christmas as to at least what a number of the 12 players, shall we say, in relation to the consultancies, 13 saw as being the boundaries. 14 COMMISSIONER HANSFORD: Yes. MR CONNOR: And Mr Blackwood in particular as to where he 16 saw those boundaries and what they should do in the 17 event those boundaries were discovered. I think 18 actually, in response to you, Professor, he explained 19 that there were indeed -- pardon me, in response to 20 Mr Pennicott, I think it was -- a number of situations 21 where that boundary was seen to have arisen and it was 22 not crossed. But again --23 CHAIRMAN: We'll come to that in submissions. MR CONNOR: We will, sir. Thank you, both. 24

Page 71 1 involved with them they were actually also doing their 2 temporary works, and they were appointed to 3 a contractor, and the contractor would take issue with 4 the original design drawings, and therefore lay the 5 problem because they were their own engineer on the site 6 and there were disputes, major disputes, that arose out 7 of that problem, because the engineer -- or the owner 8 and the contractor's appointed engineer were one and the 9 same, and that caused massive problems on that, for 10 11 Q. So that is one example that you've come across in your 12 career where it has happened and has not been a happy 13 outcome. 14 A. Correct. 15 Q. But there is, I think, in the industry a much greater pattern of this type of activity, namely the appointment 16 17 of a designer by both owner and contractor, of the type 18 we see here, than might be suggested. It happens, 19 doesn't it? 20 A. Yes. It happens in a lot of industrial projects where 21 the FEE drawings, the basic design is done by a CM and 22

then the design is done by the same firm and then they

Q. And in the industry, perhaps in Hong Kong -- we'll come

are the ones on site who are looking at their own

Page 70 to -- we've looked at your joint statement with Mr Rowsell, and you of course had the backdrop of that in your statement. You say in the joint statement itself that it is not a good practice for the situation

Thank you for that, Mr Huyghe. Just going back then

to have arisen where Atkins were appointed to both MTR and Leighton. But we have your assistance in the last short while

on the fact that in some circumstances it may be acceptable, or at least one being, if there is, as you say, in due course a conflict of interest policy articulated, that would give the comforts that you indicated. Have you come across it before in your extensive career?

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A. A conflict of interest policy that --Q. No, I beg your pardon. That's my fault for not asking the question. Have you come before, in your extensive career, a situation which we had here, namely where the owner had appointed a designer on one package of support and the tendering contractor had appointed the same one? 20 A. Yes.

21 Q. So it's not unknown?

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22 A. It's not unknown from -- I don't understand your question. It's not unknown -- there was a situation 23

24 that I dealt with regarding to New York City Transit,

25 that they do their own design, and when I first got 1 to that in a moment -- but certainly in the US, in 2

drawings. So it is in the industry, yes.

Europe, elsewhere?

3 A. I find it primarily on big industrial undertakings is 4 where it's prevalent.

5 Q. In the situation that we had here -- you have no doubt 6 read the testimony that we've had from a number of 7 witnesses, some from Atkins, Mr Blackwood in particular,

8 Dr McCrae from Atkins; have you read their testimony?

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10 Q. Mr Buckland of Leighton, Mr Taylor from Leighton; you have read theirs? 11

12 A. Yes.

13 Q. What one sees -- I'm very happy to take you to the terms 14 of it -- but there is, I would suggest to you, a flavour

15 that there was recognised to be a value, in this

particular case, on this particular project, in 16 17 appointing Atkins through the team A and then

18 subsequently the team B role, and those witnesses

19 articulated that around the use the expression

20 "synergy", and they referred to knowledge and the 21

ability to effectively make things move more smoothly 22 because of that shared knowledge. You have read that

23 testimony?

24 A. I've read that, yes.

Q. You will have also read the evidence from Mr Blackwood

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- 1 and Mr McCrae that the scope of the original package of
- 2 work which was given to team B of Atkins grew
- 3 extensively as the demands of the project developed;
- 4 yes?
- 5 A. Yes.
- Q. So, in that situation, where the parties see a value in 6 7 relation to capturing the synergy, capturing the shared
- 8 knowledge, keeping up with the speed of development on
- 9 the projects and ensuring that progress is maintained,
- 10 subject to your comments earlier about the necessity in
- 11 your recommendation for an appropriate policy, you would
- 12 share, at the very least, or recognise why people might
- 13 think that such a benefit existed?
- 14 A. I read that, but again, as I explained earlier, on my 15 methodology, on how I evaluated the project, I looked at the way the project has planned and then the actual, how 16 17 it was actually performed.
- 18 Regarding the engineering and the design -- and the 19 reason why I basically wanted to point it out in my 20 report was that with specific regard to the actual, in 21 the top of the diaphragm wall, there were no working
- 22 drawings, and the TQ34 that was issued on 27 July was 23 actually issued after construction began.
- 24 And so when I read testimony -- and I'll call it the warm and fuzzy but how it should work, when I look at 25

- 1 initially of that evidence. If you look at line 11,
 - 2 please, of that testimony, there's reference here to
 - 3 a meeting of the PSC, which Mr Coleman is referring to;
 - 4 do you see that?
 - 5 A. Yes.

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- Q. He refers to a meeting of the PSC on 30 December 2015, 6 7 and a reference then to, as you will see on line 19,
- 8 a Mr Chan.

If you read on down to line 21, there's a reference to Mr Chan as being present for the M&V consultant as deputy project manager-financial.

12 If I can just pause at this point, is this a tract 13 of evidence that you have seen before?

- 14 A. I believe I have read this, yes.
 - Q. Take a bit of time to go through it.

There is reference then to a statement by Mr Chan at line 24 to 25 "that some of MTRCL's design consultants had also been appointed by some contractors as their designer for alternative works under the same contract, for example contracts 1106, 1112, 1114 and 1123."

21 It goes on to say:

"It appears there might be a conflict of interest.

23 MTRCL was requested to review their procedures to ensure

24 that adequate firewall was in place. Pypun would review 25

the responses provided by MTRC and advise the finding in

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- 1 the actual progress of what happened on site, it didn't.
- 2 So that then, I guess, supported my opinion on what I've
- 3 seen on past projects about the owner and the contractor
- 4 being one and the same as far as the designer.
- 5 Q. Thank you for that. Perhaps you can come back to that
- 6 specific example in a moment, but really my question was
- driven towards whether or not that objective, that 7
- 8 aspiration, the rationale for the dual appointment is
- 9 one which you read and you can understand and respect as
- 10 being an appropriate thing to do?
- 11 A. Yes, yes.
- 12 Q. Whether it happened in fact or not --
- 13 A. I agree that when you look at construction, you start 14 off with turnkey operations and then the design and
- 15 build, that was always the intent, for there to be this
- continual flow of information on the project. That was 16
- 17
- 18 Q. Thank you for that. And that particularly on a complex project? 19
- 20 A. Yes.
- 21 Q. Did you read also the testimony of Mr Ron Yueng of
- 22 Pypun, the M&V consultant?
- 23 A. I believe so, yes.
- 24 Q. Just to help you in that regard, if you can turn to the
- 25 transcript, please, of Day 35, and in particular page 12

the next meeting."

Then it goes on with -- Mr Coleman continues to ask:

3 "As I understand the answer you gave to the

4 Chairman's question, Pypun did review the responses and 5 reported back that there did not appear to be a

conflict, or at least not one that was not protected by

different teams and walls?

Answer: Mr Chan told me that MTR -- in the MTR management system, they did not object to having one contractor in a contract serving the MTRC and another contractor. So we looked up the acceptance letter and we saw that -- we looked up the clauses in the acceptance letter. We also followed up with the organisation chart. There was no overlapping between team A and team B. So, in the subsequent meeting -- so in January 2016 we reported that back to the RDO."

Then there's a reference to a witness statement, which I won't trouble you with at that point, but if you carry down to lines 24 and 25, here referring to supplement engagement, it continues "so an engagement on top of the M&V", and then it continues at that point.

Pausing at that point, Mr Huyghe, and I appreciate this is not evidence that you have necessarily seen before and there is no criticism intended here because there is a huge amount of material here, but again

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- 1 a matter for submissions to the learned Commissioners in
- 2 due course -- but if there is evidence here,
- 3 Mr Huyghe -- and we'll come to communication later -- if
- 4 there's evidence here that MTR not just as far as Atkins
- 5 is concerned but in a number of other packages on the
- 6 Shatin to Central line have acceded to, agreed to and
- 7 allowed to happen the appointment of design consultants
- 8 that they have already engaged also by contractors, then
- 9 it appears to be a very deliberate policy, no doubt to
- 10 address the kind of efficiencies, synergies, sharing of
- 11 knowledge, et cetera, that we touched on earlier. Do 12
 - you agree?

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13 A. I would agree, but that also said -- in the preceding it 14 said that if you have separate people working on team A 15 and team B, and there's been testimony given here that 16 I've read that their team A and team B were intermixed and they had the same boss. So that was another point 17 18 that I took into consideration when I made my opinion.

And let me say, using designers in this fashion, there are circumstances, there are projects I know of, that they are using it. However, I have never, in my experience, seen that it worked out clean-cut and it worked out properly. Therefore, I guess maybe I'm getting old but I try to eliminate problems in that if you don't do it to begin with, you don't have the

- 1 you see -- but if in principle an arrangement of the
 - kind that MTR and Leighton had with Atkins here can in 2
 - the future be done, subject to your comments about 3
 - 4 policy, your point here is that you are worried if in
 - 5 fact there is some crossover between the personnel?
 - 6 A. Yes.
 - 7 Q. And you have mentioned a particular point about where
 - 8 the boss is the same a moment ago, and do you mean by
 - 9 that the same project director?
 - 10 A. Yes.
 - 11 Q. We'll come back to that point in a moment, but as far as
 - 12 the extent of crossover here is concerned, again
 - 13 a matter of submission to the learned Commissioners in
 - 14 due course, but it's my recollection that really the
 - 15 evidence that the Commissioners have heard suggests that
 - 16 two or three individuals may well have made that
 - 17 crossover. Does that match your reading?
 - 18 A. Yes.
 - 19 Q. And that, in a project in which -- as between MTR and
 - 20 Leighton and sub-contractors and other sub-consultants
 - 21 involves thousands of people; yes?
 - 22 A. Yes.
 - 23 Q. And that, in a situation where Atkins themselves, as you
 - 24 will have seen from the evidence, had at one point over
 - 25 300 people working on the project?

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- 1 problem to deal with. So my recommendation was it's bad 2
 - to do that, you should take another alternative if you
- 3 can, because that would stop it, I think, at the ground
- 4 zero. That's just my opinion.
- 5 Q. Yes, I understand that, Mr Huyghe. But you will also 6 understand that a professional like yourself, like some 7 of the professionals in this room, tend to see the 8 projects that have the problems rather than those that
 - go smoothly.
- 10 A. I understand. Believe me, I understand that point.
- Q. Against that background, you did talk about numbers of 11 people. It is a point that you make, and I think you 12 13 make it actually in your own report, where you talk 14 about the situation where Atkins had been appointed.
- 15 I think it's in paragraph 143 on page 37 of your report at ER1/2. You make your point at paragraph 143 with 16 17 reference to Mr Rowsell's report, and it's there that
- 18 you make your point about good practice. You finish 19 that by saying:
 - "This is particularly the case where the two teams comprise some of the same staff members, as I understand happened in this instance."
- 23 Just to unpack that a little bit, because you helped 24 us with it a moment ago -- if in principle, Mr Huyghe --25 you don't really like it because of the kind of projects

A. Yes.

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- 2 Q. Is it not really in that sort of context that you may
- 3 hold to your point of principle that there should not be
- 4 crossover, but you are not really suggesting to the
- 5 Commissioners that the crossover, if I put it this way,
- 6 of two or three people makes a difference between
- 7 a properly governed arrangement and one that's not?
- 8 Particularly, if I may just add to that, in a situation
 - where it has arisen, as the evidence suggests, through
- 10 the exigencies of progress.
- A. Again, it's not the number of people. And let me --11 I did refer to this in my report and I think it's
- 12
- 13 important to make this comment.
- 14 I learned a long time ago that people in our 15 industry, in construction, believe that design is a work
- product. They think that when they get a set of 16
- 17 drawings, 100 per cent set of drawings, that that's
- 18 a work product. And design is not a work product. It's
- 19 a process. The process starts when you get those set of
- 20 drawings, and there are revisions made for a number of 21 reasons. There could be revisions made because that
- 22 designer did them wrong. There could be revisions made
- 23 because there are constructability issues that arise. 24 So if in fact you agree with that concept, that
 - design is not a work product but a process, you should

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- 1 not intermix the individuals in that process because you
- 2 will find there are normally issues that do arise based
- 3 on that initial design package that people think is work
- 4 product, that in reality, from my experience, it's not.
- 5 Q. So respecting that view, Mr Huyghe, and looking to the
- future, that is the thing you say or one of the things
- 7 you say should be avoided?
- 8 A. Yes.
- 9 Q. Looking to the past and what has happened here, you do not point -- nor indeed, in fairness, does anyone else,
- 11 I think -- to a situation where conflict of interest on
- the part of any individual within Atkins is demonstrated
- by the way in which they behaved or issued their
- 14 documents?
- 15 A. No. I'm not saying that. No.
- 16 Q. You do not point in your report or in the joint
- statement to a single situation where, perhaps with the
- 18 exception of the question that was raised in the Pypun
- 19 investigation we looked at a moment ago, you do not
- 20 refer to any situation where a question was raised as to
- 21 a perception of conflict of interest on the part of any
- 22 Atkins person during this project?
- 23 A. I have not read that, no.
- 24 CHAIRMAN: I'm happy with that, except of course we're
- 25 talking about expert evidence here, not evidence of

- ou 1 Commissioners -- in paragraph 140 you are referring to
 - 2 Mr Rowsell's observations and it's there that you give
 - 3 support to what he said and accord with it.
 - In paragraph 141, you describe that your focus, as you had said in the introduction in your report, would
 - 6 be on the defective coupler and rebar installations and
 - 7 the change in connection detail issues, and you go on to
 - 8 say the defective installations do not appear to be9 related to that dual role.
 - Then the paragraph I was taking you to a moment ago, 142:
 - "Regarding the change in connection detail ..."
 - Which we all understand to be the connection detail between the EWL slab and the D-wall.
 - "... the key project management issue appears to centre around communication and coordination among related parties or teams, which I will discuss in further detail in section 3.6 under ... F ..."
 - 19 Do you see that?
 - 20 A. Mm-hmm.

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- 21 Q. So before we look at section 3.6, as I've alighted upon
- 22 earlier on, it is your conclusions in your report on
- this point that then lead you to the joint statement,
 - paragraph 12. Again, if you just have that in front of
- you, that is your agreement with Mr Rowsell:

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- 1 fact.
- 2 MR CONNOR: Indeed.
- 3 CHAIRMAN: I appreciate that an expert has to have some
- 4 facts upon which to draw conclusions, but I would have
- 5 been concerned if the expert witnesses here, which they
- 6 have not done, had taken one step further and purported
- 7 to be decision-makers on fact.
- 8 MR CONNOR: Understood, sir. The question was really put to
- 9 Mr Huyghe purely on the basis of those facts of which he
- 10 had been apprised for the purposes of making his report
- and no further than that.
- 12 CHAIRMAN: Yes. That's why I said I'm happy with it, but
- 13 I just didn't want to step over the line.
- 14 MR CONNOR: No, and I share that view, sir. Thank you.
- Thank you for that, Mr Huyghe. I did say that we
- would come back to the other point, about communication.
- 17 For the purposes of your report, you deal with it in
- section 3.3. It is there, in 3.3, that you deal with
- 19 the question of Atkins' roles in supporting MTRC and
- 20 Leighton, and that is set out in page 36 at
- 21 paragraph 140 and subsequent.
- In particular, you say in paragraph 142:
- "Regarding the change in connection detail ..."
- Sorry, maybe just for completeness and fairness to
- you I should put this in context -- it might help the

- 1 "... that, even though interactions had occurred,
 - there was a lack of meaningful communications between
- 3 MTRCL's DM and CM teams, Leighton, and Atkins."
 - Yes?
- 5 A. Yes.
- 6 Q. If I can put it this way, Mr Huyghe, just to help me, at
 - the very least: what we see, in your 3.3 and, as we will
- 8 come to, at 3.6, is what led you to your agreement with
 - Mr Rowsell that we see in paragraph 12?
- 10 A. Yes.
- 11 Q. Then returning to your report, ER1/2 -- it's in
- section 3.6, as you mentioned a moment ago, that one
- looks for the key conclusions that you come to to
- support your view and your agreement with Mr Rowsell;
- 15 yes?
- 16 A. Yes.
- 17 Q. If I read it properly -- and we can go through it
- paragraph by paragraph, if that helps -- but really what
- 19 you centre upon here -- what your conclusions are all
- 20 consistent with here is a communications process between
- 21 MTRC's design management team and their CM team. That's
- the big point here, isn't it?
- 23 A. It's the primary point, yes.
- 24 Q. Because we see that in paragraph 241, yes, where you are
- agreeing with Mr Rowsell?

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Yes?

O. Then secondly:

"Develop and implement the use of BIM as

A. Yes.

Page 85 Page 87 A. Yes. 1 1 a collaboration tool." 2 2 Q. It is this point that then leads to your view expressed A. Correct. at the beginning of paragraph 244, where you talk about 3 3 Q. Again there's no criticism; this is your forward 4 the change in connection detail being 4 recommendation -- all of this stems from the breakdown 5 5 in communication between the CM and DM teams in MTR? "a constructability issue"; yes? 6 A. Yes. A. Yes, but also there were discussions that were being 6 7 Q. We find that then arising, not unsurprisingly, from the 7 held obviously with team A and team B. But what I saw 8 evidence that you have looked at and considered for the 8 the communication and what I opined on was there were 9 purposes of your report, set out then on paragraph 247 9 weekly meetings between CM and DM to go over all issues 10 onwards, dealing with Mr Kit Chan's evidence, and indeed 10 regarding design, and I would have felt that in those 11 that of Mr Andy Leung. In particular, in 11 meetings this issue regarding the diaphragm wall would 12 paragraphs 249, 250, 251; do you see that? 12 have been front and centre and that there would not have 13 A. Yes. 13 been any misunderstandings because of the nature of the 14 14 work to be performed, and that's why I came to my Q. Then you return to it in the context of the change to 15 through-bars, which is then set out at paragraph 253 and 15 conclusion. 16 subsequently: 253 and 254, where there is the reference 16 Q. Understood. I think also, in fairness to you, what you 17 to the return to the original construction detail; 255 17 also identify I believe in your report and certainly in 18 in relation to the means that was ultimately used; and 18 your joint statement is the view that certainly, for 19 257, where Mr Chan's evidence about the minor nature of 19 work to proceed, in terms of the breaking down of the 20 the change in construction detail is noted; and 259, 20 diaphragm wall, and for the replacement of through-bars, 21 where you identify the key issue in the 21 you would have expected and required drawings, working 22 22 communication/coordination between the CM and DM teams. drawings, to demonstrate all of that? 23 Correct? 23 A. That's correct. 24 A. Yes. 24 Q. So dialogue, discussions, and so on, between team A and Q. You do not, just in fairness to you, point to a failure 25 team B, putting all of that to one side, the key thing Page 86 Page 88 1 in communication that arises from, for example, 1 here is that who knows, there may have been views held 2 2 by parties within the CM and DM teams, and the learned a technical query which is asked of Atkins in relation 3 to the breaking down of the D-wall on change to 3 Commissioners have heard all of about that, there may 4 4 through-bars which is not answered? well have been ideas as to what might be done, and who 5 5 A. No. knows, there might even have been some misapprehensions 6 Q. The problem, as far as you are concerned, lies as 6 about what would be an appropriate thing to do and what 7 between the CM and DM teams in MTR? 7 would not. 8 A. That's correct. 8 But I think your evidence to the Commission, Q. Given its future view in terms of your recommendation, 9 9 Mr Huyghe, is that regardless of all of that, you don't 10 because I think it's what you and -- perhaps just to 10 make a step in relation to a change of the kind we are bring it right up to date, what you and Mr Rowsell look 11 talking about in the absence of there being clarity, and 11 12 if there's no clarity you ask for clarity, and you 12 at, in paragraph 14 of your joint statement, ER1/9, 13 where you say: 13 certainly don't proceed unless you have the design in 14 "Suggestions on how the communications between 14 front of you to build to? 15 MTRC's CM and DM teams can be improved include: 15 A. Yes, and in this particular instance what drew my attention to it was that all these conversations and 16 Review the liaison arrangements between the 16 17 contractor's design team, the DA and MTRC's design and 17 communications that were ongoing were primarily after 18 construction management teams to ensure that there [is] 18 TQ34 was actually -- on 27 July, I think it was, was 19 a common understanding of submission requirements and 19 when it was actually issued. If you look at the 20 that all parties are aware of design issues and the 20 as-built records, the construction at the top of the 21 forward programme submissions." 21 diaphragm wall was going on before the TQ and all these

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conversations were occurring.

So, as we say -- I'm a farm boy -- the horse was out

the construction prior to even having the TQ34 reviewed,

of the barn, if I may say; they were going forward with

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- 1 and then the following conversations afterwards.
- 2 Q. That's a key point you point to to suggest that
- 3 whatever's happening in construction, there isn't
- 4 a meeting of minds as regards those who are preparing
- 5 the design because, whether it's TO34 or whether it's
- 6 PWD-59A3, none of that matches what was actually being
- 7 built?
- 8 A. That's correct.
- 9 Q. As part of your reading, you will have picked up the
- 10 fact that as far as Atkins were concerned, the knowledge
- of the breakdown of the D-wall and the use of 11
- 12 through-bars was something that they certainly did not
- 13 have until June 2018?
- 14 A. Until after the issue was brought up, that's right.
- 15 Q. So when we take a step back, Mr Huyghe -- and we have
- 16 a situation, if I can put to you the proposition, where
- 17 the dual appointment has been entered into between MTR
- 18 and Leighton and Atkins for both appointments -- it's
- 19 been entered into in the full knowledge of all parties;
- 20 there has been an intention to keep separate teams, but
- 21 there has been modest crossover of some personnel at
- 22 a later stage. Do you follow?
- 23 A. Okay.
- 24 Q. There is no evidence that has been shown to you that
- 25 suggests that anyone has been acting with either actual

- 1 team within MTR would discuss with Leighton, and that 2 Leighton would discuss with Atkins team B?
- 3 A. No. The CM would discuss with their own team B what
- 4 this proposed change was, and then the proposed change 5 was supposed to be submitted to MTR and team A. They
- were to review that change and then submit a working 6 7
 - drawing back to team B.
- 8 Q. There's a missing link in there, isn't there, because if 9 we follow it, it is whatever Atkins team B is asked to do, it goes to Leighton, as contractor. It then goes to
- 10 11 MTR's construction management team; yes?
- 12 A. Well, I think that the way I perceive it is you've got
- 13 the CM team. In this instance they were dealing with 14 this existing condition that they had to come up with
- 15 a way to get around. The CM team would go to -- to come
- up with something to submit to MTR and team A, they had 16
- 17 to come up with an idea or a submission saying, "This is
- 18 what we're going to collectively do." CM comes up, they
- 19 work with team B, they give it to team A and MTRC, they
- 20 say yes, and then they issue a working drawing.
- 21 Q. And that didn't happen?
- 22 A. That's correct.
- 23 Q. It didn't happen.
- 24 Just to go back to your comment of a moment ago, and 25 again it's a matter for evidence and therefore

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- 1 or perceived conflict of interest; correct?
- 2 A. Correct.
- 3 Q. But all we have is a suggestion at 2015 that the CM team
- 4 within MTR and the DM team within MTR are not at
- 5 a meeting of minds as regards the breakdown of the
- 6 D-wall and the use of through-bars?
- 7 A. Well, to this extent: the CM team, when they discovered 8 that there was this issue, the process should have been
- 9 that they got with their team B and they would come up 10 with a proposal to submit to team A and the MTR -- if it
- was agreed upon, they would prepare a working drawing 11
- 12 that then would be submitted right back to the CM and
- 13 team B. So I believe that everything we're talking
- 14 about, I can't say that -- I'm not pointing fingers, I'm
- 15 just saying it's hard to me to understand that team A
- and team B weren't aware of the issues regarding the top 16 17 of the diaphragm wall.
- 18 Q. That's noted, but if I may step back a little bit in 19 your chain -- and forgive me because I might now seek to
- 20 correct something that you got absolutely correct;
- 21 I will be corrected on that -- but if it were the case
- 22 that there was to be a change of the kind that we have
- 23 been talking about, there's a connection detail at the
- 24 EWL slab D-wall, then as I think you were indicating
- 25 that is something that the CM team would take to -- CM

- submission to the Commissioners in due course, but if
- 2 you may take my proposition at the moment -- there is no
- 3 evidence that Atkins had any knowledge whatsoever about the intention to break down the D-wall and the use of 4
- 5 through-bars. If you take that as a proposition,
- 6 standing to one side the terms of the temporary works
- 7 documents and standing to one side the terms of TQ33
- 8
- and 34, which are for very particular areas, there was 9 no knowledge.
- 10 So against that background, if the issue as you 11 conclude is all about the CM and DM teams within MTR not
- 12 being of a common view as to what was to be done, none
- 13 of that, you will agree with me, connects to an action
- 14 or inaction or otherwise of Atkins, either team A or
- 15 team B?
- 16 A. My comment to that is if you are on a construction
- 17 project and you are CM on the job for MTR, and you are
- 18 looking at doing the demolition of the diaphragm wall --
- 19 which obviously Leighton is aware of that -- to be able
- 20 to start breaking down that wall, there would have been
- 21 communications obviously between the CM and design
- 22 team B, because they would be thinking about when you
- 23 start breaking down that wall, you are going to have to
- 24 come up with the working drawings that come from MTR and 25
 - team A once you submit them. They were never submitted.

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to be, must be, conversations going on with, "Okay, when

we knock it down, what is our answer, what is our

must have been, whatever word that this --

solution to this issue?" There had to have been, there

Page 93 Page 95 1 COMMISSIONER HANSFORD: I'm not trying to put any words in 1 That was the issue. 2 2 Q. So perhaps we can find a way of agreeing on this, your mouth, Mr Huyghe. I'm just trying to understand 3 what you're saying. It seems to me you are saying --3 Mr Huyghe. If I substitute "there would have been" in 4 the proposition you just made to the expression "there 4 sorry, this is not me putting words into your mouth --5 5 but are you saying that it's inconceivable that those should have been" -- because if you accept -- at least 6 6 conversations could not have taken place? for these purposes, my proposition to you is that there 7 was no such communication -- so, in the absence of A. To me, yes, it's inconceivable that they wouldn't have 8 8 taken place. that -- you say there should have been but, in the 9 COMMISSIONER HANSFORD: Thank you. absence of that, clearly there is no involvement of 10 MR CONNOR: If I may just follow on from that. That's Atkins within that communication issue; do you agree 10 11 11 with me? a very helpful question. 12 A. Yes, but there's a point -- I would use the word "had". 12 So, inconceivable to you, and that's on the basis of 13 your experience. Is that influenced by, in practice, 13 There had to be communications going on on that job site 14 the extent to which the parties involved in that, as you 14 about that issue. There had to be. 15 O. Yes. Perhaps we had better leave it there because that 15 say, eminently conceivable conversation have presence 16 on site? 16 will be a point of submission in due course, and in 17 fairness to you the Commissioners have heard all the 17 A. Or communicated about that issue, both. 18 evidence and they are going to hear much more, I'm sure, 18 Q. So, in your experience, it would almost always happen 19 from us all about what to make of that evidence in due 19 that there was such communication; inconceivable that 20 20 course, but if I just close on this thought then, there would not be, I think is what you are saying? 21 A. Yes. I think it took place. 21 Mr Huyghe. When you make your point, therefore, as you 22 do in your report, and then in paragraph 12 of the joint 22 Q. So if, therefore, you indulge me and suspended your 23 statement, where you talk about the lack of meaningful 23 disbelief for a moment, and I told you there was not one 24 iota of evidence to suggest to the learned 24 communications between the parties that are mentioned 25 there, including Atkins, that is premised upon your 25 Commissioners, which they will hear about in due course, Page 94 Page 96 1 view, from your experience, that there had to have been 1 that there was such communication, then that is a highly 2 conversation and communication of the type you've just 2 unusual situation for you, but I guess you are not in 3 3 described to us? a position to deny it for these purposes? 4 A. Yes. 4 A. That's correct. I can only express my opinions on what MR CONNOR: Thank you. Therefore, it will be a matter for 5 I have read and what I understand. submission in due course to yourselves, gentlemen, as to Q. Of course. And in that highly unusual situation -- and 6 6 7 whether or not there was such evidence. 7 we have been dealing with quite a few highly unusual 8 Professor? situations throughout this Commission of Inquiry -- then 9 COMMISSIONER HANSFORD: Language is an important thing and, 9 if that situation prevailed here, namely there was no 10 you know, even -- some of us may come from England and 10 such communication, then what sits beneath your 11 11 some may come from America but we might use language agreement with Mr Rowsell in paragraph 12 must be cast 12 12 slightly differently. into doubt as a factual proposition upon which your view 13 Mr Connor is talking about whether -- when you say 13 is based? 14 there had to be, did you mean there should have been? 14 A. That's correct. 15 Did you mean must have been, is that the point you're 15 MR CONNOR: Thank you. Mr Huyghe, you have been very 16 making? 16 helpful. I hope I have been moderate in the extent of 17 A. That's a better word. If you're on a job site and 17 my questioning, even by my standards. 18 you've got this diaphragm wall that is, you know, as far 18 Sir and Professor, Mr Huyghe, thank you. 19 as you can see, and you are going to be -- and you come CHAIRMAN: Thank you very much. 19 20 up with a constructability issue, you are the CM, and 20 COMMISSIONER HANSFORD: I have one further question at this 21 you're going to start knocking down this wall, there had 21 point, Mr Huyghe.

In your experience, is it desirable for designers to

COMMISSIONER HANSFORD: And is it essential for designers to

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A. Yes.

have a site presence?

Works at the Hung Hom Station Extension under the Shatin to Central Link Project Page 97 Page 99 1 have a site presence? 1 bars." 2 A. Yes. 2 A. Yes. COMMISSIONER HANSFORD: Right. Thank you. Q. Do you recall being asked whether you have seen 4 MR BOULDING: Sir, I have a few questions. I don't know 4 a document to that effect or whether it was 5 whether you want me to pose them now or do it after 5 a calculation, to which you said you couldn't recall? A. No, I do not normally make calculations and put in 6 lunch. 6 CHAIRMAN: There was some suggestion we might try to finish 7 reports like this. In thinking of it over the break --8 before lunch. 8 that bothered me that I can't recall it -- I'm thinking MR PENNICOTT: We are not going to. 9 that that may have come from a technical query that was CHAIRMAN: We are not going to so we might as well come back 10 10 being suggested prior to TQ34, but I'm not sure. this afternoon and maybe we might see about sitting 11 11 Q. You are getting very warm. I wonder if we can look at 12 a little later than normal. 12 a document together, bundle B, page 320. Here we've got 13 MR BOULDING: That would be good. 13 a witness statement from Mr James Ho of the MTR, and do CHAIRMAN: It would be good if we can allow Mr Rowsell to go 14 14 I assume that this will have been one of the documents 15 away later this afternoon, being aware that he's 15 you read for the purpose of preparing your report, 16 completed his evidence, but we'll see how we go. 16 Mr Huyghe? 17 MR BOULDING: I also mention that Mr Huyghe is hoping to get 17 A. Yes. 18 a flight tomorrow, which he would be able to do, 18 Q. Would you be kind enough to be taken to paragraph 59, 19 I think, if we finished all of the project management 19 which I think start at page B338, and would you be kind 20 evidence today. 20 enough to read to yourself paragraphs 59 and 60? CHAIRMAN: That's back to the US, is it? 21 21 A. Yes. 22 Q. Read down paragraphs 59 and 60, through to the end of 23 CHAIRMAN: I think they leave early afternoon, don't they, 23 paragraph 60. 24 MR PENNICOTT: 60.1 and 60.2. 24 25 A. I have to leave by noon. 25 A. Yes. Page 98 Page 100 CHAIRMAN: Okay. Good. We will see how we progress. We MR BOULDING: 60.2. 2 will try our utmost to try to accommodate both of you. A. Yes. 3 Thank you very much. 3 Q. Does that assist you with where you got your figure of 4 MR PENNICOTT: 20 past? thousands of drill-in dowel bars from? 4 5 CHAIRMAN: 2.20. Thank you. 5 A. Yes. 6 (1.09 pm)6 Q. Just to close this out, perhaps we could look at 7 (The luncheon adjournment) a document together which is referred to there, B16, 7 8 (2.21 pm)8 page 12537. 9 Re-examination by MR BOULDING 9 Is this a document you have seen before, Mr Huyghe? 10 MR BOULDING: Good afternoon, sir, good afternoon, 10 11 Q. Again, do we see a reference to some 4,000 holes for the 11 12 Good afternoon, Mr Huyghe. I would just like to ask whole of the HUH in the second paragraph thereof? 12 13 you one or two matters, if I may. If we could start 13 A. That's correct. 14 14

off, please, by going back to your report which is in bundle ER1, tab 2, and I'd like to go to internal page number 57.

There you will see -- you will if it's scrolled down a bit -- paragraph 245. Do you remember being asked about this particular paragraph, Mr Huyghe?

20 A. Yes.

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21 Q. In particular your attention was drawn, I suspect you 22 will recall, to the second sentence, where you said:

23 "Leighton, along with its designer Atkins' team B, 24 came up with an alternative plan to deal with coupler alignment issues by using thousands of drill-in dowel 25

Q. So I take it from that that that's the source of your

15 figure of using thousands of drill-in dowel bars?

A. Yes, and thank you for that. That makes me feel a lot 16 17 better.

Q. It's part of my job, Mr Huyghe. 18

19 A. Thank you.

20 Q. Now, you will recall being asked various questions about

21 the joint statement that you signed off with Mr Rowsell 22 yesterday, in particular paragraph 12, by Mr Connor.

23 I wonder if we can get that joint statement up, please.

24 It is ER1, tab 9.

25 You have agreed with Mr Rowsell in paragraph 12:

- 1 "We agree that, even though interactions had
- 2 occurred, there was a lack of meaningful communications
- 3 between MTRCL's DM and CM teams, Leighton, and Atkins."
- 4 Now, can you tell me what meaningful communications
- 5 you consider should have taken place involving Atkins,
- 6 Leightons and MTR's DM and CM teams which ought to have
- 7 taken place but in the event did not take place?
- 8 A. Well, the process should be that Leightons would come up
- 9 with a TQ, and that would be ran by the CM/design
- team B. Then that should have been agreed upon
- regarding to the type of construction and then sent to
- 12 MTRC, the design team, and reviewed by design team A,
- and then a working drawing would be submitted.
- However, when I looked at the meeting minutes and
- 15 I tried to track the correspondence regarding to those
- 16 conversations, they occurred after the construction had
- been commenced.
- 18 Q. I see. So what you consider ought to have occurred?
- 19 A. Yes.
- 20 Q. And those conversations, based upon your experience,
- what would you have expected them to have comprised of?
- 22 A. Well, when the field -- when Leightons came up with a TQ
- 23 regarding the proposed temporary works, there had been
- 24 discussions with obviously Atkins team B, because it
- would be that process that would be the submission to

- Page 103
- been implemented already or are in the process of beingimplemented?
- 3 A. Yes.
- 4 Q. Do I see there that there are various digital reporting
- 5 matters, digital devices that are being referred to?
- 6 A. That's correct, and you will find it in many of the
- 7 categories under the actions that were taken or that are
- 8 being taken by MTR.
- 9 Q. I don't want to go to them all, but if we were to go
- down to item 12, again, in that implementation column,
- do we see reference to various digital devices and
- 12 procedures and the like?
- 13 A. Yes.
- 14 MR BOULDING: Mr Huyghe, I have no further questions for
- 15 you. I don't know whether the Chairman or indeed
- 16 Prof Hansford have any.
- 17 CHAIRMAN: No. Thank you very much indeed. May I thank you
- 18 for your report. It's been of very real assistance to
- 19 us. Thank you.
- 20 WITNESS: My pleasure.
- 21 MR BOULDING: Thank you, Mr Huyghe.
- 22 CHAIRMAN: And a good trip back to the States.
- 23 WITNESS: Thank you.
 - (The witness was released)
- 25 MR PENNICOTT: Sir, I now intend to call Mr Rowsell.

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- the MTRCL's DM team along with team A. So there would
- 2 have been communications back and forth about that
- 3 process.
- 4 Q. I see. Do I understand that the suggestions you have
- 5 made together with Mr Rowsell as referred to in
- paragraph 14 are intended to remedy that situation?
 A. Yes. Those are some of the things that could be -- that
- we would propose, yes.Q. Right. I think I have one final matter. Do you recall
- discussing with Prof Hansford various project management
- procedures and in particular matters that could be
- implemented to improve those procedures?
- 13 A. Yes.
- 14 Q. And Prof Hansford referred, do you recall, to the use of
- 15 digital devices?
- 16 A. Correct.
- 17 Q. I wonder if we can have a look at your report. If we could go back to ER1, tab 2, and go to page 67.
- Here we have, do we not, Mr Huyghe, the summary of
- 20 project management recommendations that you and
- 21 I discussed something like two or three hours ago?
- 22 A. Yes.
- 23 Q. I wonder if we can go to item 6. There do you see
- various recommendations relating to PIMS, and in the far
- 25 right-hand column the recommendations which have either

- 1 CHAIRMAN: Yes.
 - MR STEPHEN GORDON ROWSELL (sworn)
- 3 Examination-in-chief by MR PENNICOTT
- 4 MR PENNICOTT: Mr Rowsell, in front of you there should be
 - a file, labelled ER1, and behind tab 1 I hope you will
- 6 find a copy of your report.
- 7 A. I do. Thank you.
- 8 Q. If you could please first of all go to paragraph 113 of
 - that report, starting at page 65. I understand that
- there is a word missing in this paragraph. We pick it
- up right at the end, on page 65. It says:
 - "The sub-contract final settlements need to be
- within the terms of the approved sub-contract
- 14 arrangements otherwise they would" -- and I think the
- word "not" should appear there; is that right?
- 16 A. Yes. An unfortunate word to omit, but yes.
- 17 COMMISSIONER HANSFORD: Sorry, where are we?
- 18 MR PENNICOTT: At the top of page 66, the second line down.
- 19 The word "not" should be inserted after the word
- "would", "would not be paid in accordance with the
- 21 provisions of the main contract."
- 22 A. Apologies for that.
- 23 Q. And, Mr Rowsell, if we can go to page 89 in the bundle,
- 24 do we see there your signature?
- 25 A. Correct, yes.

- 1 Q. And the report that you've produced for the Commission
- 2 is dated 20 December 2018?
- 3 A. Yes.
- $4\,$ $\,$ Q. In addition to your report, we all know that you have
- 5 also, in conjunction with Mr Huyghe, produced a joint
- 6 statement.
- 7 A. Yes.
- $8\,$ $\,$ Q. You will, I hope, find that behind tab 9 in the same
- 9 file.
- 10 A. Yes.
- 11 Q. We can see on the very first front sheet it's the joint
- statement of the project management experts. Your name appears. It's 9 January, that is yesterday.
- Then if we go, please, to the last page, hopefully
- we will find your signature --
- 16 A. Yes.
- 17 Q. -- along with Mr Huyghe's?
- 18 A. I do, yes.
- 19 Q. Mr Rowsell, insofar as the report and the joint
- statement contain matters of fact, do you believe them
- 21 to be true?
- 22 A. I do.
- 23 Q. And insofar as the report and the joint statement
- 24 contain expressions of your views and opinions, are they
- views and opinions that you honestly hold?

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1 Agency's procurement director and a member of their

management board, and a member of the UK's senior civil
 service.

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I then subsequently set up a small procurement consultancy, and in that role I have acted as head of procurement on the Crossrail project in London, which is a 15 billion pound project, I would say due to open later this year but Prof Hansford may raise an eyebrow at that. I actually advised on that project for about eight years. I am now advising on a range of major transport infrastructure projects, including the new high-speed railway project in England.

So it's a mixture of project management on the planning and design side, on the construction side and on the procurement side. My CV is attached, I believe, to my statement.

17 CHAIRMAN: Yes.

18 A. So I don't intend to say a great deal more about my19 background.

If I can move on to the sort of summary of my report. I would just like to say -- just start by setting out the background to the project from my point of view, because the Shatin to Central Link Project is clearly, by any standards, a major civil engineering project. The Hung Hom Station Extension is one of the

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A. I do.

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- 2 Q. Thank you for that. I do have a few questions for you
- 3 in a moment, but in accordance with the protocol that
- 4 the Commission have endorsed, we are going to give you
- 5 ten minutes to give a brief synopsis of your report, or
- 6 indeed anything else you want to say.
- 7 CHAIRMAN: And perhaps a little introduction, if we may, as
- 8 to your qualifications and background. Thank you very 9 much.
- 10 A. Okay. Thank you very much.

Yes, briefly on my background, I'm a civil engineer, a fellow of the Institution of Civil Engineers, a fellow of the Chartered Institution of Highways &

Transportation and I was their president the year before last, and had the pleasure of visiting Hong Kong in that

last, and had the pleasure of visiting Hong Kong in that
 role, to visit our members here. I'm also a member of

the Chartered Institute of Procurement & Supply.

My background is a combination of quite a long spell in the public service, working for the Highways Agency and its predecessors for some 30 years, where I spent about 15 years in the project management of major

highway infrastructure projects. I then had about ten years, or seven or eight years, in the construction arm,

years, or seven or eight years, in the construction arm, looking after national schemes under construction in

England, and then eight years in procurement as Highways

most complex contracts on that project. The challenges involved in it are considerable, but the organisation and companies involved in its delivery are clearly very experienced and have successful track records. I think it's inevitable that on projects of this nature, problems and issues will arise in the delivery of these types of complex projects.

As a project and construction management expert, with over 40 years' experience in the delivery of those major transport infrastructure projects in the UK, I've also been involved in projects in Europe. I have been asked to review the adequacy of MTRCL's project management and supervision and quality assurance systems, I've been asked to review the extent and adequacy of the monitoring and control mechanisms of the government, and in the light of those two factors, to make recommendations on suitable measures to promote public safety and the assurance of quality of works. The report I have produced is set out in those three parts.

My starting point was to review and set out the main obligations on MTRCL in the delivery of works flowing from documents such as the entrustment agreement, the instrument of exemption and the conditions of contract, for the construction of the works, and the associated Page 109

project management plans. There are a considerable range of obligations and requirements placed on MTRCL in its delivery and it's been quite a challenging task to identify them all, as you will be well aware.

Fortunately, the companies involved are very experienced in delivering projects of this nature and over the years have developed comprehensive management systems and procedures, and I have had a close look at those.

A major challenge is to translate the generic management systems that have been developed over that time into tailored project plans and procedures, and to communicate those to all of its workers involved in the delivery of the project. My review has identified some issues involved in the development of the project-specific plans and I have set out some recommendations for improvements to help give greater assurance on future projects.

My review of the documents before the Commission together with the witness statements of people who have presented evidence identified seven what I would call high-level specific issues which I consider to be of particular relevance to the project management issues being investigated by the Commission. Very briefly, these issues are: issue A, consequences of adopting

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could have been improved, as could the procedures for monitoring of records was being developed progressively and promptly.

On supervision, in relation to the supervision and inspection of the works by Leighton and MTRCL, there was extensive guidance and requirements set out in a range of documents. Those different documents, however, made it difficult to clearly and easily identify requirements and this wasn't helped by the varying use of terminology. It is clear to me that the requirements of the quality supervision plan were not well communicated and that supervision may not have been delivered in line with the plan. There appears to be potential to introduce an all-inclusive supervision manual to make requirements clearer and to improve the terminology. There is also clearly an opportunity for the enhanced use of technology to support site supervision duties.

The reporting of non-conformances identified in the supervision and delivery of the work is important as it provides the opportunity for continuous improvement and the learning of lessons across teams and across projects. Some inconsistency has been identified in documents which define NCRs and the associated reporting procedures, and recommendations have been made to make improvements.

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a target cost contract; B, the production of as-built drawings; C the joint roles of the designer, Atkins, in the project delivery; D, levels of site insurance and record-keeping; E, non-conformance reporting; F, design submissions and the application of the Buildings Ordinance and its consultation provisions, and commercial settlement procedures.

Just, hopefully very briefly, in the next few minutes I will just give a flavour of some of those issues. I can't refer to all of the issues in my report, but the key findings include the use on target cost contracts, the use of those types of contracts as used by MTRCL are recognised, certainly in my experience as representing best practice, providing that they are supported by the development of the partnering or collaboration arrangements and incorporate robust control procedures and record-keeping. MTRCL has developed procedures to support these requirements but there are some aspects that I believe can be further developed, including the role of leaders in setting the right culture and behaviours.

On as-built drawings, the responsibility for the production and submission of drawings and records was split between MTRCL and Leighton and I am of the view that the specification requirements and responsibilities

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In relation to design submissions and the application of Buildings Ordinance provisions, it is apparent that there were some weaknesses and failings in communication between the parties and the teams. These need to be addressed on future projects and the position could be further improved by the use of building information modelling -- BIM -- techniques and I would suggest that could be in line with the position achieved in the United Kingdom.

Another part of my review or my instructions was in relation to the adequacy of the government's monitoring and control mechanisms and there my focus has been on how the systems for supervision, monitoring control and management may be strengthened. My main findings include that the government has wide-ranging interests in the project with a range of different departments having a role to play in the specification requirements and in overseeing the delivery of those requirements at construction stage. It is important that there are efficient and effective communications and controls to administer and coordinate the government's input into the environment of a large construction contract.

I consider that the government's project sponsorship arrangements should be reviewed to consider opportunities for making improvements and mitigating 1

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risks. The government's monitoring requirements could, I believe, be better supported by enhancing the role of the monitoring and verification consultant. On this contract that role was performed by Pypun, but the role excluded assurance on quality procedures.

The government has a strong governments committee structure but I considered it may be desirable to review the operation at the highest-level interdepartmental committee, the project supervision committee, to ensure that it is operating at a strategic level as was intended, I believe.

I consider that there may also be opportunities for the government to show leadership to the construction industry here in setting out a vision and targets in areas such as the use of collaborative contracts, early contractor involvement methods, and the development of BIM techniques which I have already mentioned. My report also sets out some detailed aspects of project management plans and procedures where it would be desirable to ensure that the government has sufficient transparency of issues to give effective scrutiny.

Finally, I was pleased to note that the government has already been proactive in putting in place initiatives to take forward improvements in some of these areas.

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but in the construction industry it has more recently been introduced to help planning and design and construction of infrastructure, and buildings as well of course, and of course a major benefit is that the use of BIM during the planning and construction helps us look at whole-life cost aspects of structures, infrastructure and buildings as well.

Some people look on it initially as a way of displaying three-dimensional modelling of the assets that are being provided. BIM itself goes quite some way beyond that. So, computer-aided design has been in the industry for some time, to produce 3D modelling. BIM takes it a stage further. It is able to use 3D modelling to help aspects of design such as the avoidance of clashes in the detailing of the project. But beyond that it can be used to look at the scheduling of construction so that scheduling information can be linked into the computer, and you can also use it in terms of using it to support the development of quantities and cost to help ensure you are getting value for money. So BIM itself is a technology-based solution to help get much better value.

In the United Kingdom, BIM is described in terms of a number of different levels of maturity, ranging from level 0 up to level 3 -- four levels, 0, 1, 2, 3. The

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There is much more detail in my report but I hope that has given a flavour of the key issues identified during my review. I would like to take the opportunity to thank the Commission's legal team and the Secretariat who have ensured I have had access to all the necessary documents and whilst being somewhat remote from some of the proceedings I have been kept well informed about the progress of the Commission.

That's it. Thank you.

CHAIRMAN: Thank you very much.

11 MR PENNICOTT: Thank you very much, Mr Rowsell.

> I just have I think four points I want to ask you perhaps to expand upon.

We have heard a couple of times from Mr Huyghe and indeed a couple of times from you just now reference to BIM -- not PIM but BIM -- and indeed you and Mr Huyghe refer to BIM in paragraph 14(a) of the joint statement. It may be helpful if you could, albeit as briefly as possible, Mr Rowsell, for the assistance of perhaps those not necessarily in this room, if you could just tell us a little bit about BIM and how it could be used as a collaborative tool, those being the words that you and Mr Huyghe have used in the joint statement.

A. Yes. The BIM, the building information modelling, has

been in use in various industries for quite some time,

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very basic level really just means parties are using software which may not talk particularly well to each other but each company involved in the development of the design is using techniques on their own. What the UK government did was to introduce an expectation or a requirement that public sector projects, clients in the public sector, would reach a maturity level referred to as level 2, which meant that the BIM systems that were being used were all capable of talking to each other and information can be shared on a realtime basis, which is where the collaboration aspect of BIM comes in. So the BIM can be used by all parties, allowing them to talk to each other and to discuss the design and to consider clashes and ways of improving the design, particularly moving forward into the maintenance and operations of the infrastructure.

I could keep going for another half-hour --Q. Probably not. Can I just ask you this, however, a rather more practical point, perhaps. If one thinks about the problems that arose in relation to the top of the east diaphragm wall, which obviously are problems

21 22 that are still being resolved at the moment, could BIM 23

have assisted in any way in relation to that issue? 24 A. It should have been, particularly if used in the way 25

I describe as a level 2 BIM project, with all parties

	Page 117		Page 119
1	having access to the design data and able to identify	1	it would be quite unusual to find projects or operations
2	the issues that would have arisen and to look at the	2	on infrastructures which were not using technology
3	construction sequencing and, you know, things like	3	systems of that type, and obviously the software to
4	monolithic pouring and other terms which have been	4	support it. There's a whole range of systems available
5	before the Commission, I think those aspects, I would	5	on the market and it's for clients to choose the ones
6	have expected those to have been identified and resolved	6	which they think best suit their requirements, but there
7	in advance rather than waiting for them to be built	7	are quite a lot of options available.
8	before realising there was a problem.	8	Q. I think you have also made reference to the Turner
9	Q. All right.	9	& Townsend report, and there are quite a lot of
10	COMMISSIONER HANSFORD: Sorry, just to take that one step	10	recommendations in there, I think, about that particular
11	further, Mr Rowsell what about the use of BIM to	11	aspect of improving matters. As I understand it, you
12	what extent would BIM assist with as-built drawings,	12	generally agree with those parts of the Turner
13	collecting as-built information through the progress of	13	& Townsend report?
14	the project?	14	A. Yes, I had an opportunity to see and indeed we had
15	A. Well, absolutely. The use of BIM clearly allows and	15	a meeting with Turner & Townsend during the course of
16	again, it's BIM supported by other technology, elements	16	preparation of my report, and much of what I saw I would
17	that tools would have been heard today. So the	17	very much support, yes.
18	recording of as-built records through a technology-based	18	Q. Thank you very much.
19	system which interfaces with BIM and allows those	19	COMMISSIONER HANSFORD: Again, just to take that one step
20	records to be logged straight into the data system	20	further, Mr Rowsell: do those applications replace
21	clearly is a much more efficient and quicker way of	21	paper-based records, particularly paper-based quality
22	producing those as-built records. So the BIM model	22	records?
23	itself is part well, would be part of the as-built	23	A. That is a good question. I think yes, I think the
24	records, but it has the big advantage that it's then	24	enlightened clients would now be using the soft
25	taken forward into the maintenance and operation so that	25	versions, the electronic versions, of reports, with the
	Page 118		Page 120
1	the development of all the information necessary for the	1	databases. You get some clients who like the comfort of
2	operation of the asset is well supported by the BIM	2	having a hard copy as well, but that's not a very
3	products.	3	efficient way of doing it. The more you can rely on the
4	COMMISSIONER HANSFORD: Thank you.	4	technology, the more efficient it is. But it also
5	MR PENNICOTT: That takes me neatly on to the second point	5	supports communications between the teams so that
6	which you have just mentioned, technological-based	6	again we have heard today how you can immediately use
7	applications, which again yourself and Mr Huyghe have	7	the systems to send out messages and notifications to
8	referred to in paragraph 28(c) of the joint statement.	8	all members of the team or indeed stakeholders.
9	Am I right in thinking, Mr Rowsell, that such	9	So there's a big move towards relying on electronic
10	applications first of all are readily available; is that	10	records rather than the paper copies.
11	right?	11	COMMISSIONER HANSFORD: So is it your view that paper-base
12	A. They are, yes.	12	records as well is sort of a transitional position until
13	Q. And accessible?	13	more confidence is reached in digital records? A. I think it's a cultural thing and perhaps a generational
14	A. Yes.	14 15	thing, that where you've got leaders who have worked in
15	Q. And, from your knowledge, what are the principal forms		the industry for 30 or 40 years like myself, they are
	that might be adopted in terms of technological applications?	16 17	a little bit reluctant to let go, make that final
16	addications?		departure from some of those systems, but there's no
17			
17 18	A. I think I was in the room when Mr Huyghe was asked to	18	
17 18 19	A. I think I was in the room when Mr Huyghe was asked to look at what was being proposed by MTRCL and I see they	19	real reason why. You can get the comfort through the
17 18 19 20	A. I think I was in the room when Mr Huyghe was asked to look at what was being proposed by MTRCL and I see they were using a I believe it was a cloud-based	19 20	real reason why. You can get the comfort through the backup, provided you have proper contingency plans and
17 18 19 20 21	A. I think I was in the room when Mr Huyghe was asked to look at what was being proposed by MTRCL and I see they were using a I believe it was a cloud-based application. You can get sort of mobile smartphone	19 20 21	real reason why. You can get the comfort through the backup, provided you have proper contingency plans and backup arrangements, then it should be totally feasible
17 18 19 20 21 22	A. I think I was in the room when Mr Huyghe was asked to look at what was being proposed by MTRCL and I see they were using a I believe it was a cloud-based application. You can get sort of mobile smartphone applications as well. So there's a range of	19 20 21 22	real reason why. You can get the comfort through the backup, provided you have proper contingency plans and backup arrangements, then it should be totally feasible to rely on electronic records.
17 18 19 20 21 22 23	A. I think I was in the room when Mr Huyghe was asked to look at what was being proposed by MTRCL and I see they were using a I believe it was a cloud-based application. You can get sort of mobile smartphone applications as well. So there's a range of applications which can be used to support the technology	19 20 21 22 23	real reason why. You can get the comfort through the backup, provided you have proper contingency plans and backup arrangements, then it should be totally feasible to rely on electronic records. MR PENNICOTT: It's the same in the law, Mr Rowsell, I can
17 18 19 20 21 22	A. I think I was in the room when Mr Huyghe was asked to look at what was being proposed by MTRCL and I see they were using a I believe it was a cloud-based application. You can get sort of mobile smartphone applications as well. So there's a range of	19 20 21 22	real reason why. You can get the comfort through the backup, provided you have proper contingency plans and backup arrangements, then it should be totally feasible to rely on electronic records.

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1 paper -- or pens, Mr Boulding says.

> Mr Rowsell, can I then thirdly ask you to turn up paragraph 129 of your report. It's a point that you touched on in your synopsis just a moment ago. It's at page 71 of your report.

You have a heading there, "Government's monitoring committees"; do you see that?

A. I do, yes.

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Q. In the first bullet point of paragraph 129 you refer to: "the project supervision committee described as a high-level interdepartmental committee which meets monthly."

Then over the page, you make reference to the fact that the meeting structure that you set out in the previous paragraph is in line with what you would expect and is in line with good practice. Then you make a particular observation about the highest-level committee which, as we have just seen, is the project supervision committee, and you say in paragraph 131:

"If government considers that existing attendance is at the right level then an alternative option may be to consider a higher-level project board consisting appropriate government directors supported by external non-executive board members from specialist backgrounds who could bring experience of best practice from the

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1 the high-level performance of information, to see

2 whether at that strategic level they need to get 3

involved, and I was just concerned -- you know, it's not

4 for me to tell government exactly how to do it, but 5

I would be concerned with that number of people

6 involved. There are risks to the delivery of the 7 objectives of that particular high-level group.

Q. All right. Thank you.

Then lastly, in paragraph 152 of your report, you have a heading, "Leadership", do you see that on page 79?

12 A. I do, yes.

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13 O. Then it was paragraph 152 that I just wanted to ask you 14 about. You say:

> "To support collaborative working on projects, establish a cross-party senior leadership forum to monitor working relationships and cultural aspects of service delivery and to agree ways of developing collaborative working."

Can you just expand a bit on this senior leadership forum? Again, is this something that you have first-hand experience of and what does it involve?

A. This is in the process of encouraging collaborative contracting. We can go back 15 to 20 years in the United Kingdom to an industry that was very

Page 122

wider industry to provide strategic advice."

Is this project board idea something that you have come across previously in your experience over the last

- A. It is, yes. Most of the major infrastructure projects on which I have worked have that high-level project board and we are seeing an increasing involvement of non-executive specialists to provide advice on delivery
- 10 Q. What sort of size, what sort of membership, would you envisage this higher-level project board having?
- 11 A. The size I'm used to experiencing would be sort of five 12 13 to seven members. What concerned me about this --14 I mean, I know there are different cultures or there can 15 be different cultures between the UK and Hong Kong, and there may be different practices, but I have seen, going 16 17 back four or five years, a committee which was meant to 18 be high level but something similar to this would have 19 fewer people. But where you've got over 30 people 20 attending, there is the risk that meetings are 21 distracted, and get down into a level of detail which

means you are not getting that proper strategic overview

by the strategic leaders in the organisations. I think

it is important to have that strategic view, the leaders

and directors taking a step back and having access to

confrontational, many claims and disputes, many contracts running over budget, running over time, and so in the United Kingdom, since the mid-1990s, there's been a move towards partnering or collaboration, alliances, whatever you want to call it.

But one of the big lessons learned is that to be successful with collaboration, you've got to get the relationships right, and that really requires the leaders in the organisations to define the culture and the working relationships and the behaviours that the leaders want to see in practice throughout the delivery of the projects.

So it's something which is separate from the day-to-day delivery of the contract. It's looking at how the relationships between the parties are working, whether -- you know, for example, some contracts such as the NEC have this requirement about mutual trust and cooperation, just to see whether that trust is being built up in a way that allows the parties to communicate well, to discuss issues that arise and to work together to common objectives to deliver best value.

Experience has shown -- I have had a major role in taking forward collaborative contracts in a range of sectors, and it's a message or a lesson that I learned very early on that the leaders need to be involved and

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1 the leaders need to come together to ensure that 2 culture. So it's something outside of the engineering

3 and the technical issues, and there needs to be a focus 4 on leadership and to establish a senior leadership forum

5 of some description, which drives the collaborative

6 working, is quite important.

7 Q. And that would be a forum that had membership from, 8 what, on the facts of this particular government,

9 government, MTRCL, Leighton? Is that right, first of 10

11 A. I would expect that as a starting point it would be

12 MTRCL and Leighton as the employer and the contractor. 13 The government have such a key role because of the

14 Buildings Ordinance and the consultation process, that 15

it could be desirable for them to be involved in 16 an appropriate way.

> But what I would also normally like to see are key sub-contractors, the leaders of key sub-contractors, or leadership at an appropriate level, involved in that forum because on projects of this nature 70 or 80 per cent of the work might be done by

22 sub-contractors, so it's important that they are brought 23 into the collaboration arrangements for the partnering

24 approach.

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25 Q. Thank you very much.

1 but on this project there was a non-contractual

2 partnering arrangement put in place by MTRCL, which is

3 good, and I support that and I know from other work I've

4 done that MTRCL are seen as being very proactive and 5

positive in that relation.

6 So that's a good step on the way, but I think in the 7

United Kingdom that's probably where we were five to ten

8 years ago, and rather than being non-contractual

partnering, we see many more examples of contractual

10 partnering.

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COMMISSIONER HANSFORD: Thank you.

MR PENNICOTT: Thank you very much, Mr Rowsell. Others may

13 have some questions.

MR CHANG: No questions from Leighton.

MR TO: No questions from China Technology.

16 Cross-examination by MR KHAW

MR KHAW: A few questions from the government, Mr Rowsell.

18 First of all, on behalf of the government, we would like

19 to thank you for all the suggestions and recommendations

20 regarding how our monitoring and control mechanism could

21 be further improved, and the government will certainly

22 take into account all your suggestions and

23 recommendations in reviewing the system, and as you have

24 pointed out we have already put in place some

25 initiatives in the process.

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COMMISSIONER HANSFORD: If I have understood that point, Mr Rowsell: the senior leadership forum is more about

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3 behaviours, whereas the project board is more about

4 execution of the project; is that right?

A. That's correct, yes, sir.

COMMISSIONER HANSFORD: So they couldn't be the same thing'

A. Inevitably, there could be a bit of overlap, but I think 7 8 to meet separately, to focus on behaviour as a culture

is quite important, particularly where you are going

10 through a transition stage from -- well, in the UK, we

11 went from a confrontational relationship where nobody in

12 the industry trusted anybody else, through to what is

13 now a much more closely working industry, with parties 14 understanding each other's requirements. The supply

15 chain understands clients' objectives much better than

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they used to and they are more willing to cooperate in the delivery.

So focusing on relationships separately, albeit

there may be some overlap, but I think it would be for

those people to ensure that any overlap between those

roles was kept to a minimum.

22 COMMISSIONER HANSFORD: So you would advocate both?

23 A. I would advocate both, yes, certainly during the

24 transition stage from where the industry is at the

moment, and I don't know the Hong Kong industry as well, 25

1 Just a few questions to discuss with you in relation

2 to a few points you have raised in your report. Perhaps 3 I can first take you to paragraph 8 of your report. It

starts at internal page 13.

A. Sorry, did you say paragraph 8?

Q. Yes. Paragraph 8 is a long paragraph. 6

7 A. It is, yes.

8 Q. But if I can just take you to the page number, page 13.

10 Q. That is 8(j), where you referred to provisions for the applicability of the Buildings Ordinance, et cetera. 11

You can see from the second paragraph of (j), you have referred to various documents, including the Buildings Ordinance, the entrustment agreement, the operating agreement, et cetera, and I believe on the

next page you set out your observation in the final paragraph of this subparagraph:

"My overarching observation is that it would have been clearer and more helpful for all of the provisions to have been pulled together to set out a clear and precise description of the requirements for the project with a clear allocation of responsibilities."

Mr Rowsell, correct me if I am wrong, I take it that you are not suggesting that all the relevant documents should be merged into one single composite document.

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- 1 What you are trying to suggest is that something would 2 need to be done in order to ensure that the respective
- 3 obligations, the contractual responsibilities for
- 4 example, are set out clearly so that all parties would 5
 - be able to understand what they would need to do.
- 6 Is that the gist of what you are trying to suggest 7 here?
- 8 A. Yes. I understand the sort of statutory background, and 9 that it would be extremely difficult to change statute 10 to bring all those together into a single form, but for
- 11 government -- I mean, on this occasion, you've got
- 12 companies who have worked on these types of projects and
- 13 that have a very good understanding and that has helped
- 14 them with their understanding. On future projects you
- 15 may get companies who perhaps are less familiar with the
- 16 Hong Kong statute and the Hong Kong requirements, and in
- 17 those circumstances I think there could be quite a high
- 18 risk that they might not follow all of the complexities.
- 19 And so for government to pull it together into a single
- 20 document which makes it easier to see how all of those
- things get together, fit together, I think would be 21
- 22 quite desirable.
- 23 Q. Right. In fact, if we have a look at your joint
- statement, which was issued yesterday, perhaps a way to 24 25 achieve this has been set out in paragraph 11 of your

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- joint statement. Would you agree that the way to achieve what you have just suggested can be found in subparagraph (a), which says:
 - "Consideration should be given to preparing a cross-referencing system between the PMP and the PIMS to help identify the roles and responsibilities of the various staff members, including contractual roles and responsibilities."
 - That's one way to achieve this?
- 10 A. I think that would be one way of doing it, yes.
- 11 O. Thank you.
- 12 Then if I could just take you back to your report, 13 paragraph 59. It's on internal page 46, where you have 14 talked about this trend of adopting the ECI contracts.
- 15 A. Yes.

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- Q. Would you agree that whether an ECI type of contract 16 17 should be adopted should be evaluated on
- 18 a project-by-project basis?
- 19 A. I would agree that it's always appropriate to consider 20 the project-specific circumstances and develop
- 21 a strategy for the individual projects, yes.
- 22 Q. Can you identify any particular features, say in
- 23 relation to a project, which might call for the adoption 24 of this ECI approach?
- A. The ECI, yes. Early contractor involvement principle is

1 basically where you are looking to bring the input of

- the contractor and the supply chain into the early 2
- 3 design and development of the project, so that you are
- 4 using the advantage of their skills and capabilities to
- 5 develop best-value solutions. So ECI principles can be
- 6 applied in a whole range of different ways. It's not
- 7 just a single form of contract where it gets used.
- 8 There are ways of bringing the contractor into those
- 9 early stages, otherwise the value that they can add
 - might be lost because you are bringing them in too late.
 - Q. Yes.

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- 12 A. So actually the more complex the project, then the more
- 13 opportunity there is for the contractor and their
- 14 suppliers to add value into how the project has
- 15 developed. But it also ensures that if the contractor
- 16 is available at an early stage, then they can plan their
- resources, they can develop the skills that they are 17
- 18 going to need, they can take the opportunity of their
- 19 early involvement to ensure that their teams understand
- 20 the risks and find ways of mitigating the risks, and
- 21 there is a whole range of benefits -- I should have 22
 - brought my PowerPoint presentation on this but you are
- 23 probably glad I didn't. 24
 - Actually, the more complex the project, the greater the potential for added value, but ECI principles can be

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1 applied to any project. You know, I'm aware that some

- 2 elements of ECI were applied on this.
- 3 Q. Yes. And obviously, if we decide to bring in 4 contractors at an early stage of the project, costs will
 - have to be increased?
- 6 A. Costs would be increased?
- O. Yes. 7
- 8 A. No, far from it. No. You normally find that bringing
- 9 in the contractor early actually adds value and saves
- 10 money, because they are able to identify solutions which
- are easier to build, easier to maintain and easier to 11
- 12 operate. So particularly if you look over the whole
- 13 life of a contract, whole life of the asset, then the
- 14 use of ECI will deliver considerable costs savings. 15 There may -- rather than paying money to a design
- consultant and then bringing in specialists to advise, 16 17 what you are doing is you are paying the money to
- 18 a contractor and a consultant. But in overall terms 19 there is a clear potential saving of some considerable
- 20 significance.
- 21 And I'm not underestimating the change that is 22 required in a culture in order to do that, but again, in
- 23 the United Kingdom, over the last ten years, ECI has
- 24 become a more common approach, with some considerable success in terms of certainty of outcome and certainty

Page 133 Page 135 of time of delivery. 1 with about ten different -- well, at least ten different 1 2 2 Q. If we go to page 68 of your report, paragraph 120, under government departments. the heading of "The government" --3 Q. Yes. 3 4 A. Sorry, which paragraph? 4 A. So it seems to me that there is potential for a conflict 5 5 here between what was set out in the project management O. Paragraph 120. A. Thank you. 6 plan, which I believe was approved by government, and 6 7 Q. Under the heading of "The government's organisation to 7 what was in the entrustment agreement. So the way the 8 8 support project delivery". You say: project management plan is set up, there is certainly 9 a risk that MTRCL or members of MTRCL might be going 9 "Efficient and effective communications and controls 10 10 direct to other government departments. are required to administer and coordinate the 11 So I can see what the intention is, and I agree that 11 government's input into the environment of a live 12 construction contract. The government's governance, 12 the intention is a good one, but then the project 13 13 management plan potentially undermines that a little by controls and administrative procedures need to operate 14 14 encouraging MTRCL to go direct to other government alongside the contractual procedures and timetables to 15 allow work to proceed without delay. I set out in 15 departments, and when that happens, the communications 16 16 may break down a little. paragraph 8(k) above potential risks which may your 17 COMMISSIONER HANSFORD: Just on that point, in the preceding 17 where there are different lines of communication with 18 paragraph of your report, in paragraph 119, you say: 18 different government departments or where 19 "... there is scope for improving the government's 19 responsibilities are not fully clear. In my opinion, 20 project sponsorship arrangements ..." 20 the government should review roles, responsibilities and 21 Could you just elaborate on what you mean by 21 lines of communication to provide improved clarity of 22 sponsorship and is that the same point that you make in 22 the government's project sponsor role. I consider that 23 there should be single point responsibility for 23 paragraph 120 or is it a different point? 24 A. The points are linked. I mean, "project sponsorship" is 24 administering the agreement with MTRCL ..." a term that we certainly use in the UK where rather than 25 Do you see that? 25 Page 134 Page 136

Q. If I can just take you to have a look at the entrustment 2 3 agreement. It's at G7, page 5639. If you go to the 4 bottom of this page, under the existing -- this is 5 EA3 -- under the existing EA3, there's a provision that: 6 "The RDO ... is the representative of the Transport 7 and Housing Bureau in executing this Agreement. Any 8 notices, certificates or other communications to 9 Government in connection with this Agreement shall be 10 sent to the Principal Government Engineer/Railway Development at ... Government Offices ..." 11 12 So according to the existing EA3, there's 13 a mechanism where the RDO has been acting as a contact

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A. I do, yes.

communications with different parties. Do you think that that at least would be one way of dealing with the issues that you have addressed in your paragraph 120, that is if RDO can continue to be a contact point in receiving or dealing with the communication with other parties, would that help?

20 21 A. Yes, to get to that position would help. The reason 22 I raised this point was partly because of that 23 paragraph 120 refers back to paragraph 8(k), and 8(k) is 24

point in relation to the enquiries and also

about the project management plan, and in the project management plan there's reference to MTRCL consulting 25 25

1 direct project management, the overall owner of the 2

project is looking after -- they have a team to look

3 after their specific interests. So in this case MTRCL 4 are managing the project but the government still has

5 a close interest and government needs to have a team

6 that looks after its relationship with MTRCL, to make

7 sure that its overall interests in the projects are

8 being delivered. So there's a small team and it might 9

well be a team that the government has pointed out in

10 the entrustment agreement, but then that team needs to

11 be sufficient to ensure that the interests that the

12 government has are being well looked after and that the 13 government is receiving the right level of information

14 to be able to take any action it needs to do to keep the

15 project delivering what its expectations are.

16 COMMISSIONER HANSFORD: So, in your terminology, is the

17 sponsorship for this project in government or is it in 18

19 A. The sponsorship is in government.

20 COMMISSIONER HANSFORD: And are you telling us that in your

view the role of sponsorship is broader than is set out

22 in that paragraph that Mr Khaw took us to in the

23 entrustment agreement?

24 A. Having a single point of communications is a start but

it's not just acting as a postbox. It's receiving --

Page 137 Page 139 1 COMMISSIONER HANSFORD: Exactly. A. I think elements -- I don't want to be overcritical 2 A. The project supervision committee might well have a role because there are clearly elements of a project 3 in the sponsorship, but on a day-to-day business the 3 sponsorship role that are being looked after by various 4 4 project supervision committee will obviously need a team parts of the government. So you've got the Buildings 5 to be ensuring that the government is receiving the 5 Department and you've got the Highways Board -- I don't 6 information it requires to ensure that its interests are know as to relevance -being maintained in the delivery of the project. COMMISSIONER HANSFORD: But they are in different places. COMMISSIONER HANSFORD: So -- sorry to push you on this -A. -- but it wasn't as clear to me as it could have been it's not just a postbox. What is sponsorship? that those parts of the organisation were working as 10 10 A. It's a team like -- if I can give an example, I'm well together as they could be. 11 working on High Speed 2 in England. High Speed 2 has 11 COMMISSIONER HANSFORD: That's helpful. Thank you. 12 been set up as a delivery organisation sort of similar, A. But that doesn't necessarily mean that I think there's 13 13 I suppose to -- not quite the same as MTRCL but HS2 Ltd been a major problem. I just see, by reviewing that and 14 14 is a company that's been set up to deliver a project but perhaps bringing a bit more sharpness to those 15 15 the Department for Transport retains a team, and the arrangements, then it would help to mitigate future 16 numbers are actually quite high on the Department for 16 risks. I'm not saying the consequence of the current 17 arrangements there's been particular problems. 17 Transport's sponsorship team. 18 COMMISSIONER HANSFORD: I understand that. The Commission 18 COMMISSIONER HANSFORD: What sort of numbers? 19 19 A. It went up from a team of about ten into a figure closer is looking to what recommendations it might make for 20 to 100, but that's quite unusual. I'm not recommending 20 future projects, so this is quite helpful. Thank you. 21 100. That followed the problems that the government had 21 MR KHAW: If we can then have a look at paragraph 124 of 22 on the West Coast Main Line in the United Kingdom. 22 your report at page 70, where you are dealing with the 23 23 COMMISSIONER HANSFORD: But at least ten? work of the monitoring and verification consultant. You 24 24 A. Yes, at least ten, and this would be a team that take 25 "I note that the MVC undertakes audits of project 25 a high-level view of how the project is being delivered. Page 138 Page 140 1 They get their receiving performance information and 1 procedures at the instruction of government. In my 2 they can analyse that and seek to influence the delivery 2 opinion the role should make provision for the MVC to 3 organisations, if they are starting to see trends that 3 identify areas at risk and to propose an audit 4 go against the objectives of the project. So they will 4 programme. If proposals for audits are not accepted and 5 5 give early warnings to senior civil servants, to the MVC remains concerned about potential risks to 6 ministers, if you're seeing cost increases that are 6 government, then the MVC should have a facility to 7 going to impact on government expenditure, if you're 7 challenge the programme and make representations to 8 starting to see risks to the delay in the implementation 8 a senior position in government." 9 of projects, it's being able to bring some high-level 9 Now, if I can just very briefly take you to have 10 either departmental or government influence into the 10 a look at some of the documents relating to the MVC's 11 delivery of the projects. work in the present case. If we can have a look at 11 COMMISSIONER HANSFORD: So this is not the same role as the 12 12 G9/7666. It's clause 6.7.4, under the head of "Audit 13 M&V consultant in place here for government? 13 plans" and it says: A. Well, the MVC consultant -- they would be provided 14 14 "The consultants [ie Pypun in this case] shall 15 information to the department, and the department would 15 prepare an audit plan for each of the audit sessions. 16 be acting on the information received from the MVC The audit plan shall include but not be limited to the 16 17 consultant. 17 following [items]." 18 I think that's a good example because the 18 And we can see that the scope includes scope of 19 information that the MVC has to go somewhere within 19 audit, a rationale in the selection of the construction 20 government and in my experience that would now be going 20 contracts, a detailed proposal on the approach and 21 to the project sponsorship team. It's a term that is 21 methodology, the composition of the names of the audit 22 not easy to define but it's looking after the interests 22 team, et cetera, et cetera. 23 of the ultimate employer. 23 If we can then look at --24 COMMISSIONER HANSFORD: And you see that as being absent 24 A. Sorry, this is the brief? 25 here? Q. Yes, that's a brief. It sets out the obligation of the

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- 1 M&V consultant in relation to the preparation of the
- 2 audit plan.
- 3 A. Yes.
- 4 Q. Then if we can take a look at another document, at K1 -
- 5 A. Can I comment on that?
- Q. Yes, of course. 6
- 7 A. The context within which I raised this was that the
- 8 witness from Pypun and I believe the inception plan that
- 9 they produced, it was based very much on -- again, I'm
- using my memory here -- it was focused on safety, time 10
- 11 and cost, I believe, but they didn't see themselves
- 12 having a role in quality, and to me there's
- 13 an inextricable link between quality and those other
- 14 three elements. I think, when they were developing the
- 15 audit plan, they weren't considering audits which
- 16 related to assurance on quality management. So I think
- that was my main concern in relation to that, although 17
- 18
- I accept that clearly there is an opportunity for them
- 19 to feed into audits in those other three areas, yes.
- 20 Thank you.
- 21 Q. But would you agree that under the existing system,
- 22 according to the brief and also the verification plan
- 23 that we have seen -- would you agree that once the
- 24 government has agreed on the verification plan, then
- 25 there was an opportunity for the M&V consultant to
 - Page 142

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- Page 144 people in an organisation such as MTRCL to say, on
- 1 liaise with the government regarding how to implement
- 2 the plan? So at that time actually the M&V consultant
- 3 will be able to express their opinions and share with
- 4 the government regarding what should be done; would you
- 5 agree?
- 6 A. That sounds encouraging, yes.
- Q. Paragraph 133. There's a suggestion that government 7
- 8 staff members could work alongside members of the
- 9 project team in their offices on a regular basis of say
- 10 one day every fortnight.
- A. Yes, to give an example. Whatever is appropriate. 11
- Q. Yes. Would you agree that given the modern technology 12
- 13 that we have discussed, the electrical devices that we
- 14 can use now, the physical presence of the government
- 15 staff members may not be strictly required, so long as
- they are able to maintain constant contact with the 16
- 17 project team on a regular basis through other means.
- 18 That can also achieve the same purpose; do you agree?
- 19 A. I think technology can help up to a point, but again, in
- 20 recent years, I've seen some good examples of integrated
- 21 working where either the government or -- I mention
- 22 elsewhere in my report that a similar role to the MVC is
- 23 a project representative role. I think it's a very
- 24 similar sort of organisation but project representative
- 25 in the UK has a slightly wider remit than the MVC had

- 1 here.
- 2 And where the project representative works inside an
- 3 organisation like MTRCL, they are sitting there, they
- 4 are located there; you know, it means they are the ears
- 5 and eyes for the government and being there, networking
- 6 informally and building up relationships with those
- 7 other people, I think that the physical presence is
- better than relying on technology, but technology
- clearly helps, up to a point.
- 10 Q. Yes. At present, we know that there are working-level
- meetings at about weekly intervals. 11
- 12 A. Yes.
- 13 Q. And also management meetings and other senior management
- 14 meetings. They are being held to enhance discussion
- 15 between the government and MTR. Would you agree that
- 16 such meetings would also serve similar purposes?
- 17 A. I wouldn't say similar. They are helpful. It's helpful
- 18 to have meetings and, you know, regular contact. But
- 19 again it's quite a formal environment, isn't it?
- 20 There's an agenda, you go through the agenda, you might
- 21 get an opportunity under "any other business" to raise
 - something. But where you've got -- well, if you know
- 22 23 that someone from the government or the project
- 24 representative is going to be there every Thursday or
- 25 whatever it is, then that allows you -- that allows

- an informal basis, "Good, I know they'll be there. 2
- 3 I can sound them out informally on some things." It
- 4 allows more informal discussion. It allows work
- 5 planning to be undertaken on a more effective manner
- 6 than relying on the formalised environment within
- 7 a meeting.
- 8 Q. Correct.
- 9 A. So it's good that that happens, that there are those
- 10 weekly or regular meetings, but I think the actual
- physical presence -- where I've seen this in operation, 11
- 12 it has been quite beneficial.
- 13 Q. Finally, if I can ask you just one point regarding this 14 old term "full-time and continuous supervision".
- 15 A. Yes.
- Q. You have given us a very detailed interpretation of that 16 17 term. It's really a matter of common sense, according 18
- to what you said. 19 If we can just go back to your analysis, internal 20 page 52, paragraph 78, the last three lines, starting
- 21 from the words:
- 22 "That means, in my opinion, that a contractor's 23 supervisor needs to be present at all times where
- 24 mechanical coupler works are underway."
 - I take it or I gather from this particular sentence

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- 1 what you mean by full-time and continuous supervision is
- 2 that someone needs to be present at the time when the
- 3 coupling installations are being carried out, and they
- 4 have to be present during the whole process, not just
 - part of the process. Is that what you mean?
- 6 A. Yes, someone needs to be present. It may not be the 7 same person for the whole of that time.
- 8 Q. It may not be the same person, yes.
- 9 A. And again it's linked back to the requirement that there
- 10 is one supervisor for ten workers, so if there were ten
- 11 workers, for example, working in an area the size of
- 12 this room, there would be a supervisor. He wouldn't be
- 13 looking -- you wouldn't expect a supervisor to be
- 14 looking at the work of each individual worker, but you
- 15 are able to look around and see whether work is being
- 16 done properly or whether anything catches your eye or
- 17 whether somebody says, "We've got a bit of a problem
- 18 here", and you can get it addressed straight away, so
- 19 it's having that supervision.
- 20 Q. He just that he has to be there when the process is 21 underway?

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- A. Yes, where the work -- that would be my understanding of 22 22
- 23 the requirement and that's what the client has set out
- 24 they require and that's what they are paying for, so
- 25 that's what should be provided, yes.

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- touch upon the interests of Atkins. I might go to the 2 second of them, first, if I may, which is at section D 3
 - on page T-3.

Sorry, for the record, this is ER1/9.

5 It is in this section, as you will recall, that you

6 and Mr Huyghe deal with the question of your agreement 7 that "it is not a good practice for the same design firm

8 to provide services to the employer and to also

9 represent the contractor in making design revisions or

10 modifications, because it poses a real or perceived 11 conflict of interest". You go on in paragraph 16 to

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"We agree that MTRCL should develop a conflict of interest policy and procedure for a conflict of interest

15 check on all design related services."

16 A. Yes.

- 17 Q. You will recall very well it was only yesterday that you
- 18 crafted those words, but you will recall that I asked
- 19 Mr Huyghe some questions about that earlier on.
- 20 A. I do, yes.
- 21 Q. The backdrop to at least part of that sits within your
 - report, as you well know, which is ER1/1. If I might
- 23 ask you to look at paragraph 53 and I have a few
- 24 questions on this particular section, if I may.
- 25 A. Yes.

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1 MR KHAW: Excellent. Thanks very much. I have no further

2 questions.

- 3 MR CONNOR: There will be some questions on behalf of
- 4 Atkins, with your leave, sir, but I think given the time
- 5 it may be appropriate to take an afternoon break.
- 6 CHAIRMAN: Yes. Certainly. 15 minutes. Thank you.
- 7 MR CONNOR: Thank you.
- 8 (3.42 pm)

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- (A short adjournment)
- 10 (4.01 pm)
- 11 CHAIRMAN: Yes.
- 12 Cross-examination by MR CONNOR
- 13 MR CONNOR: Thank you very much, sir.
 - Good afternoon, Mr Rowsell.
- 15 A. Good afternoon.
- Q. I am Vincent Connor, I represent Atkins China. 16
- 17 A. Thank you.
- Q. I have some questions for you in relation to the joint 18
- 19 statement and report, and probably the starting point,
- 20 which makes sense, and you were here during Mr Huyghe's
- 21 evidence earlier on --
- 22 A. I was.
- 23 Q. -- is to turn to the joint statement and work one's way
- 24 back from there. As you know, there are two areas in
- 25 your joint statement in which you address matters which

Q. You say in the third line of paragraph 53, which appears on page 42:

3 "The arrangement involving Atkins working for the 4 employer and at the same time for the contractor is, in 5 my experience, unusual."

If I may just pause at that point and ask you if you might just expand on that a little bit, Mr Rowsell.

- 8 Unusual but not unknown, if I can put it that way?
- 9 A. I'm happy to accept that, yes.
- 10 Q. And the experience -- sorry, let me go back a moment.
- 11 Do you have direct personal experience of working on
- 12 projects or indeed advising on the outcome of them where
- 13 there has been a similar arrangement to that which we
- 14 are discussing as between owner, contractor and the same
- 15 design consultant?
- 16 A. Yes.
- 17 Q. And were those situations where you were involved on the
- 18 project as a professional working on the project, or
- 19 were they where you were brought in at a later stage to
- 20 advise upon issues?
- 21 A. I have direct experience where I've had project
- 22 responsibilities. The couple I'm thinking of is where
- 23 I had procurement responsibilities, and there were
- 24 arrangements, not identical to this, but similar.
- 25 There were problems that arose, and what I found --

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- 1 this is generally in the United Kingdom but these are
- 2 working for major clients on major transport
- 3 infrastructure projects -- I know that it is possible to
- 4 try to put in place mitigation arrangements where you've
- 5 got this type of arrangement, but there were a couple of
- 6 examples where things went wrong and generally clients
- 7 that I've been involved with, as a matter of policy,
- 8 moved away from this position. So they have asked
- 9 consultants to take a choice, whether to work on the
- 10 client's side or on the supplier's side, and the client
- 11 has said that they won't accept arrangements where
- 12 you've got somebody working at the same time on the same
- 13 contract. They could be working on the client's side
- 14 and the supply side on different projects.
- 15 O. Of course.
- A. But where it's on the same contract, it all becomes 16 17 quite difficult, in my experience.
- Q. Thank you for that. That arises from your particular 18
- 19 experience, and if I may ask you, are you aware, outside
- 20 your direct experience, of projects carrying on today in
- 21 the UK where a similar arrangement is permitted?
- 22 A. I am, yes.
- 23 Q. So it is a practice --
- A. It's a practice that happens.
- 25 Q. -- notwithstanding your views on it?

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done.

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A. Yes, yes. 1

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- 2 Q. You go on to explain -- and I would like to ask you
- a little bit more about one of your forward 3
- 4 recommendations that goes around the conflict of
- 5 interest policy, and are your thoughts on that
- 6 influenced to some extent by your own personal
- 7 experience that you shared with the Commissioners
- 8 a moment or two ago as being a sensible arrangement to
 - have in place for the handling of conflict of interest?
 - A. I mean, the experiences that I have are largely based in
- 10 the public sector, so I can think of examples where 11
- 12 clearly in the private sector this type of arrangement
- 13 will operate, but in the public sector I think there is
- 14 a need to have higher standards of propriety to make
- 15 sure that perceived conflicts are addressed as well as
- real conflicts. So in the public sector there is 16
- 17 clearly a need to have higher standards and to ensure
- 18 that, you know, the opportunity for those conflicts to
 - arise, they are avoided rather than mitigated.
 - Sorry, I might have missed your question there.
- 21 Q. You are absolutely fine, thank you. To take that point 22 a little bit further, you mentioned among your current
- 23 experience that you are working on, that you have
- 24 involvement in the High Speed 2 project in the UK. Is
- 25 that the sort of project which is of a scale and type

- 1 and complexity that it has also, shall we say, allowed
- 2 the introduction or required the introduction of
- 3 a conflict of interest policy, committee, panel and so 4
- 5 A. It has, yes. A conflict of interest was drawn up. As
- 6 well as a policy, it set out details of where --
- 7 conflicts which would not be allowed. So it went more
- 8 from a policy into a plan as well, and a committee was
- 9 established that would consider any potential conflicts
- 10 that were identified and would come to a ruling on whether they may be permitted or not.
- 11 12 Q. So both policy and also sort of monitoring and dealing
- 13 with any issues that arose?
- 14 A. Yes.
- 15 Q. To your knowledge -- and if you can help me with this,
- 16 please let us know -- is that High Speed 2 arrangement
- 17 you have just described to us one that has had cause to
- 18 deal with a situation like the one we are discussing
- 19 here, namely the arrangements by which a design
- 20 consultant might work for both procurer and a contractor
- 21 who was working on the project?
- 22 A. I'm not familiar with all of the conflicts that have
- 23 gone up to HS2. One of the projects, such as Crossrail,
 - I'm aware of examples similar to that, which were
- considered by the conflicts committee.

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O. That's helpful.

Taking all of that and reverting to this morning -you were with us while Mr Huyghe gave his evidence to the Commissioners, and you will recall, if I attempt to paraphrase where he and I got to on a particular issue, that with reference to paragraphs 15 and 16 of the joint statement, while in Mr Huyghe's view he continued, just like your goodself, to have reservations about the dual appointment arrangement at all, he could see situations going forward where that might be permitted, and I think he agreed with me that it might arise from rather similar situations, a complex project, a demanding programme, an increased volume of work that had to be

Can you just help me and the Commissioners with whether you accord with Mr Huyghe's view that in principle, in those circumstances I just described, that would, in your view, be tolerable, subject, in fairness to you, to the terms of paragraph 16 of your joint statement, and indeed the more detailed comments you make about the conflict of interest committee and so on that arise in your report?

A. My position is that if you've got a policy and you've got a committee, then, you know, it's sensible that you allow them to take those decisions. So, you know, there

may be unusual circumstances which need to be considered and might mean that there's an exception to the rule, but in general I find it very difficult to see how an organisation can work on both sides under the same contract. You know, there's just so much potential for going wrong.

You might say this is a personal preference, but I see that the risks associated with that far outweigh the opportunities, and so that's one example where I've seen clients in the UK say, "We are just not going to permit it so don't even think about it". But having set up a policy and a committee I can see the sense in saying: treat each case on its merits.

Q. Thank you very much. I will just move on to a next chapter then in relation to your evidence. Thank you for that.

Returning to your report, please. You still have that in front of you, and the paragraph you just looked at was paragraph 53. Then, as night follows day, you go on to paragraph 54, which is dealt with in several numbered paragraphs.

Just pausing before going further -- the observations that you make here are against the background of, as you have said in the previous paragraph, your concern about the potential for a real Page 155

- Q. And, in addition, as I also asked Mr Huyghe, there is 1 2 an absence also of any articulation by any party of 3 a perception of conflict of interest, with one exception
- 4 which we'll come to in relation to the Pypun evidence. 5 But if we set that aside for a moment, there is no
- 6 evidence of any other suggestion or concern or 7
 - articulation of a perception of conflict of interest?
- 8 A. I suppose it depends who's doing the perceiving. The 9 point about a conflict of interest, if it's a perceived 10 conflict of interest on a public sector project, it 11 could be the public or somebody saying that they're in 12 a position where they could inappropriately influence, not that some of these highly respectable professional 13 14 engineers are likely to do that, but if you don't have
- 15 a policy then you might get somebody in a role who you 16 can't have that faith in.
- 17 Q. I think we're at one on this. Again you are looking at 18 it with hindsight and you are concerned about
- 19 perception, but there is no evidence that anyone at any 20
- stage articulated that perception, that they thought 21 there was a problem, with the exception which we can
- 22
- come to happily now of the evidence that you have
- 23 mentioned in your report of the Pypun witness. Is that 24
- 25 A. Yes.

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- 1 or a perceived conflict of interest. As I asked
 - Mr Huyghe, it's probably an appropriate point to ask you
- 3 also, do you agree with me that there is no evidence
- 4 that appears to be put before the Commission, that at
- 5 least has been shared with you, that would suggest there
- 6 is any evidence at all of conflict of interest on the 7
 - part of individuals within Atkins in the delivery of
- 8 their services?

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- 9 A. I'm certainly not suggesting in any way that any of 10 those individuals acted inappropriately or influenced as a result of conflict. There's clearly potential 11
- 12 conflicts there, as I set out, there's evidence of
- 13 potential conflicts, but not that the people involved 14 acted inappropriately as a result of those potential
- 15 conflicts.
- Q. Thank you for that. But really yours is a view, if 16 17 I can put it that way, where inevitably because of the 18 point you've brought into matters, you look at what
- 19 happened with hindsight and I think what you are sharing
- 20 with the Commission is your professional view and your
- 21 experience that you can see the potential for conflict
- 22 within there, but the existence of actual conflict of
- 23 interest is, as you fairly said, not one for which there 24 is evidence?
- 25 A. Correct, yes.

- Q. Thank you. That's maybe an appropriate point now just 1
- 2 to look at that evidence, but it may be unnecessary, 3 Mr Rowsell, to take you to it, because as you will
- 4 recall I asked Mr Huyghe a little bit about it this
 - morning. I guess if one were to sum it up this way --
- 6 and I've mentioned it in particular because you do
- 7 mention it in your report -- is this a fair summary,
- 8 that it seemed that in late 2015 there had been raised
- 9 in the project -- in the PMC forum a question as to
- 10 whether or not there might be a risk of conflict of
- 11 interest because of the appointment of Atkins as
- 12 consultant to both MTR and Leighton, that Pypun were
- 13 charged with looking into it, and having looked into it
- they reported two things. One is, "We find no evidence 14
- 15 of a conflict of interest", and secondly, "This is
- an arrangement which arises on three or four other 16
- 17 contracts also on the Shatin to Central line"?
- 18 A. Yes.
- 19 Q. Sorry, do you wish to add something?
- 20 A. Yes. The position I was looking at was that the
- 21 original appointment of team B, you know, was linked to
- 22 the provision of services for the temporary works, and
- 23 approval was given to that arrangement under the
- sub-contract -- sorry, under the main contract, because 25 the main contract requires the terms of the sub-contract

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- 1 to be approved, but subsequently there were obviously
- changes to the role and Atkins team B were required to 2 3 do additional duties which were then sort of in conflict
- 4 with the original approval that had been given in that 5 they went outside of -- they went beyond the temporary
- 6 works services.
 - So my understanding is that that should then have also been approved as a change to the sub-contract.
- 9 Q. Let's come on to that, because I think that, in 10 fairness, is a slightly separate point, and your point
- 11 in that regard is not what about Pypun found or 12 otherwise but it's what the extent of the original
- 13 approval of the Atkins team B appointment was and its
- 14 extent; is that right?
- 15 A. Yes.

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- 16 Q. If you would be good enough to have in front of you --
- I think you do refer to that in page 42, in paragraph 53 17
- at line 8, where you say that your understanding is that 18
- 19 Atkins' initial appointment was to provide temporary
- 20 works design services, and you go on to say it was
- 21 approved on the basis that there would be complete
- 22 separation and the services would not involve permanent
- 23 works design.
- 24 That should be a point you were just mentioning,
- 25 I think, isn't it?

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1 MR PENNICOTT: J16.

- 2 MR CONNOR: Thank you very much, Mr Pennicott. That's very
 - helpful. So J16.
- 4 Just in fairness to you, Mr Rowsell, you see it's
- 5 the front page of the consultancy agreement which you
- 6 have seen before.
- 7 A. Thank you.
- Q. If you flick on to the next page, J17, you see it then
- goes into the recitals and the make-up of the document.
- 10 Is that okay?
- 11 A. It is, yes.

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- 12 Q. If you are comfortable now that we are looking at that
- 13 document, if you would return, please, to J46, which is
- 14 much later in the document but is schedule 2, which is
- 15 the "Services" section of the consultancy agreement, and
- 16 as I was saying, we had a series of general items, and
- 17 then we had a series of items under "Area SAT",
- 18 "Area A", "Area Coliseum", et cetera, and they are
 - described in the generality and then there are details
- 20 given to the right-hand side, and there is an extent to
- 21 which even this work which has been carried out at the
- 22 earlier stages of the team B appointment involved
- 23 consideration of certain matters pertaining to the
- 24 permanent works. Is that so?
- A. Yes, but the approval was given on the basis that it

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- 1 A. It is, yes.
- Q. A short point, if you would be good enough to help me 2
- 3 with it, to understand that, if you could have before
- 4 you J46, please. These are the latter pages of the
- 5 consultancy agreement as between Leighton and Atkins in 6
- respect of the team B services. 7
 - If I may just pause at this point -- I think you did have regard in the course of your work to look at the relevant contracts, namely the consultancy agreement for
- 10 Atkins A and B?
- A. I did, yes. 11

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- Q. In this part of the consultancy agreement, which you 12
- 13 will see is headed, "Schedule 2. Services", we see
- 14 a number of specific areas of work identified, firstly 15 a number under the heading of "General items" --
- A. Sorry, is this the team A or the team B? 16
- 17 Q. This is team B.
- A. Yes. 18
- 19 Q. This is J46. If it helps you and in fairness to you, if
- 20 you would like to get the context of it, we could return
- 21 to page 30 of the same document, which must be around
- 22 about J10 or so, if colleagues might help.
- 23 I think a little bit earlier, please. If you go to
- 24 J10. It's certainly not that. I beg your pardon,
- 25 sorry. If you go to item 6 --

- 1 wouldn't involve permanent works design.
- Q. I understand that, and that may be a matter of 2
- 3 submission to the Commissioners in due course as to what
 - was approved, but if we proceed on the assumption --
 - A. The one I'm looking at, for example, is checking the
- 5 6 temporary loading case on the permanent works, but
- that's interface of the temporary works with the
- 7
- 8 permanent works --
- 9 Q. Yes.
- 10 A. -- not the design --
- Q. To determine if any changes were required? 11
- A. -- of the permanent works. 12
- 13 Q. And a similar provision continues further down in
 - relation to "Area A", "Area Coliseum" and so on.
- 15 A. But it doesn't say undertake permanent works -- design
- of the permanent works. It just says "determine if any 16
- 17 changes to the permanent works may be required", not
- 18 that they would undertake it.
- 19 Q. If you turn on to page J47, you will see that in
- 20 relation to area B, there is to be carried out:
- 21 "Feasibility study to check the impact on the D-wall 22 of proposed change to ... strutting.
- 23 Feasibility study for combining individual pile caps
- 24 into a continuous pile cap on both sides of the
- 25 cofferdam ..."

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- 1 Now, accepting that there isn't a usurping of what has been done on behalf of MTR, but nonetheless would 2
- 3 you agree with me that these items go beyond temporary
- 4 works, into various permanent works?
- 5 A. I think the answer is no, isn't it? It seems to be -what I'm reading is determining if any changes to the 6 7 permanent works may be required, not that it undertakes 8 the permanent works design.
- 9 Q. That's not quite what I'm saying. But I think the point 10 is this, and if you look on to J48, please, you will see 11 a further series of feasibility designs, et cetera.
- 12 I think the point might be this. You see those under "Area HHS, "NAT", et cetera, in relation to "DSD box 13
- 14 culvert", but simply for one -- and I'm not suggesting
- 15 it is you that has begun this definition, Mr Rowsell --
- but for one to describe this as a series of services 16
- that pertain only to temporary works is 17
- 18 an oversimplification of what appears even at the
- 19 earlier stages of this appointment -- would you agree 20 with me?
- 21 A. Yes. I think the point I am making is that the approval was made on the basis that the Atkins team that was 22
- 23 providing services would not -- that service would not
- 24 involve permanent works design. It would involve
- 25 a range of other services but not permanent works
 - Page 162
- Page 164

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- 2 Q. And that is with reference, then -- and in fairness to 3 you, you should have that document in front of you, B241 4 to 242. I think this is actually Mr Leung's statement 5 that you refer to in your own statement, where he is 6 quoting from his own document. But at page 241 he says 7 as follows:
 - "Under consultancy ... Atkins was appointed ..." Four lines down:
 - "... LCAL also proposed to engage Atkins as its design consultant."
 - And he then refers to the minutes of a works proposal group meeting which is then quoted from.
 - So I think there are a number of key points to that. First bullet point:
 - "... LCAL's arrangement ... should be set up in such a way that this designer is independent and no conflict of interest with MTR's designer (Atkins)."
- 19 Yes?
- 20 A. Yes.
- 21 Q. Then the next bullet point:
- 22 "Should [their] services involve the design or 23 redesign of [the] permanent structure, LCAL should raise
- 24 this with justification and obtain approval from the ER
- 25 prior to proceed."

- A. Yes. 1
- 2 Q. So it's those provisions that I think you rely upon in relation to the view that involvement of Atkins team B 4 in permanent works ought not to be done without further 5 approval from the engineer?
- A. That's right, yes. 6
- 7 Q. So, against that background, in your report, you go on
- 8 to make some reference to the terms of the contract
- 9 itself, that is the terms of the construction contract.
- 10 and I think this probably causes us to go to another
- 11 page, which we will come to in just a moment, but really 12
 - I think just to close on that particular issue at this
- 13 stage -- have you had furnished to you in the course of
- 14 your work, Mr Rowsell -- and one takes it from your
- 15 conclusion not -- any further formal communication from
- 16 the engineer in relation to the expansion of the
 - services of Atkins as sub-contractor or sub-consultant
- 18 to Leighton?

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- 19 A. No, I think -- as I understand the question, I think
- 20 I answered that in subparagraph (b) on page 43, where
- 21 I identified, based on what Mr Blackwood said, that the
 - B team's scope was extended to include over 200 items of
- 23 additional works, and I go on to say I have seen no
 - indication that the subsequent changes to the team B
- 25 contract scope were submitted to the engineer for
- - 1 further approval or whether they actually received
 - 2 approval. So I have looked through the documents which
 - 3 I could find and I couldn't find anything in the 4
 - 5 Q. And it's not your suggestion, I think, that that is
 - 6 something for Atkins to do as such, as sub-consultant to
 - Leighton, but your point is that it ought to have been done?
 - 8 9 A. Yes, the contractor should seek approval to the terms of
 - 10 the sub-contract or any subsequent changes, yes.
 - 11 Q. I'm going to be tentative about taking you to matters 12 that are contractual and so on which will be a matter

 - 13 for submission in due course, but if you were to take it
 - from me that, at least for the purposes of my question 14
 - 15 anyway, there was no formal requirement upon Leighton to
 - have sought further formal approval from the engineer, 16
 - 17 as a matter of contract, is your point more that
 - 18 something ought to have been communicated at the very
 - 19 least on an informal basis to ensure that there was
 - 20 awareness that the services were being so expanded?
 - 21 A. I would have some problem because the contract makes
 - 22 provision that payments to the sub-contractor shall be
 - 23 in accordance with the terms of the approved
 - sub-contract. So if the terms have changed and you move
 - outside of the approved sub-contract, then strictly

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- 1 speaking payment shouldn't be made as a matter of 2
- 3 Q. I'll be very tentative about getting into a contractual 4 debate with you, lest lots of people stop me doing it, 5 so I won't do that. Maybe another time.

6 But it would not be unusual, of course, that in the 7 course of any consultancy appointment, services should 8 be expanded by way of further additional instructions 9 and so on. So if I may put this to you rather more

- 10 colloquially rather than contractually, the fact that
- 11 payment is to be made against the approved contract is 12
- in one way neither here nor there. If there is 13 a requirement that on each occasion when the services
- 14 are expanded, and on your view particularly if it
- 15 includes the permanent works are added, there needs to
- 16 be approval from the engineer, one would expect to see
- that in the contract, would we? 17
- A. Yes, I accept the point that quite often services will 18 19 be expanded, and if they are expanded in a similar area
- 20 to those services which were being provided then, you 21 know, that's quite common. But I think on this occasion
- 22 the approval would clearly set out that if it was
- 23 expanded to include permanent works then further
- 24 approval would be required, which is a document we just
- 25 looked at.

1 project were", and he then sets out a table which begins

- 2 on page 3 and continues to page 4.
- 3 The engineer's delegates first were Dr Wong,
- 4 followed by Mr Saunders, followed by Mr Reilly,
- 5 Mr Rooney and Mr Ng. Then engineer's representatives
- 6 were Mr Patrick Cheng, Kit Chan, Michael Fu. Do you see 7
- that?
- 8 A. I can, yes.
- Q. Again, I will tentatively approach this because it will
- 10 be a matter more for submission in due course, but the 11 awareness of the involvement of Atkins throughout, for
- 12 example, the course of 2015 in relation to, via their
- 13 team B, certain permanent works matters, it will be
- 14 pretty apparent to you from the evidence we have seen
- 15 before as known to MTR, that there was awareness on the
- 16 part of MTR of that involvement, was there not?
- 17 A. I'm not sure. I mean, as far as I am aware, I would
- 18 expect that to be the case, yes.
- 19 Q. And from the communications you've seen and looked at
- 20 and referred to in your document, the preparation of the
- 21 temporary works design submissions, TWD-04B2, 04B3, were
- 22 all matters which, at least in the latter case, found
- 23 themselves on the table of MTR?
- 24 A. Okay.

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Q. The preparation of PWD-59A3 found itself being produced

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- O. Thank you. The engineer, as we spoke about this
- morning, named in the contract, this is Mr Chik, is not, 2
- 3 as an individual, someone who has given evidence to this
- 4 Commission.
- 5 A. No.

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- 6 Q. But we do know that, as is perfectly normal and
- 7 expected, the engineer delegated his powers to others
- 8 for the execution and approval and so on of the works;
- 9 yes?
- 10 A. Yes.
- 11 Q. So, for example, if you have before you the statement of
- Mr Clement Ngai, which is at B1/17 -- thank you -- and 12
- 13 if you were to go to paragraph 11 of that, Mr Ngai says
- 14 at that point the following. And before I take you
- 15 through the wording of it, have you seen this statement
- 16 before?
- 17 A. I don't -- I have probably seen it and scanned it but I don't recall the detail of it. 18
- 19 Q. Understood. It is a short point for these purposes:
- 20 "I have reviewed the letters issued by my
- 21 predecessor, Mr Chik, and myself in the position of the
- 22 engineer to Leighton regarding the appointment of the 23 engineer's representative and other persons under the
- 24 contract. The engineer's representative and engineer's
- 25 delegate appointed by me and Mr Stephen Chik for the SCL

through team A and all onto the table of MTR.

- 2 My point is this, that if there is no formal
- requirement contractually, Mr Rowsell, for the engineer, 3
- 4 as he is named in the contract, to approve an extension
- 5 of the Atkins team B approval to work for Leighton, and
- 6 yet it appeared subsequently and was as plain as
- 7 anything to those within MTR that that is indeed what
- 8 they were doing, that Atkins were, through team B,
- 9 producing permanent works details, then what is the need
- 10 for formal approval? The awareness is there.
- A. Well, you can't persuade me that you should ignore the 11
- contractual process. If you are saying that there is no 12
- 13 contractual process, then I would agree with you, but
- 14 I'm not agreeing with you that there is no contractual
- 15 process.
- Q. But that is something we will look at in due course. 16
- 17 A. That's fine, yes.
- 18 Q. And that particularly where some of the key players, the
 - Mr Rooneys and Mr Kit Chans and others who are named
- 20 here as those to whom authority and power has been
- 21 delegated by the engineer, are part and privy of all of
- 22 those discussions regarding the work product of Atkins
- 23 team B during 2015?
- 24 A. Yes, you would expect the process to take account of the conflicts of interest which might exist if there is

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1 overlap between the teams.

2 Q. And your answers are all subject to your view and your recommendations which we started on earlier, which 3 4 I accept.

Thank you. If you put that to one side. One of the points you make then in your report, if we might go back to that, which is at ER1/1, and on page 43,

subparagraph (a) of paragraph 54, is the point you make halfway down paragraph (a) which is as follows, that in

9 10 your opinion the need for separation between team A and

11 team B was not achieved in practice because Mr Blackwood

12 was project director for team A and team B and Mr McCrae

13 was design team leader for team A and project manager 14 for team B, and Mr Blackwood also set out that there was

15 some overlap in the personnel in the teams; yes?

16 A. Yes.

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17 Q. Stepping away from our discussion, at least for the 18 meantime, about conflict of interest and your

19 recommendations in that regard, the need for

20 a separation was something which came from Mr Blackwood,

as you know. You have read and heard his evidence on 21

22 that. Is that so?

23 A. The need for separation?

Q. Yes. 24

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25 A. The need for separation was set out in the approval 1 Dr McCrae was similarly clear in this, were very, very

2 clear about where the boundaries lie. Would you not say 3

that's fair?

4 A. The position remains that there is the opportunity for 5 a conflict.

Q. But there always is, Mr Rowsell. 6

7 A. There isn't always, if they're not performing those dual 8 roles.

Q. But all the evidence is that it was handled?

10 A. Yes. I think I agreed with you earlier that I've got no 11 evidence to say that there was a conflict, just that the

12 arrangements provided the opportunity for it or

13 a perceived conflict.

14 Q. Thank you.

> Turning the page in your report, please, to page 44 -- I think this is a very short point indeed, given what you have told us -- at paragraph (c) you set out the following:

"Potential conflicts which could have arisen from the Atkins dual-role arrangements could have included the following".

22 A. Yes.

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23 Q. Again, I think it's a short point because of what you've

helped us with earlier on, Mr Rowsell. These are

observations made with a hindsight view of the 25

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letter, wasn't it?

Q. If you go back to the beginning of your paragraph:

"In his witness statement Mr Blackwood states that there was a need throughout to keep both team A and team B independent with no conflicts of interest ..."

A. Yes, I think most people involved would probably identify there was a need for separation, yes.

8 Q. Well, it's not "most people", Mr Rowsell. It's some of the people you say form the overlap. So actually what 10 we draw from this, I would suggest to you, is actually those who formed the overlap, by and large, as you have 11

recorded it, were very, very well aware of the risk of

13 conflict of interest, were very clear about how to 14

handle it, and indeed to this Commission Mr Blackwood 15 said in response to questions from Mr Pennicott, which

you will have read, that there were occasions when 16 17 conflict of interest points arose and at that point

18 Atkins did not proceed further. 19 Do you recall all of that, Mr Rowsell?

A. I do, yes. 20

21 Q. Standing that position, I would like to suggest to you

that the fact that there was overlap through the

23 gentlemen that you mention here is not a point of 24 particular controversy in a team which consists of 300

or more people, when the named individuals, and 25

1 arrangement that was in place; correct?

CHAIRMAN: I don't want to stop you, but potential conflicts 2

3 which could have arisen because of a position of

4 conflict would be the following. So those are the

5 dangers potentially that you are facing. It's like 6 saying climbing a mountain without a rope you've got

7 potential dangers. One is you are going to fall off

8 a cliff, the second one is you are going to drag your

9 friend down with you, et cetera. I don't think, with

10 respect, that it's being said here by Mr Rowsell that

11 these dangers necessarily presented themselves and were 12

not properly dealt with in fact.

13 A. That's correct, yes.

MR CONNOR: Then on that basis I'm very content, sir. 14

CHAIRMAN: Thank you. 15

MR CONNOR: Thank you. 16

> Against that background, you come to page 46 and to your overall conclusions, which are set out at pages 46 and 47.

20 A. Yes.

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Q. Dealing with them in turn, you say as follows: 21

22 "The requirement for independence of the two Atkins 23 teams and separation between them was not achieved."

24 Just pausing at that point and coming back to our

discussion just a moment ago, I would suggest to you

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- that while that in fact may be so and indeed accepted by 1
- 2 Mr Blackwood, the extent of that overlap, if I may put
- 3 it, was very limited?
- 4 A. A small overlap, yes.
- 5 Q. You would agree with me?
- A. I would, yes. 6
- 7 Q. On point 2:

8 "It is not clear that the engineer's approval was 9 obtained for the subsequent revisions to Atkins team B's 10 scope of sub-contract."

Subject to your comment about your view of the 11 12 contractual arrangements, would you confirm to me now 13 that in the light of your evidence a few moments ago,

14 that you accept that in practice there was at least

15 awareness and knowledge among those to whom the engineer

16 had delegated authority of the involvement of team B in 17

relation to that expanded scope?

- 18 A. Yes.
- 19 Q. Thank you. What the Commissioners make of that in due 20 course will be for them, of course.
- 21 Point 3 we don't need to deal with because in
- 22 response to the Chairman you have just explained your
- 23 position regarding the potential conflicts of interest
- 24 to be perceived.
- A. Yes. 25

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Q. Thank you.

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Your next point:

"Having two teams involved in the development of detailed design of permanent design may have contributed to the apparent confusion over the status of the submission on the modifications to the top of the diaphragm wall."

You deal with this later, but I think this might be a good point at which just to move on to that, because you deal with that later on, in I think paragraph 101 and those following it. That's set out on page 61, and it's here that you do the following. You describe in 101 the procedures that were followed, and you say that they were complicated and rather confused, and that's what's links to the conclusion that we just looked at;

- 17 A. Yes.
- Q. You say you have reviewed the position on a high-level 18
- 19 basis, and you go on to describe, in paragraph 102, the
- 20 team A original permanent works design, and you go on to
- 21 describe by way of a reprieve the arrangements regarding
- 22 team A and B of Atkins.

do you agree?

- 23 A. Yes.
 - Q. Then in paragraph 103 you then go on to say:
- 25 "In my opinion the procedure that was followed was

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Q. You note surprise that the scope of team B was extended

- 2 to include design of permanent elements of the work. Do
- 3 you still hold that surprise, Mr Rowsell, in the light
- 4 of all that you've read and all that you've heard, and
- 5 indeed the comments of Mr Huyghe this morning about the
- 6 expanding scope of the contract, the increasing demands
 - that arose during the project itself? Is it not far
- 8 from surprising that it's --
- 9 A. I suppose I was surprised that, you know, the work
- 10 wasn't undertaken by the Atkins team A. 11

I think I understand the point you make, that if the

12 contractor is -- I think you are saying if the

- contractor was proposing a change involving the
- 14 permanent design -- the permanent works, then they 15 required someone to design it on their behalf.
- 16 Q. That's exactly so, Mr Rowsell, and particularly in
- 17 a situation which we have heard about, given the massive 18 demands of programme, the huge amount of work, and
- 19 clearly the very large effort that was pushed upon the
- 20 contractor. So --
- 21 A. Okay. I found it surprising, but make of that what you 22 will, yes.
- 23 Q. But, upon reflection, your surprise is more subdued;
- 24 would that be fair?
- 25 A. I understand the position you are setting out, yes.

at best, lacking in clarity and transparency. I am

- 2 aware that the parties do not appear to be agreed on
- 3 whether the change in the diaphragm wall detail was
- 4 properly submitted for approval in accordance with the
- 5 consultation procedures. It does not appear that the
- 6 different teams within MTR were agreed on the
- 7 application of the appropriate procedures."
- 8 You go on to refer to Mr Kit Chan's witness
- 9 statement and Mr Andy Leung's statement, and you draw
- 10 the contrast between them and conclude that this
- 11 indicates to you that on this issue there was a lack of
 - liaison and communication between the CM and DM teams;
- 13 do you see that?
- A. Yes. 14

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- 15 Q. Again just by way of shorthand, if I may, but I'm happy
- 16 to go into greater detail, in paragraph 140, when you
- 17 get to the last four or five lines of that, you talk
- 18 about Mr Andy Leung, again, pointing to a series of
- 19 miscommunications between the CM and DM, indicating the
- 20 change had either not been submitted or approved, or it
- 21 had not been communicated to the supervision or design
- 22 management team for further action.

23 You go on to deal with that again in paragraph 105 24 on page 63, and you eventually get to paragraph 108 on

25 page 64. You say you formed the view that the

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- contractual procedures had broken down, and the position 1
- 2 reached was build and design rather than design and
- 3 build, and you go on to acknowledge the pressures that
- 4 arise therefrom.

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- Do you see all of that?
- A. Yes, I do. Thank you. 6
- 7 Q. Now, one I think, if I may put it to you, fairly takes
- 8 from all of that -- as Mr Huyghe similarly told this
- 9 Commission this afternoon -- that the issue that he
- 10 considered to prevail here is the same one that you did
- 11 in your report and continue to take the view, that the
- 12 communication problem was one between the design
- 13 management team and the construction management team of
- 14 MTR. Is that so?
- 15 A. Yes. I mean, my understanding, when we refer to
- a breakdown of communications, we would have expected to 16
- 17 see all those parties involved. We weren't seeking to
- 18 point the blame. So there was a breakdown in
- 19 communications. You know, Atkins weren't involved.
- 20 I would have expected Atkins to have been involved.
- 21 So it was the overall process rather than trying to
- 22 point blame as to why that lack of communication
- 23 occurred.
- Q. I understand, and indeed, in fairness to you, with 24
- 25 reference to your earlier evidence this afternoon --

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- 2 just not supported by the factors which you have
 - included within your report in the paragraphs 101 to

over the status of submission on the modifications, it's

- 5 A. I think the principle of having split responsibilities
- for permanent design can cause confusion. I'm not 6
- 7 saying -- because you were acting as sub-consultant or
- 8 Atkins were acting as a sub-consultant in both roles, so
- 9 clearly it's for their employer to take responsibility
 - for driving the management of the work -- but design
- 11 responsibility is, you know, a fundamentally important
- 12 element of the delivery and development of a project,
- 13 and to have to split responsibilities I think can cause
- 14 some lack of clarity and confusion.
- 15 Q. That's helpful, Mr Rowsell. But you will understand
- 16 perhaps why I'm asking the question of you that I am.
- 18 Q. Because, on the one hand, what you have just said to me
- 19 is reflective of what you told the Commissioners
- 20 earlier, which is that in your experience it's not
- 21 a good thing to do, and that going forward you would
 - certainly be recommending different procedures,
- 23 definitely a policy, perhaps a committee, and so on.
 - But having made that conclusion that you reached there,
- the penultimate point of paragraph 60 on page 47, and 25

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- 1 I now forget who asked you the question, but you were
- 2 explaining how, as part of your forward recommendations,
- 3 pulling all of those interested parties into the
- conversation, particularly using some of the methods 4
- 5 that you and Mr Huyghe have described, would mitigate
- 6 against a repetition of this problem; yes?
- 7 A. Correct.
- Q. But what you do not cover and include within the key 8
- 9 factors that build up to your summary in paragraph 108
- 10 is anything which says that the Atkins team A or team B
- in some way contributed to the lack of clarity or 11
- 12 miscommunication which led to the D-wall being broken
- 13 down and through-bars being used without there being in
- 14 place any working drawings. Do you agree with me?
- 15 A. I do.
- Q. You also take the view, as does Mr Huyghe, that that 16
- 17 work should never have proceeded without there being 18 working drawings there.
- 19 A. I do take that view, yes.
- 20 Q. Do you accept, therefore, that in those circumstances --
- 21 if you go back, please, to paragraph 60 and the
- 22 penultimate bullet point that you have there -- that in
- 23 reaching your conclusion there that the existence of the
- 24 two teams involved in the detailed design and permanent
- 25 design may have contributed to the apparent confusion

- 1 you refer to dealing with the specific issue later --
- you say that "Having two teams ... may have contributed 2
- 3 to the apparent confusion", but in fact there is nothing
- 4 that you found upon later on to suggest that that in 5
 - fact happened.
- 6 So while I don't detract or take away from your
- 7 carefully held view that you expressed to the
- 8 Commissioners about the appropriateness of this kind of
- 9 arrangement, there is nothing, do you agree with me, in
- 10 the evidence that you have founded upon to suggest that
- 11 those two teams, and the existence of them and what they 12
- did, had any connection at all to this so-called
- 13 confusion?
- 14 A. Yes, I understand the point you make, and I am not
- seeking to point any suggestion that it was, you know, 15
- the joint Atkins role here. 16
- 17 What I think I have said is that you need clarity of 18 design responsibility. Now, I recognise that the
- 19 contractor may on occasions wish to develop
- 20 an alternative design, and so they will need someone to
- 21 support that. But in situations where the contractor is
- 22 looking at alternative designs, you would expect there
- 23 to be communication between the parties to know that
- 24 that work was going on. And in this circumstance,
- 25 design responsibility is still held by the employer,

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MTRCL, and the only way that a change can be made is by 1 2

the order of the engineer. 3

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So, if the contractor wishes to change a design, yes, they can develop a proposal and they can submit it to the engineer, and if the engineer is satisfied the engineer can order that that goes forward, but you would expect there to be that communication between the parties.

So I'm pretty much with you but I'm saying that you need that clarity of responsibility for the design, and you need good communication to know that some alternative might be being developed, and you need to know when that design is going to be developed. If you are only going to get the design after you have built the thing, then you are clearly not in a very good position.

17 Q. Thank you for that.

A. I'm not sure if that answers your question but that's 18 19 the position I'm in.

20 Q. It's helpful. Thank you for taking the time to do that. 21 Just as a follow-up -- but it's my last area of 22 questions for you, Mr Rowsell -- you remember latterly, 23 before lunch, I was asking Mr Huyghe about his own state 24 of knowledge as to when Atkins had first heard that the 25 D-wall -- at least the eastern D-wall had been broken

concluded that it was inconceivable that there had not 1

> 2 been such a conversation which involved Atkins in

relation to the breaking down of the D-wall, but

4 I think, in fairness to him, latterly accepted that if 5

the evidence before this Commission, and if the

6 Commissioners conclude this, that there was no such

7 communication to Atkins at all, then the finding that

8 you and he reached, going back to your joint statement,

9 that there was a lack of meaningful communications

10 between various parties should not, at least as far as

11 paragraph 12 of your joint statement is concerned,

include Atkins. Do you remember that?

13 CHAIRMAN: Why not?

14 MR CONNOR: Because --

15 CHAIRMAN: I'm not looking at facts. This witness is not

16 here to help me with fact. He's an expert witness. So

17 I'm not going to go through the maze of conflicting

18 facts. I'm taking his evidence to say that it's almost

inconceivable that there wouldn't have been discussions.

20 There should have been discussions, and those

21 discussions should have involved the design teams.

22 Now, whether in fact you are able to say to me and 23 to Prof Hansford later, "We accept all of that, that's

what should have happened, but it didn't, and we bear no 24 25

culpability for that" -- that to me is a matter between

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down and that through-bars had been used, et cetera, and 2

1 ourselves and yourself. I don't wish to bring

Mr Rowsell into that because he hasn't been brought here

3 as a witness to analyse fact. That's all I'm saying.

4 MR CONNOR: Sir, I'm with you 100 per cent on that, and

5 I don't seek to go beyond it, but the point that arises

6 is that Mr Rowsell and Mr Huyghe have concluded -- and

this does refer to their assessment of facts that have

8 been given to them --

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CHAIRMAN: Of course, they have to start from a basis of 10 fact.

MR CONNOR: And their assessment is there was a lack of 12 communication between the CM and DM teams at Leighton

13 and Atkins, and at least as far as Mr Huyghe is

14 concerned, latterly, he agreed that this agreement that

15 he reached with Mr Rowsell was based upon his view that

it was inconceivable that there had not been such

17 discussion.

18 CHAIRMAN: I appreciate that, but the point I'm saying is

19 that on the evidence we have, there was in fact a lack

20 of meaningful discussions. The question you seem to be

21 dealing with is: whose fault was it? Do you see the

22 point? And I'm more than happy to listen to you when

23 you say, "Nobody told us, we knew nothing about this, it

24 all went on behind our backs, that's why there was no

meaningful discussion between us, and therefore while

5 A. I do, ves. 6

Q. Had you been aware of that position, on Atkins' behalf, prior to settling the terms of your report, that they 7

I mentioned to him the evidence that we have heard,

which was that it was not until June 2018 that that

8 had no knowledge whatsoever that it was the intention to

knowledge arose. Do you remember that?

9 break down the D-wall or the act of breaking down the

10 D-wall and the imposition of the through-bars until June 11

12 A. I'm happy to accept that evidence, yes. Is that your 13 question, sorry?

14 Q. Thank you. That's helpful.

> No, my question was slightly different. It was: did you know that, did you know of that position prior to settling the terms of your report? And if you cannot remember --

19 A. I don't think I did, no.

20 Q. We had a discussion latterly, the professor and myself, 21 particularly I think latterly with Mr Huyghe, about

22 whether or not there had to have been a discussion about 23 the breaking down of the D-wall, et cetera, or whether

24 that meant there must have been anything -- latterly he 25

concluded -- or rather, not quite latterly -- he

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Mr Huyghe and indeed explained to you; is that correct?

Page 185 Page 187 1 course if you had said to any of the design teams A or B 1 A. It is, yes. 2 Q. If we were to go to appendix D in that report -- it's at the time, 'This is what we were doing', we would have 3 3 said at that time, 'You must consult us, we have a role about five pages from the end I need to go. 4 to play', but you didn't, therefore there was a lack of 4 A. Yes, I'm there. 5 5 meaningful discussion for which we were not O. This, you will have seen before, is a memo signed off 6 responsible." I think that's the point I am making. Stephen Hamill, the MTR project manager; correct? 6 7 I don't wish to sound aggressive or anything, it's just 7 8 that --8 Q. I understand you have met Mr Hamill before; that's MR CONNOR: Far from it. Thank you and noted. right, isn't it? 10 A. I think that's the point we were trying to make as well. 10 A. I have, on a couple of occasions, yes. 11 MR CONNOR: Would you like to expand upon that. Tell us 11 Q. It's dated 3 January 2019, and do you see, in the 12 what your point was? 12 pre-penultimate paragraph, that Mr Hamill has set out or 13 13 A. That there should have been discussion between all the referred to T&T's 38 recommendations which he then 14 14 parties involved in the design and the proposed change, summarises in appendix A and he says they can be broadly 15 but it didn't happen and I'm not saying whose fault it 15 broken down into six categories; do you see those 16 was, and if Atkins didn't know this change was going to 16 categories there? 17 be made, they should have been made aware. 17 A. I do, yes. MR CONNOR: Thank you. I'm very content with that as 18 Q. In broad terms, is that something you would go along 18 19 a conclusion to that line of questioning, and with that, 19 with in terms of his categorisation? 20 happily, I have no further questions for you, 20 A. Yes, I'm supportive of that. 21 Mr Rowsell. 21 Q. Then he tells us: 22 22 Thank you, sir and professor. "Since receipt of T&T's interim report, MTR has Cross-examination by MR BOULDING 23 23 addressed the recommendations in a structured manner. 24 MR BOULDING: Sir, with your leave, I have just one matter 24 The key issues identified such as training, management I would like to ask Mr Rowsell about. 25 25 of site supervision processes and documentation such as Page 186 Page 188 1 Mr Rowsell, you discussed, did you not, the T&T 1 NCRs record sheets, as-built drawing procedures and RISC 2 report with Mr Pennicott earlier this afternoon? 2 forms, the adoption of enhanced digital management 3 A. Yes. 3 on site and the review of the quality management 4 Q. We know they were appointed by MTR in August 2018 and 4 structure have been given priority." 5 their report is dated October 2018; correct? 5 Then he says: 6 6 "Other long-term goals such as the restructuring of 7 Q. My understanding is that you are in general agreement 7 PIMS and introduction of changes to contract 8 with the recommendations that T&T have made in their 8 documentation, which cannot be easily implemented into 9 report; that's correct, isn't it? live/existing contracts, are planned to be updated and 10 A. Yes, it is. 10 put in place before any newly let/awarded projects 11 Q. You have obviously had an opportunity to look at 11 commence." 12 Mr Huyghe's report. I just wonder if we can look at it 12 On the basis of what you have seen and heard, 13 again. ER1 at tab 2. 13 I assume you would have no reason to doubt what 14 A. Yes. 14 Mr Hamill says had occurred and will occur in that memo? 15 Q. If you would be kind enough to go to page 67. 15 A. I have no reason to doubt that whatsoever, no. O. Then if we just for the sake of completeness -- we can 16 17 Q. Obviously you will have studied this table before, will 17 see, can we not, that if you turn over the page, his 18 you not? 18 appendix A is the "Full list of T&T recommendations with 19 action taken"? 19 A. I have looked at it, yes. Q. On the right-hand side, we can see the column, can we 20 20 A. Yes. 21 not, "Actions already taken by MTRCL to this date to 21 Q. That's something you have looked at before, 22 address T&T's recommendations"? 22 I understand, and indeed once again discussed with 23 A. Yes. 23 Mr Huyghe; correct? 24 Q. And I understand that that's been discussed with 24 A. Yes. I think it's very positive, yes.

Q. It's very positive and it's interesting you say that

Page 189 Page 191 1 because whatever the problems were before, I would be 1 everyone else in MTRCL has to act in an impartial way. 2 2 right in thinking, would I not, that this shows that MTR They can take account of the interests of -- well, I'm 3 are indeed taking proactive steps so far as their 3 getting into areas of law which I'll get into trouble if 4 project management systems and procedures are concerned? 4 I'm not careful. 5 A. It is a bit like the non-conformance report. 5 COMMISSIONER HANSFORD: But am I right to say that your 6 Non-conformance reporting provides the opportunity to 6 recommendation is, going forward, that the project 7 management systems and processes as expressed in PIMS 8 8 Q. So the answer to my question I think is yes -and elsewhere should fully accord with the duties of the engineer under the contract? 10 Q. -- they are taking proactive steps? I assume you also 10 A. Yes, I think what should happen is that, you know, the agree that what we have seen here, what they have done, 11 generic guidance in the PIMS, you know, is first class, 11 12 what they are intending to do, you would regard as the 12 it's been well built up over many years, it's been shown 13 actions of a responsible organisation; correct? 13 to be robust. Then that has to be translated into 14 A. Correct. 14 a project management plan for the specific project. 15 MR BOULDING: Thank you, Mr Rowsell. I have no further 15 Now, that specific project may get undertaken under this 16 questions for you. Thank you very much indeed. 16 form of contract, in which case you've got Questioning by THE COMMISSIONERS 17 17 an engineer -- I mean, and I know that the NEC contract COMMISSIONER HANSFORD: I have two questions for Mr Rowsell 18 18 is becoming more common within Hong Kong projects. That 19 Mr Rowsell, you were in the room when I asked 19 doesn't have an engineer, that has a project manager. 20 Mr Huyghe about the references in your report to the 20 So part of the guidance of the PIMS should say that 21 engineer's role under the contract. 21 in developing the project management plan, account needs to be taken of the contractual roles and how you 22 A. Yes. 22 23 COMMISSIONER HANSFORD: In my reading of your report, you 23 translate the generic project management guidance into 24 make many references to the engineer's role under the 24 specific guidance for those particular contracts. 25 contract, and imply that it was not carried out that COMMISSIONER HANSFORD: Right. Am I right to say that you Page 190 Page 192 1 way. Would that be correct? 1 and Mr Huyghe are agreed on that point? 2 A. I believe, yes, we are. 2 A. That wasn't quite the implication. I think the point 3 I was -- well, as you say, there are many references. COMMISSIONER HANSFORD: Is that what's reflected in -- is it 4 4 Quite a number of those references were to the fact that paragraph 11 of your joint agreement, or is it somewhere 5 5 in some of the generic project management guidance, in else? 6 the PIMS it would refer to certain actions like the A. It is, yes. COMMISSIONER HANSFORD: So although you don't actually 7 design management team would do things or the 8 construction management team would do things. Under the mention --9 contract, it's for the engineer to decide that. Now, A. Yes, it's in 11(b). 10 the engineer may well -- as we have discussed earlier, 10 COMMISSIONER HANSFORD: You don't actually mention the role 11 they may well appoint representatives to fulfil 11 of the engineer under the contract, but that's included 12 here under 11(b)? 12 functions and to delegate functions too, but in looking 13 at the PIMS procedures and handbooks, it didn't reflect 13 A. It's intended that that's included, yes. We could have 14 been more specific. 14 the fact that there is a role for the engineer, which is 15 15 COMMISSIONER HANSFORD: Had it been more specific -- it's a a vital role because obviously under the contract the 16 difficult question. I was going to ask would Mr Huyghe 16 contractor only takes instructions from the engineer, 17 doesn't take instructions from others unless that's been 17 have agreed with that. 18 18 MR BOULDING: Sir, he's still here. He would be perfectly delegated. 19 happy, I'm sure, to come along and assist you. 19 So what was lacking to me, you know, in converting 20 COMMISSIONER HANSFORD: I just want to know -- what's your 20 PIMS into the project management plan which is then used 21 to support the contract, within the guide, within the 21 view on that? 22 project management guidance an explanation of how the 22 A. There was a question earlier about whether it's going to 23 engineer's role had been fulfilled. Of course you've 23 be a project plan or a contract management plan. 24 24 got the added requirement under the contract that the Obviously, across the project you want as many 25 procedures and processes to be as common, as consistent 25 engineer shall act in an impartial manner, whereas not

	Page 193		Page 195
1	as possible and you would expect over a project that all	1	a disallowable cost, on the contract that was used on
2	of the contracts would probably be procured using the	2	this contract, but on other contracts like the NEC then
3	same form of contract. It's possible that one contract,	3	it may be. You can build up an incentive whereby if the
4	it might be a mechanical and electrical contract or	4	contractor is late in notifying it, then there can be
5	something, may be a different form of contract, and then	5	a financial penalty, ie they don't recover costs that
6	for that specific contract there might be different	6	arise from late notification.
7	contractual roles which would need to be reflected in	7	So it depends on the existing on the precise
8	the guidance. So you would have a project management	8	requirements of the contract. But you can certainly
9	plan but then it would highlight any specific	9	build up incentive arrangements of that support and
10	requirements for individual contracts which might have	10	I regularly use that for that type of incentive. So
11	slightly different arrangements.	11	it's something that I support.
12	COMMISSIONER HANSFORD: Okay.	12	COMMISSIONER HANSFORD: So are you telling me you support
13	A. But yes, if you are converting the generic guidance from	13	incentivising this approach but the form of
14	the PIMS into a project management plan, part of that	14	incentivisation would depend on the form of contract?
15	would need it would have to include guidance on how	15	A. Yes. You're not paying them extra for causing
16	you take account of the contractual relationships.	16	a defect
17	COMMISSIONER HANSFORD: I'm happy with that and I don't	17	COMMISSIONER HANSFORD: No.
18	think I need Mr Huyghe to help me with that, but thank	18	A but you are allowing you are reducing the cost, so
19	you for that.	19	the incentive might be to reduce the cost impact on them
20	I have one other question. It's a little detailed.	20	rather than to pay them money. An incentive can be
21	It relates to the Turner & Townsend report. Perhaps we	21	a negative incentive, if you see what I mean.
22	can turn to that. I understand it's in the bundle.	22	COMMISSIONER HANSFORD: I think the incentive, if I'm
23	I think it might be B24450; is that right? Let's see if	23	reading it rightly, is not an incentive to cause
24	I'm right.	24	a defect but an incentive to report it?
25	CHAIRMAN: For us it's the very last report in our bundle.	25	A. Correct, yes, but it doesn't have to be that is one
	Page 194		Page 196
1	MR PENNICOTT: It's B17.	1	possible way you could construct an incentive. There
2	COMMISSIONER HANSFORD: Yes, B17. Yes, that's the report	2	are others. I would suggest that if I was writing that
3	So, in here, their internal page 27, recommendation	3	recommendation, I would suggest that the wording it
4	CC5, they say:	4	does say "for example".
5	"Introduce a provision which requires the contractor	5	COMMISSIONER HANSFORD: It does.
6	to notify all NCRs, including that of his supply chain,	6	A. So I suggest that MTRCL should consider the options for
7	before the employer's team does and incentivises them to	7	providing incentives and to choose one that suits them.
8	do so."	8	COMMISSIONER HANSFORD: I haven't checked it but going back
9	He goes on, by way of example:	9	to Mr Boulding's point in MTR's progress report, if you
10	"For example, where a target cost contract is used	10	like, on T&T's interim report which he showed us just
11	the cost of rework due to a defect would not be	11	now, recommendation CC5 is included.
12	a disallowed cost if the contractor had notified it	12	A. It's being trialled.
13	before the employer's team did."	13	MR BOULDING: It's page 3.
14	So the suggestion, as I read it, from Turner & Townsend is the incentive to the contractor to notify	14	COMMISSIONER HANSFORD: It is, and that's something that is
15	all NCRs is to ensure that it doesn't become	15 16	being taken forward. MR PENNICOTT: And trialled.
16 17	a disallowed cost.	17	A. And I would support that, yes.
18	My question to you is: do you support that? Is that	18	COMMISSIONER HANSFORD: As a trial.
19	a way forward that you support?	19	Thank you, that's very helpful.
20	A. I support the encouragement of the contractor notifying	20	MR PENNICOTT: Sir, no re-examination.
21	NCRs as early as possible. I don't think it needs to be	21	CHAIRMAN: Good. Mr Rowsell, you will get your aeroplane.
22	a race as to who can notify it first.	22	WITNESS: Thank you very much.
23	COMMISSIONER HANSFORD: Right.	23	CHAIRMAN: Thank you very much indeed. It's been an immense
24	A. Under this contract I stand to be corrected but	24	help, the two expert reports, and may I also compliment
25	the cost of rework in normal circumstances is not	25	you and Mr Huyghe in his absence, unfortunately, for
	the cost of few of an inormal effectiveness is not		jou and the raygne in his desertee, unfortunately, for

Page 197 Page 199 So if that's the government's position, that's the 1 your ability to come together and reach a joint 1 2 2 memorandum which has saved us a great deal of time and end of it, as far as I can see. 3 also makes things that much clearer for us. Thank you. 3 MR SO: Mr Chairman, in that case, we would reconsider the 4 WITNESS: Thank you very much, sir. 4 position of China Technology, and we also take into CHAIRMAN: Your evidence is now complete. Thank you very 5 account Mr Pennicott's indications and we utterly accept 5 6 much. 6 those to be the correct legal position and we will 7 (The witness was released) 7 advise our clients accordingly. 8 There's just one matter that I want to consider very CHAIRMAN: All right. I would just add one further thing. It's not in order to make things even more difficult, briefly. MR PENNICOTT: Yes, sir. 10 but with respect, on certain of the matters which you 10 11 CHAIRMAN: And that's an application that was suggested on 11 have raised, the application may in any event be 12 behalf of China Technology. I'm not saying we will deal 12 premature. with it now, but I just want to --MR SO: Indeed. 13 13 14 MR PENNICOTT: Is this the costs application, sir? 14 CHAIRMAN: Because, for example -- and I only take it as one CHAIRMAN: Yes. I just wanted to get indications. 15 example -- you do pray in aid, if that's the right Mr Khaw, there's a letter to you. 16 term -- and I understand your approach, the assistance 16 17 MR KHAW: Yes. 17 that Mr Jason Poon has given, and you make mention, for CHAIRMAN: And in Roman-Dutch law -- I was trained in 18 example, of two people who gave evidence which allied 19 Roman-Dutch law and I have a tendency to want to sort of 19 with Mr Poon's complaints, but the problem is these are 20 20 the two gentlemen that work for the bar bending -- or wander back in that direction -- there's a brutum fulmen 21 21 which means firing an empty arrow into the sky, blue are the bar bending company. 22 But the difficulty there is both myself and 22 sky, "thunk", a lethal arrow goes up, goes nowhere and 23 doesn't hit anything because there's nothing to hit. 23 Prof Hansford still have to assess their evidence, and 24 24 I don't have any power in respect of awarding costs their evidence is not actually, when you go through it 25 to anybody, and I'm not going to fire my empty arrow 25 in detail, that clear. It shifts between a denial, or Page 198 Page 200

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3 says, on a purely ex gratia basis, we may be prepared to 4 consider what the Commission says. That's not to say what my decision is. That's 5 6 a preliminary matter, and I just wonder if at this juncture you have any position. 7 8 MR KHAW: Yes. It's certainly unclear what is going to be 9 hit but the government certainly doesn't want to be hit 10 either. At the moment, we have no instructions that we will 11 12 consider any request for funding regarding legal costs. 13 So I think that is quite clear from the government's 14 point of view. 15 MR PENNICOTT: Sir, with respect, if that is the government's position, which I understand it to be, then 16

with respect to China Technology and those advising

nothing, literally nothing, that the Commission can do,

a particular witness within China Technology or indeed

any other party could make out a case for its particular

witness to be reimbursed expenses or something of that

nature -- other than that, this application doesn't get

them, that's the end of the application. There's

other than on the very limited basis that if

into the sky, unless I'm of the view that it might hit

something, and it can only hit something if government

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past first base.

3 truth happened. Those are great differences. I might 4 say it would be really nice to rob a bank if I could get 5 away with it. It doesn't mean I have done so. Do you 6 see what I mean? MR SO: Exactly. 7 8 CHAIRMAN: So if I was going to and if government was in a position -- and it's a matter for itself entirely to 10 change its approach -- in any event, I think we would be 11 talking about this matter well after the report was down 12 or after the report was down, and then we would have 13 a certain set of circumstances and findings upon which 14 an application should properly be made. MR SO: Thank you, sir. We will consider that. 15 CHAIRMAN: Good. Thank you very much. 16 17 Anything further? 18 MR PENNICOTT: Sir, that takes us not until tomorrow but 19 until Monday --20 CHAIRMAN: Oh, good. MR PENNICOTT: -- when the structural engineering expert 21

> evidence will commence. Sir, there has during the course of the day -- I'm not quite sure to what extent you have been updated on it -- been a minor alteration in the order in which the

more importantly perhaps it shifts between a purely

hypothetical suggestion and an indication of what in

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1	structural engineering experts will be called. What	1	CHAIRMAN: Could I just say, this morning, when we started,
2	will now happen is that the first expert to be called	2	I indicated why we hadn't started yesterday and the very
3	will be the government's expert, Prof Francis Au.	3	fruitful results that came from that.
4	CHAIRMAN: Yes.	4	Can I say for public interest, if there's any
5	MR PENNICOTT: My understanding is that the second witness	5	question as to why we are not sitting tomorrow, it's
6	that will be called will be Prof Alfred Yeung from China	6	essentially the same thing. We have a number of experts
7	Technology, who we are informed will be in Hong Kong on	7	now who will give evidence broadly on matters of
8	15 January, which is Tuesday.	8	structural engineering and safety issues. That evidence
9	Sir, that is, as it were, the menu for Monday and	9	manifestly is of central importance, and it has been
10	Tuesday.	10	a matter of counsel, all the counsel present, working
11	What I have not yet considered is this point, that	11	with each other to ensure that that evidence is ready in
12	if Prof Au does not, as it were, last all day Monday,	12	time and that the witnesses will be able to give that
13	whether we ask Mr Southward, who would be the next	13	evidence, starting from a particular date. So Monday is
14	expert, to be available on Monday afternoon should we	14	the chosen date so that everybody could be ready, and
15	get to him. That, I have say, is not a matter I have	15	everything is now in order to proceed.
16	discussed with Leighton or indeed anybody else at this	16	Occasionally, in any hearing, it is necessary to go
17	stage, but I will do so either this evening or during	17	a little slower to get there quicker, and just
18	the course of tomorrow.	18	blundering on in order to fill up time doesn't achieve
19	COMMISSIONER HANSFORD: Can I ask: are we to receive oral		anything. I would like to actually thank counsel, all
20	evidence from COWI?	20	counsel, for the very constructive way in which, behind
21	MR PENNICOTT: Sir, at the moment, I don't know the	21	the scenes, what I might call the administrative matters
22	definitive answer. We have asked all the parties to	22	have been dealt with. Thank you very much indeed.
23	indicate whether they wish to ask Mr Allan from COWI any	23	MR PENNICOTT: Thank you, sir.
24	questions. The indication by lunchtime was that nobody	24	CHAIRMAN: So on Monday morning, then, we proceed. Thank
25	wished to ask him any questions, including us, save that	25	you.
23	Page 202	23	Page 204
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1	the government have indicated they may have some limited	$\frac{1}{2}$	MR PENNICOTT: Thank you, sir.
2 3	questions. They are taking instructions on those	2	(5.34 pm)
	questions, as I understand it, at the moment, and the	3	(The hearing adjourned until 10.00 am
4	suggestion has been made by me that if the questions are very limited, they might be put in writing and then	4	on Monday, 14 January 2019)
5	, , , , ,	5	
6	could be forwarded via Leighton to Mr Allan in Scotland. Obviously, sir, the principal problem, apart from	6 7	
8	the subject matter that he deals with, is a logistical one. It just did not seem to us, I have to say,	8 9	
10	a sensible use of resources, time and money and so		
11	forth, particularly for Leighton, to bring somebody all	10 11	
12	the way to Hong Kong for what might be just a few	12	
13	minutes' cross-examination, or indeed to invite Mr Allan	13	
14	to I presume the only alternative would be to get him	14	
15	to go to London and we have another videoconference or	15	
16	video questioning session which also we weren't terribly	16	
17	keen to do.	17	
18	So, sir, to answer your question, I don't know	18	
19	definitively but I think the answer is going to be no	19	
20	but there may be some questions in writing, but no doubt	20	
21	the position will become clearer in the next half a day	21	
22	or so.	$\begin{vmatrix} 21\\22\end{vmatrix}$	
	CHAIRMAN: All right, Good. So we will adjourn then until	123	
23	CHAIRMAN: All right. Good. So we will adjourn then until Monday morning.		
	CHAIRMAN: All right. Good. So we will adjourn then until Monday morning. MR PENNICOTT: Until Monday morning at 10.00, sir, yes.	23 24 25	

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